



MUNICIPAL SEPARATE STORM SEWER SYSTEM (MS4) STORMWATER MANAGEMENT PLAN (SMP)

For

Town of Hampden
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Prepared By
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SEE 1 Introduction

1.1 Regulatory Overview

The Town of Hampden (Town) is subject to the General Permit for the Discharge of Stormwater from Small Municipal Separate Storm Sewer Systems (MS4s). The most recent permit was issued by the Maine Department of Environmental Protection (MDEP) on October 15, 2020, to be effective for 5 years from July 1, 2022 to June 30, 2027 (see **Attachment F**). The permit authorizes the direct discharge of stormwater from regulated MS4s to waters of the State, other than groundwater, pursuant to Water Pollution Control Law 38 M.R.S.A. § 413. The Town of Hampden submitted a Notice of Intent (NOI) to comply with the terms and conditions of the MS4 General Permit before March 31, 2021 (see **Attachment G**).

The General Permit covers operations or activities associated with stormwater runoff within identified "urbanized areas" of the municipality's regulated MS4. An urbanized area is a classification of the U.S. Census Bureau that is based on population density and amount of concentrated development – factors that result in increased stormwater volume and pollutant load to receiving waterbodies in the area.

The U.S. Environmental Protection Agency (USEPA) and MDEP began regulating communities for their stormwater discharges using the Urbanized Area criteria in 2003. The Town of Hampden became regulated in 2003 based on the 2000 census. **Attachment A** shows the urbanized area regulated by the 2022 MS4 General Permit for the Town. This map was developed from the inclusive sum of the U.S. Census Bureau census conducted in 2000 and 2010. The 2022 MS4 General Permit does not include any modifications to urbanized area based on data from the 2020 U.S. Census.

The Town of Hampden encompasses a total land area of approximately 24,380 acres, with approximately 2,305 acres of that total area within the Town's urbanized area. According to the 2010 U.S. Census, the population of the Town is estimated to be 7,257, with 2,897 residents within the regulated urbanized area.

Each of the four MS4 General Permits (effective 2003, 2008, 2013, and 2022) have required that the regulated MS4s develop, and implement a Stormwater Management Plan (SMP) to coincide with the effective dates of the General Permit. The SMP is designed to reduce or eliminate polluted stormwater runoff to the maximum extent practicable (MEP) from its regulated MS4. The elements of the SMP are described in **Section 1.3**.

1.2 Cooperation Between Regulated Communities

There are 30 municipalities, two transportation agencies, and eight state/federal agencies in the State of Maine subject to MS4 General Permit regulation. Historically, there is a strong regional and/or state-wide collaborative effort among regulated entities to develop and carry out required permit activities. Most regulated MS4s (municipal, transportation, and state/federal) in the State are part of an established regional stormwater working group consisting of MS4 communities and supporting local organizations. These working groups include:

- Bangor Area Stormwater Working Group (BASWG);
- Androscoggin Valley (Lewiston-Auburn) Stormwater Working Group (AVSWG);
- Interlocal (Greater Portland) Stormwater Working Group (ISWG); and
- Southern Maine (York County) Stormwater Working Group (SMSWG).

The Town of Hampden is a member of BASWG, a coalition of seven MS4 municipalities in the greater Bangor area (Bangor, Brewer, Hampden, Milford, Old Town, Orono, and Veazie) as well as the University of



Maine, Eastern Maine Community College, University of Maine at Augusta - Bangor Campus, the Maine Air National Guard, and the Dorothea Dix Psychiatric Facility, which are also regulated as MS4s under a separate permit.

BASWG participants, including the Town of Hampden, have contributed to a regional BASWG SMP that addresses all collaborative practices implemented in an effort to comply with the 2022 MS4 General Permit. The Town will continue to participate in and support implementation of regional practices outlined in the BASWG SMP (submitted to MDEP under separate cover). In addition, the Town hires a third party-consultant to implement some requirements and implements other requirements using municipal staff. This plan describes which elements will be completed individually, or regionally.

1.3 Stormwater Management Plan

As mentioned in the Regulatory Overview, operators of a regulated small MS4 are required to design a stormwater management plan (SMP) that will effectively:

- Reduce the discharge of pollutants to the “maximum extent practicable” (MEP);
- Protect water quality; and
- Satisfy the appropriate water quality requirements of the USEPA’s Clean Water Act.

The SMP is a tool describing how a regulated community plans to manage stormwater in a way that will limit pollutant loads and protect the quality of receiving waters. The plan is *not enforceable*, however, some of its elements are enforceable as identified in the Town’s permittee-specific DEP Order contained in **Attachment H**. The SMP does allow the permittee to adjust approaches and practices throughout the permit cycle if needed, based on regular evaluation of their effectiveness, changing conditions, specific local concerns, and/or other factors. SMP modifications of the BMPs contained in the permittee-specific DEP Order require MDEP review and approval and public notice.

Specifications of the MS4 General Permit are primarily based on qualitative *minimum control measures* (MCMs) of stormwater management, less so on quantitative requirements (e.g. numeric water quality criteria). This SMP describes how the Town will implement Best Management Practices (BMPs) to meet the six MCMs that are defined in Part IV(C) of the 2022 MS4 General Permit:

- I - Public Education and Outreach
- II - Public Involvement and Participation
- III - Illicit Discharge Detection and Elimination Program
- IV - Construction Site Stormwater Runoff Control
- V - Post-Construction Stormwater Management in New Development and Redevelopment
- VI - Pollution Prevention/Good Housekeeping for Municipal Operations

The 2022 MS4 General Permit requires that for each MCM, the Town must:

- a) Define appropriate BMPs;
- b) Designate a person(s) responsible for implementing each BMP;
- c) Define a date or timeline with milestones for implementation of each BMP; and
- d) Define measurable goals for each BMP.



This SMP is developed in accordance with the terms and conditions of the MS4 General Permit reissued by the MDEP on October 15, 2020. Many of the BMPs in this plan continue or expand upon BMPs developed under prior MS4 General Permits. Specific requirements for addressing MCMs have changed though the six MCMs have remained the same for all permit cycles.

Section 1.4 and **Section 1.5** describe the Town's water quality status, and the watershed(s) that are considered to be priorities for the Town when considering stormwater management practices to prevent or alleviate impairment of waters. **Section 1.6**, **Section 1.7**, and **Section 1.8** describe how permit coverage is obtained, how the SMP is modified (when needed), when public notice is required, and annual reporting requirements.

The MDEP will review this SMP and determine if the Town is controlling pollutants to the *maximum extent practicable* (MEP). MEP is the USEPA's statutory standard for pollutant reduction requirements of permitted MS4s, and the term is flexible in consideration that pollutant control strategies will vary for each small MS4 based on unique local conditions and factors such as cost, existing technology, and logistics of BMPs. The Town is allowed to consider these concepts as they select BMPs to meet permit requirements but the MDEP decides if the Town is meeting the MEP standard. *Practices that were considered MEP under the MS4 2013 permit may no longer meet that standard and must be improved or expanded based on changed conditions.*

1.4 Discharges to Impaired Waters

Discharges to waterbodies with approved Total Maximum Daily Load (TMDL) or discharges causing or contributing to impairment have additional requirements in the 2022 MS4 General Permit:

1. If an MS4 has a point source discharge to a water with a TMDL approved before 10/15/2020, the discharge must be consistent with any TMDL requirements established by the MDEP.
 - If a TMDL is approved or modified by the EPA after 10/15/2020, the MDEP will notify the permittee if any changes are needed to the SMP, and may take other actions regarding the approved TMDL as identified in the 2022 MS4 General Permit.
2. If an MS4 has a discharge to an Urban Impaired Stream, it must develop and implement three (3) BMPs to address the water's impairment, unless the MDEP has determined the MS4 discharge is not causing or contributing to the impairment.

1.4.1 Town of Hampden Water Quality Status

The following named waterbodies receive discharges from the Town's MS4:

- Penobscot River (impaired);
- Reeds Brook;
- Souadabscook Stream; and
- Sucker Brook (impaired).

The Town of Hampden's MS4 discharges to one urban impaired stream within the Town's urbanized area, Sucker Brook. Below is a summary of the Sucker Brook watershed, including a description of the associated TMDL and impairment.

Sucker Brook: The Sucker Brook watershed covers approximately 1,766 acres in the Town of Hampden and the City of Bangor. The Class B freshwater stream is approximately 3 miles long, 2.5 of which are on the State of Maine's list of impaired waters based on benthic macroinvertebrate bioassessments and



dissolved oxygen. The watershed currently has approximately 25% impervious cover.

The Town also discharges to the Penobscot River, which is listed on the statewide Bacteria TMDL. As indicated through correspondence with MDEP staff, the Town's IDDE program is sufficient to address this impairment.

1.4.2 Progress on addressing Impairments and approach to BMP development

The Town of Hampden recognizes the need to take actions to improve the health of its impaired waters, including building stormwater management structures, preventing improper discharges, and educating property owners about pollution prevention. Below is a summary of progress on addressing impairments in the Town's urban impaired stream.

Sucker Brook

- A Stream Corridor and Watershed Survey for Sucker Brook was completed by the Town in 2014.
- MDEP approved a Compensation Fee Utilization Plan for the Sucker Brook watershed in January of 2019. Hampden will establish and maintain a fund for projects located in the Sucker Brook watershed. This fund will be dedicated to receiving funds submitted through Chapter 500 and will be used to mitigate the effects of stormwater discharges in the Sucker Brook Watershed.

1.5 Priority Watersheds

Previous MS4 General Permits required regulated MS4s to identify a Priority Watershed, and apply BMPs to that watershed. The 2022 MS4 General Permit does not contain any specific requirements related to Priority Watersheds. However, it does require an MS4 to have a procedure in place to prioritize watersheds when addressing illicit discharges. The Town of Hampden uses this prioritization to identify where illicit discharge inspections are conducted first. The Town may also use the prioritization for illicit discharge investigations in the event there were insufficient resources to address all potential illicit discharges simultaneously. The IDDE Plan (**Attachment B**) describes in more detail how the prioritization is applied.

For previous MS4 permit cycles, the Town selected Sucker Brook as the priority watershed to focus on for SMP implementation. The Town chose their priority watershed based on its impaired status and its high potential for future development.

1.6 Obtaining Coverage to Discharge

As required, a Notice of Intent (NOI) to comply with the 2022 MS4 General Permit was submitted to the MDEP with this SMP. A copy of the Town's NOI is provided in **Attachment G**.

Following review of the SMP and NOI, the MDEP issued a permittee specific DEP Order, establishing terms and conditions that are enforceable in addition to the language in the 2022 MS4 General Permit, which is also enforceable. The final permittee specific DEP Order is included in **Attachment H**.

A 30-day Public Notice is required for both the NOI and the permittee specific DEP Order.

Once the MDEP issues authorization to discharge, the permittee has 60 days to update the SMP to reflect any new or changed requirements based on the DEP Order and any public comments. The new permit conditions will take effect on July 1st, 2022.



SEE 1.7 SMP Modifications

The SMP must be amended during the permit term (2022 - 2027) if the MDEP or the regulated MS4s determine that:

- a) The actions required by the BMPs fail to control pollutants to meet the terms and conditions of the MS4 General Permit and the permittee specific DEP Order;
- b) The BMPs do not prevent the potential for a significant contribution of pollutants to Waters of the State other than groundwater; or
- c) New information results in a shift in the SMP's priorities.

If the changes are initiated by the MDEP, it will notify the Town, and the Town must respond in writing within 30 days of the notice explaining how it will modify the SMP. The Town must then modify the SMP within 90 calendar days of the Town's written response, or within 120 calendar days of the MDEP notice (whichever is less). Any such modification must be submitted to the MDEP for final review.

If the changes are initiated by the Town, the following processes apply (depending on the nature of the change as identified below):

- To modify any schedule identified in the permittee specific Department Order, the permittee must file an application on a MDEP form with the Department that includes a justification to formally modify the original permittee-specific Department Order.
- The permittee must allow the public the opportunity to comment on changes made to the SMP a minimum of once per year.
- For BMPs in the SMP that are not required to comply with the General Permit or the permittee specific Department Order, the BMPs and/or implementation schedule may be amended as appropriate without the need for public comment. Changes must be submitted to the Department in the Annual Report following the permit year the change(s) were made.

1.8 Annual Compliance Report and Record Keeping

By September 15th of each year, the Town will electronically submit an Annual Compliance Report for the MDEP's review using the standardized form provided by the MDEP. The Annual Compliance Report must be sent to:

Holliday Keen
Municipal/Industrial Stormwater Coordinator
Maine Department of Environmental Protection
17 State House Station
Augusta, ME 04333-0017
Holliday.Keen@maine.gov

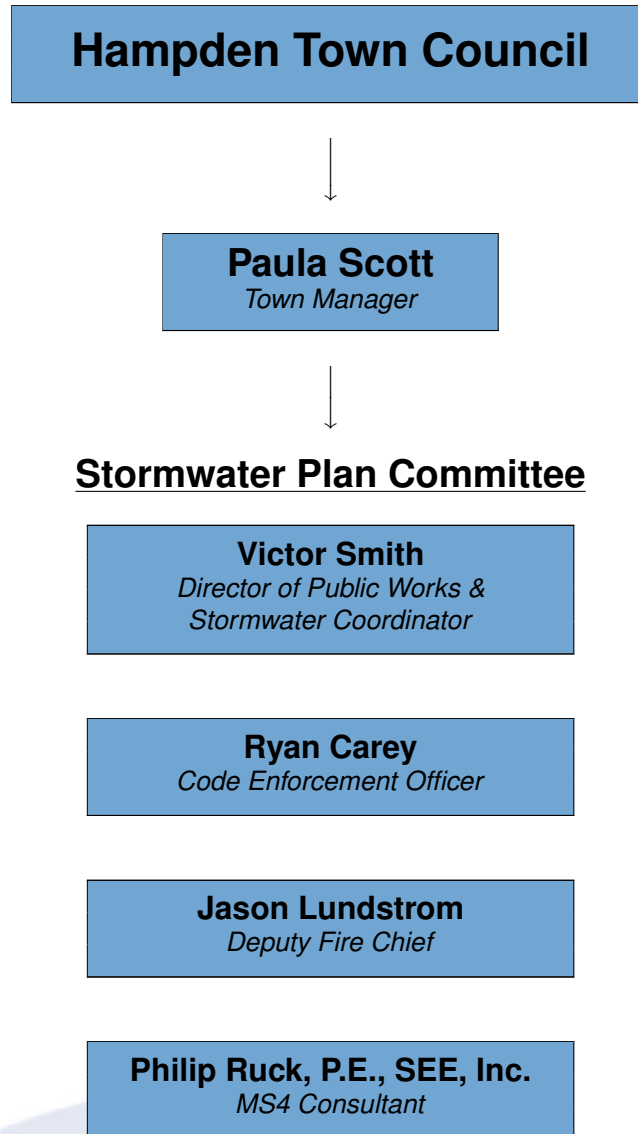
The MDEP will review the annual report and provide comments to the Town. Changes to the report based on the MDEP's review comment(s) must be submitted to the Department within 60 days of the receipt of the comment(s).

As a regulated MS4, the Town must keep records required by the 2022 MS4 General Permit and permit modification for at least three (3) years following its expiration or longer if requested by the MDEP Commissioner. The Town must make records (including this SMP) available to the public at reasonable times during regular business hours.



SEE 2 SMP Organization

2.1 Plan Management Hierarchy





SEE 2.2 Additional Environmental Plans

The Town implements the following existing environmental plans:

- Operations and Maintenance (O&M) Plan for Municipal Operations (available upon request);
- Illicit Discharge Detection and Elimination (IDDE) Plan (**Attachment B**);
- Level of Service (LOS) Plan for Snow and Ice Removal (available upon request); and
- Spill Prevention Control and Countermeasure Plans (SPCC) for the Public Works Facility (available upon request).



SEE 3 Minimum Control Measures

3.1 MCM I - Education/Outreach Program

MS4 permittees must fully comply with MCM I by developing an Education/Outreach Program that will educate the public and smaller focus groups about polluted runoff and how to reduce pollution. The goal is to *change the behavior* of target audiences that will help to minimize stormwater impacts.

The Town selected Best Management Practices (BMP's) for the Education/Outreach MCM of this SMP. The following BMPs are to be implemented through participation in BASWG and/or through the Town's own education and outreach efforts. The outreach to raise awareness campaign targeted at the general public and the outreach to change behavior change campaign to two audiences will be conducted through participation in BASWG. Please see the BASWG SMP under separate cover for specifics about these campaigns.

3.1.1 BMP1A - Municipal Outreach to Raise Awareness

The 2022 General Permit requires each MS4 permittee to implement an outreach campaign to increase stormwater pollution awareness and deliver information to at least one of the following audiences: municipal, commercial, development/construction, or institutions. The outreach campaign must be delivered using at least three (3) outreach tools per year.

Description:

For the previous MS4 General Permit, the Town developed a Municipal Permit Awareness Plan to educate municipal officials about the specifics of the Town's SMP and also to focus on the impacts of stormwater runoff pollution. The existing plan was used to develop the Municipal Outreach program detailed below.

Measurable Goals:

During each permit year, the Town will improve municipal staff and officials' awareness and knowledge of stormwater management and pollution prevention practices with a minimum of a 10% increase in awareness (determined through municipal surveys) by the end of PY5. The Town chose a 10% increase, due to the high baseline level of staff awareness from the previous permit cycle. To improve municipal officials' awareness, the Town will use a minimum of three of the implementation tools below.

Target Audience: Municipal staff and officials.

Overarching Message: "The Town has a stormwater discharge permit that requires municipal employees and officials to minimize stormwater pollutants entering into our local streams, to keep them clean and healthy for all Town residents." This message will be presented with variations based on target audience interests and outreach tools used.

Implementation Tools:

To raise awareness of municipal staff and officials, the Town will implement or support implementation of at least three (3) of the following outreach tools each year. If an implementation tool is found to be ineffective, based on process indicators (e.g. attendance), it will be modified accordingly.

1. Quarterly stormwater team meetings;
2. MS4 related updates in monthly staff report agenda packet;
3. Annual email to municipal staff/officials summarizing the Town's involvement in BASWG's annual public event;



4. Stormwater 101 handout for at least one of the following sub-audiences:

- Planning Board;
- Town Council;
- Public Works Department;
- Public Safety Department; or
- Recreation Department.

5. Stormwater 101 training for at least one of the following sub-audiences:

- Planning Board;
- Town Council;
- Public Works Department;
- Public Safety Department; or
- Recreation Department.

Responsible Party: Stormwater Coordinator

3.1.2 BMP1B - Evaluate Campaign Effectiveness

The 2022 General Permit requires each MS4 permittee to identify methods it will use to evaluate the effectiveness of each awareness and behavior change campaign. A relevant baseline evaluation (e.g. from previous permit cycle) must be conducted prior to each campaign, followed by an evaluation in year five of this permit to assess the overall effectiveness of the outreach program. Any message or delivery mechanism found ineffective or of unsatisfactory efficacy, must be modified accordingly.

Description:

The Town will collect Education/Outreach program data to show evidence that progress toward the defined awareness and behavior goals of the program is achieved. The Town will evaluate BMP1A, all other outreach and behavior change campaigns through BASWG will be evaluated by BASWG. See the BASWG SMP under separate cover for more information.

Measurable Goals:

1. The baseline of the municipal awareness campaign will be evaluated in PY1 through a survey provided to municipal staff and officials to gauge their current understanding of MS4 Program related topics; and
2. Each municipal training session will include a written evaluation prior to and immediately following the training session. These evaluations will include applicable questions to gauge the effectiveness of each training session.



Implementation Tools:

At the beginning of and throughout the 2022 MS4 permit cycle, the Town will collect Education/Outreach program data and periodically assess the effectiveness of the awareness campaign (BMP1A). The following tools will be implemented for evaluation:

1. In PY1, conduct a baseline evaluation of outreach effectiveness from the previous MS4 permit cycle;
2. Gather data and feedback from training participants via pre and post training questionnaires; and
3. In PY5, the Town will evaluate the effectiveness of the municipal outreach campaign by summarizing the findings referenced above.

Responsible Party: Stormwater Coordinator



3.2 MCM II - Public Involvement and Participation

MS4 permittees must fully comply with MCM II by involving the public in the planning and implementation process of improving water quality and reducing stormwater quantity via their stormwater program. BMPs for this MCM must support active involvement of the public and stakeholders.

The Town will fulfill the requirements for Public Involvement and Participation through relevant BASWG practices and by implementing additional BMPs.

3.2.1 BMP2A - Public Notice of Stakeholder Involvement

The MS4 permittee must comply with applicable state and local public notice requirements using effective mechanisms for reaching the public and comply with the Maine Freedom of Access Act when stakeholders are involved with implementation of the permit. The permittee must document the stakeholder meetings and attendance in the annual report as a way of measuring this goal.

Description:

The Town will follow state and local Public Notice requirements when involving stakeholders, including BASWG and the Town Council, in the implementation of the 2022 MS4 General Permit.

Measurable Goal:

There will be public notification and public access to documentation of all Town meetings with MS4 permit stakeholders throughout the permit cycle.

Implementation Tools:

The Town will comply with public notice and access requirements by:

1. Providing public notice of BASWG meetings, and posting BASWG agendas and minutes through a link to the BASWG website via the Town website;
2. Posting the SMP on the Town website; and
3. Providing public notice of Town Council meetings, and posting Council meeting agendas and minutes on the Town website, where MS4 related issues are discussed.

Responsible Party: Stormwater Coordinator

3.2.2 BMP2B - Public Events

The permittee or regional stormwater group of which the permittee is a member must annually host/conduct or participate in a public event that includes a pollution prevention and/or water quality theme.

Description:

As a member of the BASWG, the Town participates in public events. Each year the BASWG coordinates multiple street and stream cleanup and stormdrain stenciling events throughout the Bangor region. The BASWG also coordinates an educational and interactive stormwater booth at the annual Maine Science Festival in Bangor, or a similar event. These events increase public involvement and participation in reducing stormwater pollution.



Measurable Goal:

Each permit year the Town will participate in at least one public event coordinated by the BASWG with a pollution prevention and/or water quality theme.

Implementation Tools:

To meet the goals and the MS4 permit requirements for public events, the Town will participate in BASWG events each permit year. Please see the BASWG SMP, under separate cover, for more detailed information concerning these events.

Responsible Party: Stormwater Coordinator



3.3 MCM III - Illicit Discharge Detection and Elimination

Each MS4 permittee must implement and enforce a program to detect and eliminate illicit discharges and unauthorized non-stormwater discharges. The program must address the following four components: 1) Procedures for prioritizing watersheds, 2) Procedures for tracing the source of an illicit discharge, 3) Procedures for removing the source of the discharges, and 4) Procedures for program evaluation and assessment.

To meet MS4 General Permit requirements for this MCM, the Town will continue to implement its Illicit Discharge Detection and Elimination (IDDE) program, which includes:

- A Watershed-based map of the Town's stormwater management system;
- A written IDDE Plan which includes;
 - Inspections of outfalls owned/operated by the Town (and monitoring of outfalls that flow during dry weather);
 - Investigations of potential illicit discharges;
 - Enforcement of the Non-Stormwater Discharge Ordinance; and
 - A Quality Assurance Project Plan (QAPP).
- Development of a prioritized list of outfalls that have the potential to cause illicit discharges during wet weather.

The following BMPs will be implemented to meet this MCM.

3.3.1 BMP3A - Non-stormwater Discharge Ordinance

The permittee must continue to implement a non-stormwater discharge ordinance that prohibits non-stormwater discharges and provides for the implementation of appropriate enforcement procedures and actions.

Description:

The Town previously approved its Non-Stormwater Discharge Ordinance, which is included in the Town's Code of Ordinances. The ordinance has been implemented since approval in 2007, and is enforced by the Town Code Enforcement Officer.

Measurable Goals:

1. The Town will implement and enforce its non-stormwater discharge ordinance throughout the 2022 MS4 permit cycle; and
2. Any violations of the non-stormwater discharge ordinance and related enforcement actions during the permit cycle will be documented.

Implementation:

The Town will continue to implement and enforce its non-stormwater discharge ordinance including potential sanitary sewer overflows (SSOs) within the Town's regulated area.

Responsible Party: Stormwater Coordinator



3.3.2 BMP3B - IDDE Plan

The IDDE program must include a written IDDE Plan to address any discharge that is not uncontaminated groundwater, water from a natural resource, or an allowable non-stormwater discharge. The plan must address dumping that results in illicit discharges to the MS4. The IDDE plan must set forth all written procedures developed in accordance with the requirements listed in the General Permit.

Description:

The Town developed an IDDE Plan as part of the 2013 MS4 General Permit, and has updated the IDDE Plan (see **Attachment B**) to meet requirements of the 2022 MS4 General Permit.

Measurable Goal:

As part of its IDDE program, the Town will review its IDDE Plan each permit year and revise the plan, as necessary.

Implementation:

The Town will continue to refine their IDDE program.

Responsible Party: Stormwater Coordinator

3.3.3 BMP3C - Watershed Based Storm Sewer System Infrastructure Map

Permittees must maintain a map(s) of their municipally-owned or operated storm sewer system. The map(s) must show the location of all stormwater catch basins, connecting surface and subsurface infrastructure, depict the direction of in-flow and out-flow pipes, and the locations of all discharges from all stormwater outfalls operated by the regulated small MS4 to receiving waters or to an interconnected MS4 as well as the name of the receiving water for each outfall. Each catch basin must be uniquely identified to facilitate control of potential illicit discharges and proper operation and maintenance of these structures. Permittees must continue to keep their map(s) current and ensure that maps are reviewed for any updates at least annually. Permittees may choose to utilize paper or electronic maps for their storm sewer system.

Description:

The Town developed and refined a watershed based storm sewer system infrastructure map during previous MS4 permit cycles. The Town utilizes a Geographic Information System (GIS) based mapping system to manage all MS4 related storm sewer system components.

Measurable Goals:

The Town will annually review its storm sewer infrastructure maps and revise, as necessary. The review will encompass all existing storm sewer system infrastructure, including but not limited to:

- The location of all stormwater catch basins;
- Connecting surface and subsurface infrastructure depicting the direction of in-flow and out-flow pipes; and
- The locations and receiving waters for all municipal stormwater outfalls within the regulated area.



Implementation:

The Town will continue to refine their Town infrastructure mapping system as necessary during each year of the current MS4 permit cycle to address potential changes to their stormwater management system. The Town will rely on the annual storm sewer system infrastructure inspection program described in **BMPs 3D** and **6E** below to maintain awareness of system changes and necessary mapping updates.

Responsible Party: Stormwater Coordinator

3.3.4 BMP3D - Dry Weather Outfall Inspection

Permittees must implement a dry weather outfall inspection program that includes all elements outlined in Part IV(C)(3)(e)(i - vii) of the General Permit.

Description:

The Town performs dry weather inspections of all identified stormwater outfalls within the urbanized area. The Town has identified priority areas where illicit discharges might be present. Dry weather outfall inspections are included as part of this priority IDDE program. The inspection program is designed to identify potential illicit discharges within the Town's stormwater management system, and is a critical component for minimizing stormwater pollution to receiving waterbodies.

Measurable Goals:

1. Annually inspect at least 20% of outfalls within the Town's regulated area (minimum); and
2. If possible, annually inspect 100% of outfalls within the Town's regulated area (above and beyond).

Implementation:

The Town will continue to annually perform its existing dry weather outfall inspection program, prioritizing inspection of outfalls discharging from the Town's priority watershed. Stormwater Team members involved in the inspection program will be trained as necessary on how to conduct and record dry weather inspections. Inspection results will be documented in a database management system or other record keeping system for compliance purposes. The Town will rely on available resources specifically addressing illicit discharge detection and elimination, including, but not limited to the Town's IDDE Plan.

Responsible Party: Stormwater Coordinator

3.3.5 BMP3E - Wet Weather Assessment for Potential Illicit Discharges

Prior to the expiration date of the 2022 MS4 General Permit, permittees must perform a wet weather assessment for the potential for illicit discharges during wet weather events. The assessment will vary by permittee and utilize data from existing studies including those listed in Part IV(C)(3)(f) of the General Permit. The outcome of the assessment will be a list of outfalls identified for wet weather monitoring and testing, if applicable, by the permittee in the next permit cycle and the rationale for including these outfalls. On or before the expiration date of this General Permit, the permittee must identify these wet weather outfalls in its written IDDE plan, identify specific parameters for wet weather monitoring based on the EPA New England bacterial source tracking protocol or other acceptable protocols or methodologies and specify the timing and frequency of wet weather monitoring to be completed during the term of the next permit cycle. Should the permittee complete this assessment prior to the expiration date of the GP and permittee specific DEP Order, the permittee must implement the wet weather monitoring immediately.



Description:

The Town will conduct a wet weather assessment in accordance with the 2022 MS4 General Permit Part IV(C)(3)(f), and will incorporate the wet weather assessment into their IDDE Plan by the end of PY5 (6/30/2027).

Measurable Goals:

The Town's wet weather assessment will identify all outfalls in the regulated area that have the potential for illicit discharges during wet weather events, identify targeted wet weather outfalls for monitoring during the next permit cycle, and incorporate the wet weather assessment into the Town IDDE Plan by the end of PY5.

Implementation:

The Town will conduct a comprehensive wet weather outfall assessment over the course of the 2022 MS4 permit cycle.

Responsible Party: Stormwater Coordinator

3.3.6 BMP3F - Identify Allowable Non-stormwater Discharges that Contribute Pollutants

The permittee must include if it has identified any allowable non-stormwater discharges that are significant contributors of pollutants to the MS4. The non-stormwater discharges authorized by the General Permit are listed in Part IV(C)(3)(h) of the permit. If sources are identified, then the permittee must implement measures and/or cooperate with responsible dischargers to control these sources so they are no longer significant contributors of pollutants.

Description:

The Town has prioritized hydrant flushing runoff as a municipally generated allowable non-stormwater discharge to its MS4. The Town relies on Hampden Water District personnel for the flushing of all Town owned fire hydrants located in the municipality. The Town's Stormwater Management Team, in coordination with Water District personnel, developed and implemented a standard operating procedure (SOP) for the flushing of all municipally owned hydrants within the regulated urbanized area. This SOP, included in the Town's IDDE plan found in **Attachment B**, ensures that discharges from the Town's MS4 to receiving waterbodies as a result of hydrant flushing activities are not significant contributors of pollutants.

Measurable Goals:

The Town will meet the following goals to control pollutant contributions from the identified allowable non-stormwater discharges:

1. Annual review of Town hydrant map, including where discharges drain to the MS4 and receiving waters;
2. Request an annual water quality report from HWD concerning hydrant flushing activities; and
3. Address any other allowable non-stormwater discharges (see General Permit Part IV(C)(3)(h)) that are identified as significant contributors of pollutants to the MS4.

Implementation:

The Town will implement the following measures to control pollutant contributions from the Town's allowable non-stormwater discharges:

1. The Town will work with the Hampden Water District to annually review and update the Town infrastructure map to maintain location points of all hydrants;



2. The Town will request an annual water quality report documenting all best management practices implemented for hydrant flushing activities as well as the HWD's testing results of the total residual chlorine for these discharges; and
3. During each permit year, the Town will include a summary of all hydrant flushing activities conducted within the regulated area in their MS4 Annual Report.

Responsible Party: Water Superintendent



3.4 MCM IV - Construction Site Stormwater Runoff Control

Each permittee must implement and enforce a program to minimize or eliminate pollutants in any stormwater runoff from construction activities that disturb one acre or more of land within the urbanized area. Reduction of stormwater discharges from construction activity disturbing less than one acre must be included in the program if that construction activity is part of a larger common plan of development or sale that would disturb one acre or more.

The Town of Hampden selected the following Best Management Practices (BMPs) to meet requirements of MCM IV, ensuring that construction on both public and private property does not impact water resources.

3.4.1 BMP4A - Ordinance/Regulatory Mechanism

The General Permit requires that the MS4 permittee have an ordinance or other regulatory mechanism in place that requires the use of erosion and sediment control BMPs at construction sites consistent with the minimum standards outlined in Appendix C of the 2022 MS4 General Permit. Permittees who have an existing ordinance must evaluate and update it as needed within one (1) year of the effective date of this GP. Permittees without an existing ordinance must develop an ordinance within one (1) year of the effective date of this GP and have an approved ordinance in place with the necessary enforcement authority within two (2) years of the effective date of this General Permit.

Description:

The Town of Hampden will continue to enforce an existing program to reduce pollutants in any stormwater runoff to the MS4 from construction activities resulting in a land disturbance of greater than or equal to one acre within the Town's urbanized area. The Town relies on Chapter 500, which applies to a project that disturbs one acre or more of land area and requires a stormwater permit, issued by MDEP, pursuant to the Stormwater Management Law. Chapter 500 Appendix C describes housekeeping performance standards, including construction site waste control, for permitted construction projects.

Measurable Goal:

In PY1, the Town will evaluate and update its existing regulatory mechanism, as necessary, to include references to the requirements found in Attachment C of the MS4 General Permit. These requirements include the provisions detailed in the MDEP Chapter 500 Appendix A - Erosion and Sediment Control, Appendix B - Inspections and Maintenance, and Appendix C - Housekeeping. If updates to the City's existing ordinance are required, they will be completed by July 1, 2023.

Implementation:

The Town will rely on the MDEP's administration and enforcement of Chapter 500 for all projects resulting in a land disturbance of greater than or equal to one acre in the Town. The Town may opt to implement and enforce their existing construction site stormwater runoff control program within the municipal boundary and not just the urbanized area.

Responsible Party: Code Enforcement Officer



3.4.2 BMP4B - Procedures for Site Plan Review

The MS4 permittee must develop and implement procedures for site plan review that incorporate consideration of potential water quality impacts, erosion control, waste storage, and other elements of this MCM, the ability for the public to comment on such reviews at publicly-noticed meetings, and procedures to consider information submitted by the public.

Description:

The Town of Hampden has existing Site Plan and Subdivision Review procedures applicable to projects that disturb one or more acres of land within the urbanized area. These procedures include the provisions detailed in the 2022 MS4 General Permit (consideration of potential water quality impacts, erosion control, waste storage, the ability for the public to comment at publicly noticed meetings, as well as procedures to consider information submitted by the public). The Town Planning Board is authorized to review and act on all site plans for development requiring site plan review. All Town Planning Board meetings are open to public attendance and public comment.

Measurable Goals:

The Town will meet the following goals for implementing Site Plan Review procedures to address MS4 permit requirements:

1. In PY1, evaluate the Site Plan Review Ordinance, as applicable to the MS4 program, updating the ordinance as necessary;
2. Notify Town residents of all Planning Board meetings; and
3. Consider all public input related to site plan reviews and actions.

Implementation:

The Town will continue implementation and enforcement of its Site Plan Review Ordinance, specifically:

1. Throughout the 2022 permit cycle, the Town will review and update its Site Plan Review procedures as necessary to incorporate consideration of stormwater runoff control at applicable construction sites;
2. Continue to notify and invite the public to Town Planning Board meetings; and
3. Solicit public comment on site plan reviews applicable to MS4 regulation.

Responsible Party: Code Enforcement Officer

3.4.3 BMP4C - Procedures for Notification

The permittee's construction site runoff program must include procedures for notifying construction site developers and operators of the requirements for registration under the Maine Construction General Permit and Chapter 500, Stormwater Management.

Description:

As required by the MS4 permit, the Town will notify construction site developers and operators of the requirements for registration under the Maine Construction General Permit or Chapter 500. This notification applies to construction activity in the Town disturbing one or more acres.



Measurable Goals:

During each permit year, the Town will rely on site plan review application documents which include notification of the requirement for registration under the MCGP or Chapter 500 requirements. During each permit year, the Town will provide a brief summary of all projects meeting the requirements for notification in the MS4 Annual Report submitted to MDEP.

Implementation:

Construction site developers and operators will be made aware of this requirement through site plan review application documents for applicable projects.

Responsible Party: Code Enforcement Officer

3.4.4 BMP4D - Construction Site Inspections and Documentation

The permittee must document construction activity that disturbs one or more acres within the urbanized area. Written procedures for site inspection and enforcement authority must be documented. Construction site inspections must be completed following minimum requirements outlined in Part IV(4)(a)(v)(b) of the General Permit.

Description:

To maintain the effectiveness of construction site stormwater control best management practices (BMPs), regular inspection of control measures is essential. The Town will continue to inspect applicable construction projects for erosion and sediment control (E&SC) and good housekeeping/pollution prevention, as required by the MS4 General Permit. The Town will also develop a construction site inspection plan, detailing inspection procedures and follow-up actions for applicable construction sites within the regulated area.

Measurable Goals:

The Town will meet the following goals for construction site inspections and documentation:

1. By the General Permit effective date (July 1st, 2022), develop written procedures for site inspection and enforcement of erosion and sediment control E&SC measures;
2. Inspect each applicable construction site for E&SC compliance at least three times during the active earth-moving phase of the operation (see **Attachment C** for a paper example of the electronic form used for these inspections);
3. Inspect each applicable construction site for E&SC compliance annually until the operation reaches substantial completion;
4. Inspect each applicable construction site for E&SC compliance at project completion to ensure that the site reached permanent stabilization and all temporary erosion and sediment controls have been removed;
5. Document all construction inspections, enforcement action and corrective actions taken; and
6. Summarize the inspection program results in the MS4 Annual Report submitted to MDEP each permit year.



Implementation:

Qualified Town personnel will perform, or contract with a MDEP certified third party inspector to perform, applicable construction site inspections on a frequency sufficient to determine whether sites are in compliance with the MCGP or Chapter 500. For sites not in compliance, the inspector(s) will provide site operators with guidance on how to come into compliance. Sites which are not brought into compliance with the MCGP and/or Chapter 500 within a reasonable period after receiving guidance from the inspector(s) or after other measures are taken by the MS4, will be reported to the MDEP Land Bureau (Bangor Region office). MS4 non-compliance is handled by the Town and reported in the MS4 Annual Report.

Responsible Party: Code Enforcement Officer



3.5 MCM V - Post-Construction Runoff Control for New Development and Redevelopment

Each permittee must implement and enforce a program to address post-construction stormwater runoff from new development and redevelopment projects that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale, that discharge into the MS4.

The Town selected the following Best Management Practices (BMPs) for the Post-Construction Stormwater Management MCM of this SMP.

3.5.1 BMP5A - Promote Low Impact Development

The permittee must promote strategies which include a combination of structural and/or nonstructural BMPs appropriate to prevent or minimize water quality impacts.

Description:

As part of their program to address post-construction stormwater runoff to the maximum extent practicable, the Town will develop and adopt a Low Impact Development (LID) ordinance, based on LID techniques and measures defined in Appendix F of the 2022 MS4 General Permit.

Measurable Goals:

The Town will implement the following strategies to prevent or minimize water quality impacts:

1. By September 1, 2022, the Town will develop and submit to MDEP for review a Model Low Impact Development (LID) Ordinance for stormwater management on new and redevelopment sites, which establishes performance standards that are at least as stringent as the LID measures contained in Table 1 of Appendix F of the 2022 MS4 General Permit.
2. MDEP will post the model ordinance for public comment and approve it, with or without modifications, by November 1, 2022.
3. By July 1, 2024 the Town will adopt an ordinance that is at least as stringent as the approved Model LID ordinance.

Implementation:

The Town will enforce a program to require LID to the maximum extent practicable as part of its Site Plan Review procedures, relying on performance standards at least as stringent as the measures found in Table 1 of Appendix F of the 2022 MS4 General Permit.

Responsible Party: Code Enforcement Officer

3.5.2 BMP5B - Post-Construction Discharge Ordinance

Each MS4 permittee must have and implement a post-construction discharge ordinance, or other regulatory mechanism. Per the ordinance, applicable BMPs must be inspected annually to document their proper function and any completed maintenance. This ordinance must also include provisions for the timely correction of any identified deficiencies.

Description:

The Town will continue to rely on their existing Post-Construction Stormwater Management Ordinance developed during a previous permit cycle and enacted on July 6, 2009.



Measurable Goals:

1. The Town's Post-Construction Stormwater Management Ordinance will be reviewed and updated to meet current MS4 General Permit requirements by the effective date of the permit (July 1st, 2022);
2. During each permit year, the Town will ensure applicable post-construction stormwater management BMPs discharging to its regulated MS4 are functioning properly, as required by the General Permit. This includes those that are either privately or municipally owned or operated; and
3. A summary of all post-construction inspections performed for MS4 permit compliance will be provided in the MS4 Annual Report submitted to MDEP each permit year.

Implementation:

The Town Post-Construction Stormwater Management Ordinance will be updated to contain the following specific requirements:

- The owner or operator of a post-construction BMP must provide the Town with an annual report, completed by a qualified inspector documenting that all on-site BMPs are adequately maintained and functioning as intended; and
- If a post-construction BMP requires maintenance, the owner or operator must provide the Town with a record of the deficiency and corrective action(s) taken no later than 60 days following the date the deficiency was identified. If 60 days is not possible, then the operator must establish an expeditious schedule to complete the maintenance and establish a record of the deficiency and corrective action(s) taken.

Responsible Party: Stormwater Coordinator



3.6 MCM VI - Pollution Prevention/Good Housekeeping for Municipal Operations

The objective of this program is to mitigate or eliminate pollutant runoff from municipal operations on property that is owned or managed by the permittee and located within the urbanized area.

The Town selected BMPs for the Pollution Prevention/Good Housekeeping for Municipal Operations MCM of this SMP.

3.6.1 BMP6A - Operation and Maintenance Activities

Permittees must inventory and implement written operation and maintenance (O&M) procedures for all municipal operations conducted in, on, or associated with facilities, buildings, golf courses, cemeteries, parks, and open space owned or operated by the permittee that have the potential to cause or contribute to stormwater or surface water pollution. O&M procedures must reduce stormwater pollution to the maximum extent practicable and address stormwater treatment and controls that are used to achieve compliance with the conditions of the permit.

Description:

For previous MS4 permit cycles, the Town developed an O&M Plan for all activities occurring on municipally owned properties that have the potential to impact stormwater runoff. The O&M Plan contains an inventory of these municipal operations.

The Plan inventory includes, at a minimum, the following activities:

- Automobile Maintenance;
- Hazardous Materials Storage;
- Landscaping and Lawn Care;
- Parking Lot and Street cleaning;
- Roadway Maintenance;
- Pest Control;
- Road Salt Application and Storage;
- Spill Response and Prevention;
- Storm Drain System Cleaning;
- Vehicle Washing; and
- Vehicle Fueling System.

Measurable Goals:

1. The Town will annually review and update its inventory of municipal operations that have the potential to cause or contribute to stormwater pollution;
2. The Town will evaluate the O&M Plan annually to iteratively improve strategies and practices to eliminate or better control pollutant discharges; and
3. A summary of the O&M activities and any proposed changes to the O&M Plan based on annual evaluations will be provided in the MS4 Annual Report submitted to MDEP each permit year.



Implementation:

The Town will update its O&M Plan to meet 2022 MS4 permit requirements by the permit effective date (July 1st, 2022), and review the plan annually thereafter. During all years of the 2022 permit cycle, the Town will implement this O&M Plan for municipal activities occurring in the Town that have the potential to impact stormwater runoff.

Responsible Party: Stormwater Coordinator

3.6.2 BMP6B - Municipal Employee Training

The permittee must conduct annual employee training to prevent and reduce stormwater pollution from municipal operations and facilities subject to the MS4 permit. Compliance measures related to trainings must be documented and reported to MDEP annually, including the types of trainings presented, names and titles of attendees, the percentage of municipal and contract staff, and their occupation, that received training, the length of the training, and training content delivered.

Description:

The Town provides municipal employee training on an as needed basis, but at a minimum annually. The training programs focus on municipal activities occurring in the Town which have a potential to impact stormwater runoff. Typical municipal operations with this potential have been identified in the O&M Plan in **BMP6A**.

Measurable Goals:

1. The Town will annually evaluate and identify training needs and materials for MS4 staff regarding municipal O&M procedures.
2. Each permit year the Town will provide an appropriate employee training program that addresses means to reduce stormwater pollution from municipal operations.
3. The Town will document the following MS4 permit compliance measures for each annual training:
 - Types of training presented;
 - Percentage of municipal and contract staff trainees;
 - Occupations of municipal and contract staff trainees;
 - Duration of the training program; and
 - Content delivered during the training program.
4. The Town will report compliance measures related to municipal trainings in the MS4 Annual Report submitted to MDEP each permit year.

Implementation:

Each permit year, the Town will evaluate and identify specific training needs for municipal and contract staff regarding the Town's O&M procedures. The Town will then develop and gather materials appropriate for the topic to be presented. Topics to be covered by the training program may include, but are not limited to:

- Maintenance activities, maintenance schedules, and long-term inspection procedures for structural and non-structural stormwater controls to reduce pollutants discharged from the MS4;
- Controls for reducing or eliminating the discharge of pollutants into the MS4 from streets, roads, highways, parking lots, maintenance and storage yards, fleet or maintenance shops with outdoor storage areas, salt/sand storage locations, snow disposal areas, and waste transfer stations; and



- Procedures for disposing of waste removed from the MS4 and areas listed above in accordance with all regulatory requirements (such as dredge spoil, accumulated sediments, floatables, and other debris).

The Town may opt to coordinate employee trainings through a regional effort sponsored by the BASWG. Town staff have participated in similar regional training programs as a cost saving measure during previous MS4 permit cycles. Details of regional training approaches by the BASWG for its MS4 members will be provided in the group's SMP submitted under separate cover to MDEP.

Responsible Party: Stormwater Coordinator

3.6.3 BMP6C - Street Sweeping

The permittees must develop and implement a program to sweep all paved streets and paved parking lots maintained by the permittee at least once a year done soon after snowmelt.

Description:

The Town of Hampden employs a regular sweeping program on all Town owned parking lots and roads. Town personnel involved with winter maintenance operations also perform street sweeping. Winter maintenance staff will be apprised of all requirements the Town must comply with for the MS4 permit program compliance.

Measurable Goals:

1. The Town will perform street sweeping of all municipally owned/operated roads at least one time each year as soon as possible after snowmelt;
2. As necessary, the Town will modify their winter road and parking lot maintenance program based on annual evaluations of street sweeping activities; and
3. A summary of annual sweeping activities and any program modifications will be provided in the MS4 Annual Report submitted to MDEP each permit year.

Implementation:

During each permit year, the Town will continue to implement a sweeping program for all municipally owned parking lots and roads. The Town will annually evaluate the effectiveness of their street sweeping program and alter the program, as necessary to meet their winter maintenance goals. Sweeping of all Town owned roads and parking lots occurs as soon as possible after snowmelt.

Responsible Party: Public Works Director



3.6.4 BMP6D - Catch Basin Inspection and Cleaning

The permittee must develop and implement a program to inspect catch basins and other stormwater structures that accumulate sediment. All catch basins and stormwater structures must be inspected at least once every other year and cleaned with a frequency appropriate to the accumulation identified. Sediment must be removed in accordance with current state law.

Description:

The Town's stormwater management system consists of a system of open ditches, catch basins and inter-connecting storm drains collecting runoff that discharges to identified outfalls.

Measurable Goals:

Per MS4 permit requirements, the Town will meet the following stormwater structure inspection and cleaning goals:

1. During each permit year, the Town will inspect and clean (as necessary) storm drains and catch basins in the storm sewer system to meet the following required frequency and conditions:
 - Inspect and clean a minimum of 50% of all catch basins, so that all catch basins are inspected and cleaned over the course of two years;
 - Clean catch basins more frequently if inspections indicate excessive accumulation (50% of the sump is filled) of sediment.
 - If two consecutive inspections show excess accumulation, then the Town will clean those catch basins every year.
 - If two annual inspections show a decrease in sediment accumulation to less than 25% of the sump, then inspections can be resumed at a frequency of once every two years.
2. The Town will perform opportunistic inspections of the catch basins during the cleaning process to detect potential illicit discharges;
3. Inspections will be documented in a database system used by the Town to manage all MS4 related inspections. See **Attachment D** for an example of the form used for these inspections; and
4. Inspections and cleaning of catch basins beyond the enforceable number (50% annually) will be considered an above and beyond measure.

Implementation:

The Town will continue to inspect every year and clean as necessary (see measurable goals above) all Town owned catch basins at a minimum of every other year.

Responsible Party: Public Works Director



3.6.5 BMP6E - Maintenance and Upgrading of Stormwater Conveyance System

The permittee must evaluate and implement a prioritized schedule, as necessary, for repairing or upgrading the conveyances, structures, and outfalls within the regulated area.

Description:

The Town's stormwater conveyance system primarily consists of a system of open ditches, catch basins and interconnecting storm drains collecting runoff that discharges to identified outfalls.

Measurable Goals:

1. During each permit year, the Town will continue to evaluate and implement a maintenance schedule for conveyances, structures and outfalls owned and operated by the MS4; and
2. A summary of annual activities will be provided in the MS4 Annual Report submitted to MDEP each permit year.

Implementation:

The Town will continue to evaluate their stormwater conveyance system each year. Based on the results of dry weather outfall inspections, catch basin inspections (**BMPs 3D, 6D**), and other factors, the Town will plan and implement (as necessary), a repair schedule of municipally owned conveyances, structures and outfalls.

Responsible Party: Public Works Director



BMP6F through **BMP6H** describe activities that are not required by the 2022 MS4 General Permit, but are being conducted by the Town to supplement the municipal pollution prevention program.

3.6.6 **BMP6F - Municipal Pool Discharge Option for Chlorinated Water**

Description:

The Town owns and operates the Lura Hoit Pool facility on Western Avenue. The facility performs annual maintenance of the pool, which requires the pool to be emptied. The chlorinated pool wastewater is discharged directly to the Town's sanitary sewer system, where it is treated. There is no discharge of any chlorinated pool water to the Town's MS4.

Measurable Goals:

During each permit year, the Town will continue to discharge to the sanitary sewer. The pool is emptied occasionally for maintenance, as necessary. A summary of maintenance activities related to this BMP will be included in the MS4 Annual Report submitted to MDEP each permit year.

Implementation:

The Town will continue to implement its existing maintenance program at the Lura Hoit Pool facility.

Responsible Party: Public Works Director

3.6.7 **BMP6G - Trash Management Program**

Description:

Hampden operates a municipal transfer station adjacent to the Public Works facility. The Town's solid waste disposal program includes accepting household trash, recyclables, Construction Demolition Debris (CDD) waste and universal waste from Hampden residents at the Transfer Station. There is no curbside pickup in the Town.

Measurable Goals:

The Town will annually evaluate the program based on data generated from the solid waste resource recovery report submitted to the State Planning Office. A summary of the report will be provided in the MS4 Annual Report submitted to MDEP each permit year.

Implementation:

During each permit year, Hampden will continue to implement its existing trash management program.

Responsible Party: Public Works Director



3.6.8 BMP6H - Used Oil Recycling

Description:

Hampden collects waste oil generated from municipal activities occurring at the Town's Public Works facility. Public Works staff collect the waste oil in 55-gallon drums and store the drums inside the Public Works facility on secondary containment pallets designed for this activity. The facility accumulates a maximum of two drums at a time. When the two drums are full, Town staff contact a local licensed waste oil burner to pick up the drums and remove them from the site. The full drums are replaced with empty drums and the process is continued as described.

Measurable Goals:

Hampden will document in the MS4 Annual Report to MDEP the approximate amount of waste oil recycled each permit year.

Implementation:

During each permit year, The Town will continue to collect waste oil from municipal operations. The waste oil is collected by a local facility with a licensed waste oil burner.

Responsible Party: Public Works Director



SEE 3.7 Impaired Waters BMPs

The MS4 General Permit requires permittees to specifically address discharge(s) to impaired waters that are located within the MS4 regulated area. If a waterbody to which a point source discharge drains is impaired and has an EPA approved total maximum daily load (TMDL), then the SMP must address compliance with the TMDL waste load allocation (“WLA”) and any implementation plan.

The Town of Hampden has one urban impaired stream (UIS) that the MS4 discharges to within the urbanized area. This stream is Sucker Brook. Progress has been made on identifying and addressing impairments through assessment, best management practices, and/or public education. As such, there is a good basis for understanding potential next steps to mitigate this impairment. Details of the work completed to date are contained in **Section 1.4.2** of this SMP, and set the framework for identification of the three BMPs that will be implemented to meet the Urban Impaired Stream requirement of the 2022 MS4 General Permit.

3.7.1 IWBMP1 - Sucker Brook Watershed Website and Council Education

Description:

The Town will create an educational website landing page for the Sucker Brook watershed. This web page will be used to provide annual training for Town Council members related to the UIS, as well as to educate residents of Hampden. This web page will be accessible through the existing municipal website, and will use language that is easy for residents and other viewers to understand. It will explain the stressors of Sucker Brook as well as the Town’s planned path forward in addressing impairments to the waterbody.

Measurable Goals:

A Town website landing page describing Sucker Brook will be completed in PY1. In PY1-PY5, the Town Council will receive annual training on Sucker Brook watershed using the web page. This training will be updated annually to include any new data collected or any progress on stream improvements. In PY5, statistics on traffic to this website landing page will be compiled and assessed to determine how many residents were reached.

Implementation:

The Town will create a web page targeted at educating Town Council members and residents on issues in the Sucker Brook watershed. The web page will include information on plans to improve the stream, as well as information on what Hampden citizens can do to help improve the water quality in Sucker Brook.

Responsible Party: Municipal Stormwater Manager

3.7.2 IWBMP2 - Geomorphology Assessment

Description:

The Town will collaborate with the City of Bangor to hire a qualified stream geomorphologist to conduct a Geomorphology Assessment within the Sucker Brook watershed. This will help the Town to understand the response of the stream channel to disturbances in Sucker Brook, as well as identify potential structural BMPs to help address these disturbances.

Measurable Goals:

The Geomorphology Assessment and report will be completed by the end of PY1. The assessment portion may be conducted before the beginning of PY1, as approved by MDEP. The results of this assessment will help determine potential structural BMPs that the Town will consider for IWBMPs (**see 3.7.3 below**).



Implementation:

The Geomorphology Assessment will include a background review of existing materials and past studies of Sucker Brook, as well as a historic assessment of topographic maps and aerial images to review changes over time. The on-site assessment will begin with a rapid Geomorphic Assessment to choose three sites for detailed assessment. The detailed assessment will include a walk of survey sites, a topographic survey, and pebble counts at each site. The Town will then be provided with a report of findings including two conceptual designs with illustrations, material lists, and estimated costs.

Responsible Party: Municipal Stormwater Manager

3.7.3 IWBMP3 - Structural BMP implementation Sucker Brook Watershed

Description:

The Town will implement at least one structural BMP during the permit cycle in the Sucker Brook watershed. This BMP may be selected from the conceptual designs provided during the Geomorphology Assessment in IWBMP2 above. This structural BMP will be chosen to provide the largest impact to overall stream health, within the Town's budgetary constraints.

Measurable Goals:

The Town will evaluate stormwater treatment options and, based on the availability of potential grant funding and conceptual designs from the geomorphology assessment, will select a minimum of one structural BMP by the end of Permit Year 2. The Town will complete the construction of the selected BMP(s) by the end of Permit Year 5.

Implementation:

One or more of the following structural BMPs will be implemented by the end of the permit cycle:

- A. Replace the existing Old County Road culvert at the Sucker Brook crossing. The existing ten-foot diameter corrugated metal pipe culvert was installed prior to the mid 1970's. Portions of the bottom of the culvert have failed and also portions of the sidewalls at the normal flow water line. Heavy flows have also damaged the inlet portion of the culvert, which had to be repaired by Public Works. Significant erosion has occurred at the inlet due to lack of armoring of the adjacent side slopes, which must be addressed to avoid excessive sediment loading to the Brook. Channel scour beneath the culvert bottom failure also has the potential to undermine the structure;
- B. Select a BMP design from the Geomorphic Assessment; or
- C. Construct another MDEP approved structural BMP within the Sucker Brook watershed.

Responsible Party: Municipal Stormwater Manager



SEE 4 General Requirements

4.1 Plan Approval

The Town is committed to reduce the discharge of pollutants from its regulated small MS4 to the maximum extent practicable, and maintains the highest standards for stormwater management through regular review, updating, and implementation of this Stormwater Management Plan.

Paula A. Scott
Signature

07/13/2022
Date

Paula A. Scott, Town Manager
Printed Name, Title

4.2 Plan Location and Public Access

The Stormwater Management Plan and documents will be kept on file at the the Town Office and will be posted on the Town website, and with a backup copy located at SEE, Inc. in Orono, Maine. Copies and review of documents will be made available when requested by appropriate government agencies and public safety groups.

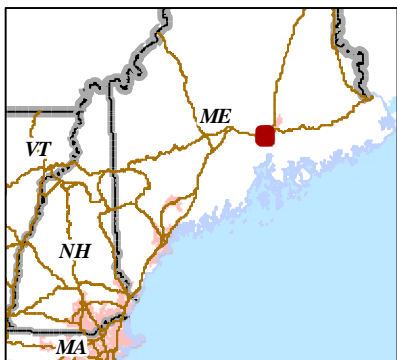
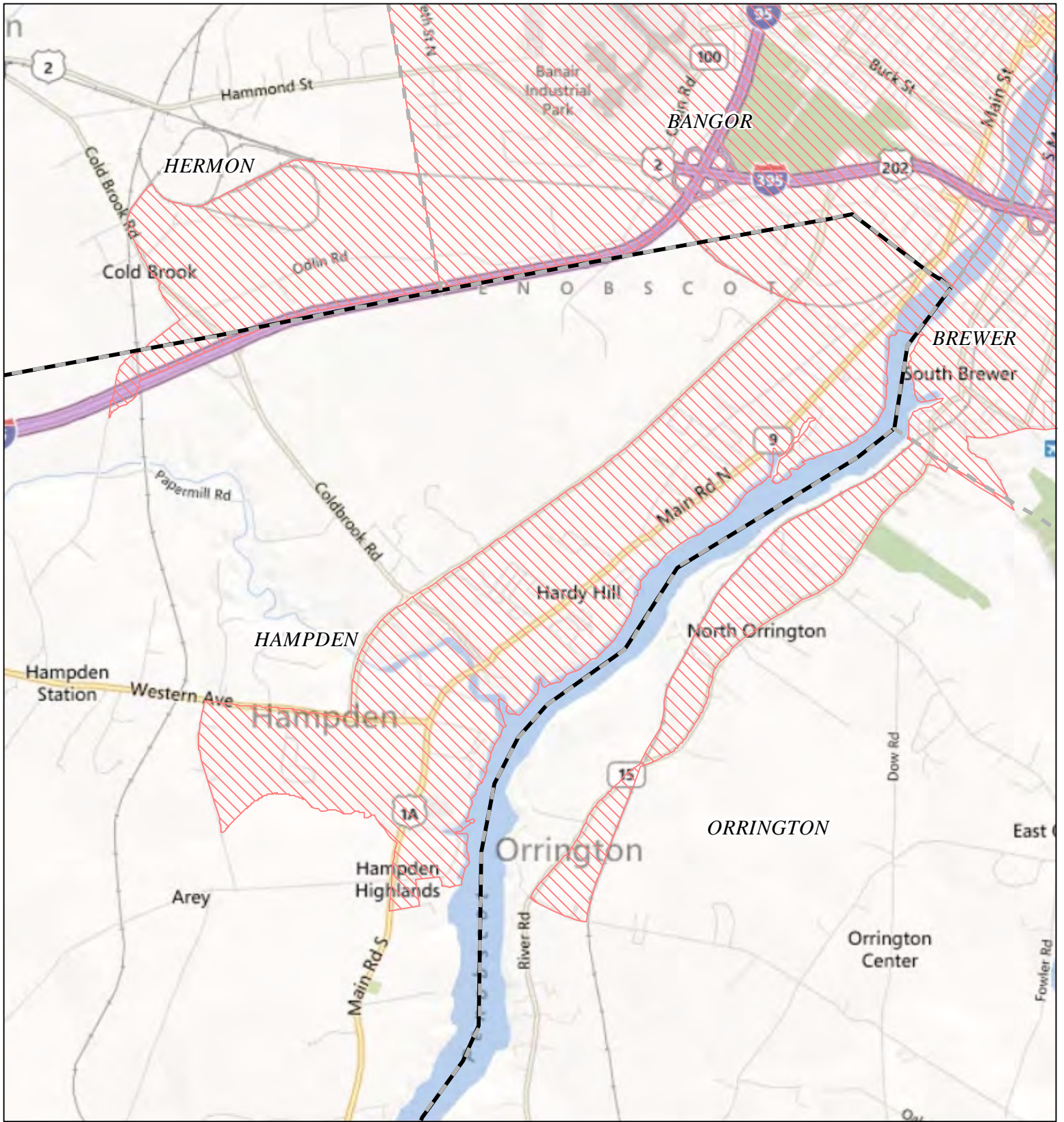
5 References

Portions of the Introduction and select areas of this document were adapted from a SMP Template prepared by Integrated Environmental Solutions for the Interlocal Stormwater Working Group (ISWG).





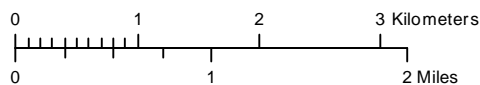
SEE A Urbanized Area Map



NPDES Phase II Stormwater Program
Automatically Designated MS4 Areas

Hampden ME

 Regulated Area (2000 + 2010 Urbanized Area)



Town Population: 7257
Regulated Population: 2897
(Populations estimated from 2010 Census)



Urbanized Areas, Town Boundaries:
US Census (2000, 2010)
Base map © 2010 Microsoft Corporation
and its data suppliers



SEE B Illicit Discharge Detection and Elimination (IDDE) Plan



Illicit Discharge Detection and Elimination Program

For

The Town of Hampden
106 Western Avenue, Hampden, ME 04444
(207) 862-3034



Prepared By
Stillwater Environmental Engineering, Inc.

June 2015
Updated: March 23, 2021

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SEE 1 Illicit Discharge, Detection, and Elimination (IDDE) Introduction

Due to its population density, the Town of Hampden is subject to the requirements of the Maine Department of Environmental Protection (MDEP) General Permit for Stormwater Discharges from Municipal Separate Storm Sewer Systems (MS4 General Permit).

There are six Minimum Control Measures (MCM's) which the MS4 General Permit requires the Town to address throughout its urbanized area and specifically focused within the Town's priority watershed of Sucker Brook. An urbanized area map can be found in **Appendix A**. Infrastructure maps for the Town can be found in the Town's GIS and can be made available upon request. These MCM's include:

1. Public Education and Outreach;
2. Public Involvement and Participation;
3. Illicit Discharge Detection and Elimination (IDDE);
4. Construction Site Stormwater Runoff Control;
5. Post-Construction Stormwater Management in New Development and Redevelopment; and
6. Pollution Prevention/Good Housekeeping for Municipal Operations.

This Plan, which details the IDDE program for the Town of Hampden, fulfills the requirements of MCM 3 as specified in Part IV(C)(3)(b) of the 2022 MS4 General Permit. Details concerning measurable goals and deadlines for MCM 3 can be found in the Town's Stormwater Management Plan (SMP).

1.1 IDDE Program Amendments, Updates, and Records

MS4 General Permits are written to provide coverage for five-year periods. The current MS4 General Permit coverage became effective on July 1, 2013 and has been administratively continued beyond five years, to expire on June 30, 2022. At the expiration of the current MS4 permit, the new 2022 MS4 General Permit, issued on October 15, 2020, will be in effect for five years beginning on July 1, 2022. This new permit will continue to provide coverage for the Town of Hampden for stormwater discharges. This IDDE Plan has been updated to meet the requirements of the 2022 MS4 General Permit. This Plan must be further updated or amended if any of the following occur:

- Changes in requirements associated with a permit re-issuance;
- The Town determines that this Plan is not effective; and/or
- Changes to municipal operations which effect this Plan.

The Town's Public Works Department is responsible for MS4 General Permit compliance. The Public Works Department manager, Victor Smith, will modify this IDDE Plan as necessary, or utilize an outside consultant for the task.

The Public Works Department or a consultant will retain paper or electronic files of inspections and investigations including laboratory reports, for a minimum of three years after expiration of the MS4 General Permit term.



SEE 1.2 Typical Illicit Discharges

The MDEP defines an illicit discharge as any discharge to an MS4 which is not:

- Composed entirely of stormwater;
- An allowable non-stormwater discharge (see **Section 3** for a list of allowable non-stormwater discharges); or
- Permitted under another MDEP permit.

The Center for Watershed Protection (CWP) developed a comprehensive IDDE Manual in 2004 (updated in 2011), which classifies illicit discharges based on their characteristics:

- **Discharge Frequency**

- **Continuous:** Discharges which occur most or all of the time, are usually easier to detect, and typically produce the greatest pollutant load.
- **Intermittent:** Discharges which occur over a shorter period of time, such as, a few hours per day or a few days per year. Due to their infrequency, intermittent discharges are hard to detect, but can still represent a serious water quality problem, depending on their flow type. (See below)
- **Transitory:** Discharges which occur rarely, usually in response to a singular event such as an industrial spill, ruptured tank, sewer break, transport accident or illegal dumping episode. These discharges are extremely hard to detect with routine monitoring, but under the right conditions, can exert severe water quality problems on downstream receiving waters.

- **Discharge Flow Type**

- **Sewage and Septage:** Flows produced from sewer pipes and septic systems.
- **Wash water:** Flows composed of:
 - * Gray water (laundry) from homes;
 - * Commercial carwash wash water;
 - * Fleet wash water;
 - * Commercial laundry wastewater; and
 - * Floor washing shop drain wastewater.
- **Liquid Wastes:** Flows containing contaminants such as:
 - * Oil;
 - * Paint;
 - * Process water (radiator flushing water, plating bath wastewater, boiler blowdown, etc.); and
 - * Any other potentially hazardous chemicals.
- **Tap Water**
- **Landscape Irrigation**
- **Groundwater and Spring water**

- **Mode of Entry**

- **Direct:** The discharge is directly connected to the storm drain pipe through:
 - * Sewage pipes; and
 - * Shop drains or other kinds of pipes.
- **Indirect:** Flows which enter through stormdrain inlets or by infiltration through joints or breaks in a stormdrain pipe.



Illicit discharges may be detected by various means such as:

- The Town's illicit discharge hotline;
- Town staff during normal daily activities;
- Through annual inspections; and
- During infrastructure maintenance and repair.

By analyzing the different types of discharges and the means by which they may be discovered or reported, the Town has developed a comprehensive IDDE program that will enable the Town to identify and eliminate illicit discharges as quickly as possible. A table listing typical illicit discharges and their characteristics can be found below. This table is not an exhaustive list of illicit discharges, but a list of typical discharges which may be found in the Town.

Table 1: Typical Illicit Discharge Characteristics

Discharge	Flow Type	Frequency*			Mode of Entry		Detection Method
		Cont	Inter	Trans	Direct	Indirect	
Spills/Leaks	Liquid Wastes			X		X	Hotline & MDEP
Swimming Pool Discharges	Highly Chlorinated Water		X			X	Hotline
Sanitary Sewer Connections	Sewage	X	X		X		Outfall Inspections
Waste Dumping	Liquid Wastes			X		X	Hotline & Inspections
Floor Drain Connections	Liquid Wastes		X		X		Inspections
Failing Septic Systems	Septage	X	X			X	Inspections & Sampling
Sewer Line Leaks	Sewage	X	X			X	Inspections & Sampling
Contaminated Groundwater	Groundwater	X	X	X		X	Sampling
Industrial Materials/ Stockpiles	Liquid Wastes/ Sediment		X	X		X	Hotline & Inspections
Irrigation & Lawn Watering	Tap Water		X			X	Inspections & Sampling
Commercial/Industrial Washdowns	Wash Water		X			X	Hotline & Inspections
Sanitary Sewer Overflows	Sewage			X		X	Hotline & Sewer Dept.

*Frequency types: Cont = Continuous; Inter = Intermittent; Trans = Transitory



SEE 1.3 Overview of IDDE Program Components

In order to be compliant with the MS4 General Permit an IDDE program must be developed, implemented, and contain the following components:

1. Development/maintenance of a Watershed-Based Storm Sewer Map;
2. Development/maintenance of a Non-Stormwater Discharge Ordinance;
3. Identification of High Priority Areas for Inspections;
4. Procedures to Locate Illicit Discharges;
5. Procedures to Investigate and Remove Illicit Discharges; and
6. Procedures to Document Illicit Discharges.

The following sections offer detailed information concerning each component of the Town's IDDE program.



SEE 2 Watershed-Based Storm Sewer Map

The first component of the Town's IDDE program is the mapping of the Town's storm sewer system. These maps enable the Town to accurately track and locate the source of illicit discharges. The Town's infrastructure maps contain features that meet or exceed the minimum requirements of the MS4 General Permit such as:

- The locations of all:
 - Catch basins;
 - Connecting surface and subsurface stormwater infrastructure;
 - Outfalls; and
 - Ditches.
- A unique identifier for all outfalls and catch basins; and
- The direction of in-flow and out-flow of all storm sewer connections;

For each outfall the following information is collected:

- Type;
- Material;
- Size; and
- Name and location of the nearest receiving waterbody.

An outfall is the location where concentrated stormwater discharges from an MS4 community enter Waters of the State or leave the MS4. Items that are not considered outfalls include:

- Driveway culverts connecting ditch segments;
- Stormdrains which convey streams/rivers under roadways; and
- Pipes that discharge to other stormwater infrastructure.

Information that the Town plans to add to, or maintain within, their watershed-based storm sewer maps includes:

- Topography;
- Tax parcels;
- Zoning districts; and
- Locations of sanitary sewer lines.

The Town of Hampden maintains electronic copies of its existing watershed-based storm sewer maps. These maps were created using GPS data, transportation infrastructure maps, and existing stormwater infrastructure information. When possible, field verification of stormwater infrastructure is conducted in order to ensure accurate mapping.



SEE 2.1 Infrastructure Naming Protocols

To improve existing infrastructure maps, the Town has delineated watersheds in its urbanized area using the United States Geological Survey (USGP) StreamStats online tool. A total of 10 watersheds have been delineated within the urbanized area. This watershed delineation was used to aid the Town during the IDDE Prioritization detailed in **Section 4** below.

In addition, infrastructure (catch basins and outfalls) in the Hampden's GIS are assigned unique alpha-numeric tags, which aid in identification for illicit discharge investigations and infrastructure maintenance. Catch basins in the Town are identified by a unique identifier based on street names and orientation. Outfalls are named sequentially according to a list maintained by Town staff.

2.2 Procedures to Update Infrastructure Map

Infrastructure maps are updated, as necessary, when new or previously unmapped infrastructure is located. The Town utilizes mobile data collection devices with sub-meter GPS capabilities while conducting annual stormwater inspections, in addition to as-built drawings from new development. This information is used to update the stormwater infrastructure maps, as necessary. The Town's Stormwater Coordinator is responsible for ensuring accurate data are being collected and that the infrastructure maps are updated when necessary.



SEE 3 Non-Stormwater Discharge Ordinance

The Town's authority to prohibit illicit discharges became effective July 18, 2007, when the Town passed their Non-Stormwater Discharge Ordinance (see **Appendix I**). The Ordinance was amended in 2019 to reflect changes in responsibility for administration. The Code Enforcement Officer and the Public Works Director are both authorized as an Enforcement Authority to administer, implement, and enforce the provisions of the Ordinance.

The Ordinance allows the following non-stormwater discharges to the storm drain system, as long as they do not cause or contribute to violations of water quality standards:

- Landscape irrigation;
- Diverted stream flows;
- Rising ground waters;
- Uncontaminated ground water infiltration (as defined at 40 CFR 35.2005(20));
- Uncontaminated pumped ground water;
- Uncontaminated flows from foundation drains;
- Air conditioning and compressor condensate;
- Irrigation water;
- Flows from uncontaminated springs;
- Uncontaminated water from crawl space pumps;
- Uncontaminated flows from footing drains;
- Lawn watering runoff;
- Flows from riparian habitats and wetlands;
- Residual street wash water (where spills/leaks of toxic or hazardous materials have not occurred, unless all spilled material has been removed and detergents are not used);
- Hydrant flushing* and firefighting activity runoff;
- Water line flushing* and discharges from potable water sources;
- Individual residential car washing;
- Dechlorinated swimming pool discharges;
- Discharges specified in writing by the enforcement authority as being necessary to protect public health and safety; and
- Dye testing, with verbal notification to the enforcement authority prior to the time of the test.

*Discharges of hydrant and water line flushing are required to be dechlorinated if they are to be discharged to a portion of the MS4 system which discharges to a small stream. In accordance with the MDEP 11/18/2016 Issue Profile for Drinking Water System Discharges to Regulated Small MS4s, the Hampden Water District either aerates or dechlorinates during flushing to meet Total Residual Chlorine (TRC) acute water quality criteria. For fresh water this value is 19 ug/L TRC (adjusted to 50 ug/L, per the MDEP as the



SEE reporting limit for available reliable and consistent test methods).

The Hampden Water District flushes the system every year and provides an annual report to the Town describing water dechlorination methods in use and testing results for any flushing conducted. The Hydrant Flushing SOP, developed during the previous permit cycle, is attached as **Appendix G**.



SEE 4 Identification of Priority Areas

Prior MS4 General Permits required that permittees identify areas that may need special protection from illicit discharges. The Town of Hampden has identified watershed drainage areas within its MS4 that have the highest potential for illicit discharge(s) to occur. The Town will prioritize illicit discharge inspections in these priority areas if limited municipal resources prevent the Town from conducting its typical annual inspection schedule, which is more frequent than the schedule required by the 2022 MS4 permit. The Town may also use this prioritization for illicit discharge investigations, in the event there are insufficient resources to address all potential illicit discharges simultaneously.

During the 2013 MS4 permit cycle, the Town's Stormwater Team identified priority areas where illicit discharges might be present, and identified areas that may need special protection from illicit discharges. Assisted by contracted service providers, Town staff implemented a prioritization method developed by the Center for Watershed Protection, that consisted of the following steps:

1. Dividing the Town into areas that could be evaluated for illicit discharge potential.
2. Selecting illicit discharge potential screening factors that apply to one or more of the areas and identifying the criteria to be used to evaluate each area.
3. Evaluating each area using the screening factors and assigning a numeric score based on their illicit discharge potential.

The Town reviewed the screening factors presented in **Table 2 of Appendix H**, to assess their applicability to each of the areas. The listing shows which screening factors were retained and eliminated, as well as the rationale for elimination.

Using the screening factors that were retained as applicable to the Town, each drainage area was evaluated and assigned a score to describe whether the area exhibited a high potential for the factor to be present. Once all the areas were assigned scores for all of the screening factors, the scores were averaged and a final score for the area was obtained. A score of '3' represents a high priority area, a score of '2' represents a medium priority areas, and a score of '1' represents a low priority area.

The worksheet located in **Appendix H** shows the prioritization scoring scheme using retained screening factors for each of the areas identified in the Town. Based on this procedure, areas having the highest normalized priority scores were determined to have the highest illicit discharge potential. As such, illicit discharge inspections are to be focused in the following drainage areas:

1. Penobscot North (score of 2.4): This drainage area has a high number of acres in the Town's urbanized area, dense amount of stormwater infrastructure, high percentage of impervious cover, large number of sewer crossings, and historic industrial operations.
2. Soudabscook (score of 2.3): This drainage area is the Town's largest subwatershed, with a dense amount of stormwater infrastructure, high percentage of impervious cover, high potential for sewer inflow and infiltration, and large number of sewer crossings.
3. Sucker Brook (score of 2.0): This stream is an urban impaired stream, and the watershed contains many aging septic systems and historic industrial operations.



5 Procedures to Locate Potential Illicit Discharges

The Town utilizes the following methods to detect illicit discharges:

- Observations during catch basin inspections and cleaning;
- Citizen reports of illicit discharge issues;
- Dry weather outfall inspections and monitoring;
- Opportunistic open ditch inspections; and
- Aging septic system evaluations.

The below sections provide more detailed information concerning the above listed items.

5.1 Catch Basin Inspections and Cleaning

Inspections are conducted during catch basin cleaning, which is completed at least annually in the spring as soon as possible after snow melt. Although inspections are only required every two years by the MS4 General Permit, each year inspections are attempted for all the Town's accessible catch basins to assess which need to be cleaned. These inspections are conducted using a hand held mobile device and an electronic inspection form. These data are then integrated with the Town's GIS system. During the inspections the amount of accumulated sediment and the general structural condition of the catch basin is noted along with the presence of:

- Debris
- Oil sheen
- Odors
- Other evidence of an illicit discharge.

5.2 Citizen Reports of Illicit Discharges

The Town has established a "hotline" to handle possible illicit discharge reports. Residents, field staff, and outside agencies that suspect an illicit discharge, connection, or illegal dumping incident can call (207) 862-3337 to report the incident.

Any illicit discharge incidents that are reported by phone are handled by the Public Works Department. These calls are documented using an electronic form that can be accessed by computer or on a mobile device. Incident report data are then used to help Town staff locate and eliminate the potential illicit discharge as quickly as possible.

5.2.1 Public Awareness

The Town understands that public awareness is a vital part of a successful IDDE program. The public must be made aware of what does and does not constitute an illicit discharge. The Town conducts education and outreach efforts along with the Bangor Area Stormwater Group (BASWG) in order to educate the public about stormwater issues including illicit discharges. The Town also conducts an annual catch basin stenciling program, where catch basins are labeled to inform residents that they drain to a waterway.

Information concerning illicit discharges and how to report them can also be found on the Town's website www.hampdenmaine.gov.



5.3 Dry Weather Outfall Inspections

Dry weather outfall inspections are conducted annually Town-wide. The MS4 General Permit requires that 100% of identified outfalls are inspected over the course of the five-year term. The Town attempts to inspect all MS4 outfalls every year, if time and resources allow, in accordance with the following:

- Inspections will be performed during periods of dry weather (less than 1/4 inch of rain in the previous 72 hours) whenever possible;
- Inspections will be performed where they can be done in a safe and efficient manner;
- Inspections will be performed during periods of no or minimal snow cover and prior to the growth of vegetation (or after leaves have fallen) such that outfalls may be easily spotted;
- Observations will include the following, at a minimum: observations of sheen, discoloration, foaming, evidence of sanitary sewage, excessive algal growth and similar visual indicators, and detection of odor;
- Photographs are taken at the time of inspection for either maintenance or illicit discharge documentation;
- MS4 outfalls are inspected where the Town has safe and legal access to the structure to be inspected, otherwise inspection occurs at the next structure upstream from the outfall; and
- When maintenance or potential illicit discharge issues are identified, the Stormwater Coordinator will be informed so that he may prioritize the work with other required work for the Town.

Properly trained municipal staff or consultants conduct these inspections using an electronic inspection form on a mobile device. Data that are documented include:

- Time since last precipitation;
- General condition of the outfall;
- The presence or absence of multiple illicit discharge indicators; and
- If flow is present, any sampling data that was collected. (See QAPP in **Appendix E**).

The Town has developed an SOP document for dry weather outfall inspections, which can be found in **Appendix D.1**.

5.3.1 Outfall Indicator Sampling and Analysis

Outfall sampling and analysis is required under the 2022 MS4 General permit when an outfall is observed to be flowing during dry weather conditions whether or not it has exhibited evidence of an illicit discharge. A sample will be collected by the inspector for either field screening or laboratory analysis, depending on the conditions encountered. Sampling and analysis must include, but is not limited to:

1. E.coli, enterococci, total fecal coliform or human bacteroides;
2. Ammonia, total residual chlorine, temperature and conductivity; and
3. Optical enhancers or surfactants.



A Quality Assurance Project Plan (QAPP) for MS4 Dry Weather Outfall Monitoring has been developed to provide sampling personnel the information that will assist them in collecting samples for field and/or laboratory analysis, using field equipment and test kits, and documenting results. The QAPP (**Appendix E**) describes the sampling procedures as well as the appropriate analytical methods and field equipment to be used for investigating potential illicit discharges and flowing outfalls. The QAPP also provides guidance on interpretation of the results obtained so that investigators can make informed decisions about whether to continue investigating a potential source, or whether the results indicate a flowing outfall might be from a natural source.

5.4 Open Ditch Inspections

The 2022 MS4 General Permit does not require ditch inspections be completed. However, open ditch inspections are conducted within the Town's priority watershed of Sucker Brook annually, as soon as possible after snow melt to ensure easy access and visibility of the ditch system.

In areas outside of the priority watershed, the Town will conduct opportunistic inspections of ditches for potential illicit discharges whenever maintenance work on ditches is being completed. The Public Works Department or outside contractor conducts these inspections using an electronic inspection form on a mobile device. During the inspections any required maintenance is documented as well as:

- Any unmapped possible illicit connections;
- Oil sheen;
- Odors; and
- Other evidence of possible illicit discharges.



SEE 6 Procedures to Investigate and Remove Illicit Discharges

6.1 Illicit Discharge Investigation

Investigations of illicit discharges are conducted by the Public Works Department. The Town relies on visual observations of the location where the illicit discharge was reported as a first step in identifying the source of the illicit discharge (see Illicit Discharge Tracing SOP in **Appendix D.1**). If the evidence of the illicit discharge is still present in the initial structure or location where it was reported, Town staff or contracted personnel use their knowledge of the Town's infrastructure to systematically inspect other structures upstream of the initial location until either the evidence of the illicit discharge is no longer present, or until they locate the source of the illicit discharge.

For example, if evidence of gray water was observed during catch basin cleaning, Town staff would inspect drain manholes and/or catch basins upstream of the initial observation until they could isolate one or more locations from which the gray water was likely emanating.

In the event visual observations of the structures cannot identify the source of an illicit discharge, Public Works staff may employ televising, systematic dye testing, or smoke testing to identify the source. The Public Works Department could conduct dye testing but would need to hire a third party for smoke testing and camera work. Sampling and analysis may also be conducted as described in **Section 5.3.1** to help trace the source of an illicit discharge.

If no source can be located, the area will be re-inspected to assess if the illicit discharge was a one-time occurrence, or is a repeating occurrence, whereupon additional investigations will be conducted.

6.2 Illicit Discharge Removal

Once the potential source of the illicit discharge is identified, the Code Enforcement Officer would contact the responsible party in order to initiate removal or discontinuation of the illicit discharge.

If the illicit discharge is caused by a private entity, the Code Enforcement Officer could issue a Notice of Violation as authorized by the Non-Stormwater Discharge Ordinance (**Appendix I**). In the event the illicit discharge is caused by the Town, Public Works would contact the department responsible and work with them to remove or discontinue the illicit discharge. In either case, the Town would require the responsible entity to eliminate the illicit discharge within 60 calendar days of identification of the source or would work with the responsible entity to establish an expeditious schedule to remove the illicit discharge.

The Town has developed an SOP document for illicit discharge source removal, which can be found in **Appendix D.3**. For more in-depth information concerning the investigation and removal of illicit discharges see Chapters 13 and 14 of *Illicit Discharge Detection and Elimination*, Center for Watershed Protection, 2004.



SEE 7 Procedures to Document Illicit Discharges

The Town will track the progress of the investigation and removal of illicit discharges using their GIS and electronic data management system. Each year, the Town is required to complete an annual report summarizing the activities completed under the MS4 Program. All illicit discharge incidents will be documented in this report and all illicit discharge reports will be made available upon request. For more detailed information concerning the tracking of illicit discharges see Chapter 10 of *Illicit Discharge Detection and Elimination*, Center for Watershed Protection, 2004.



8 Coordination with Nearby Communities

8.1 Possible inflow and outflow locations

Preventing and responding to possible illicit discharges requires that an MS4 permittee have a thorough understanding of its storm sewer system. An integral part of this understanding involves mapping and inspecting all inflow and outflow locations in the municipality. Locating all possible inflow and outflow locations prepares the permittee to not only prevent a discharge from its regulated area, but to also respond quickly and efficiently to prevent discharges in nearby MS4s from entering its storm sewer system.

During the previous MS4 permit cycle, the Town mapped all possible inflow and outflow locations within its regulated area, and added these locations to its infrastructure maps (see **Appendix B**).

8.2 Communication with Adjacent MS4s

The Town of Hampden maintains communication with all adjacent, interconnected MS4 communities in order to facilitate a quick and coordinated response to any possible illicit discharges that may leave or enter its storm sewer system either from the Town itself or from a neighboring MS4.

Contact information and documentation of correspondence with interconnected MS4s, including any coordinated responses to illicit discharge events, is contained in **Appendix C** of this IDDE Plan.



SEE 9 References

Center for Watershed Protection. 2011, *Illicit Discharge Detection and Tracking Guide*.

City of Bangor, Maine. August 2013, revised March 2014, *Illicit Discharge Detection and Elimination Program*.

CWP and Robert Pitt. October 2004, *Illicit Discharge Detection and Elimination Manual - A Guidance Manual for Program Development and Technical Assessments*. Available at www.cwp.org

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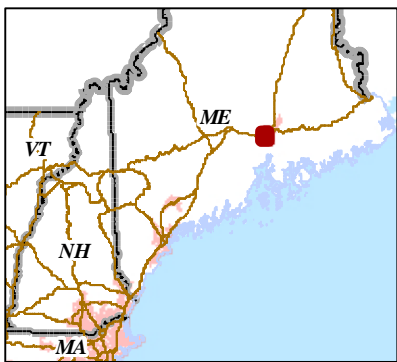
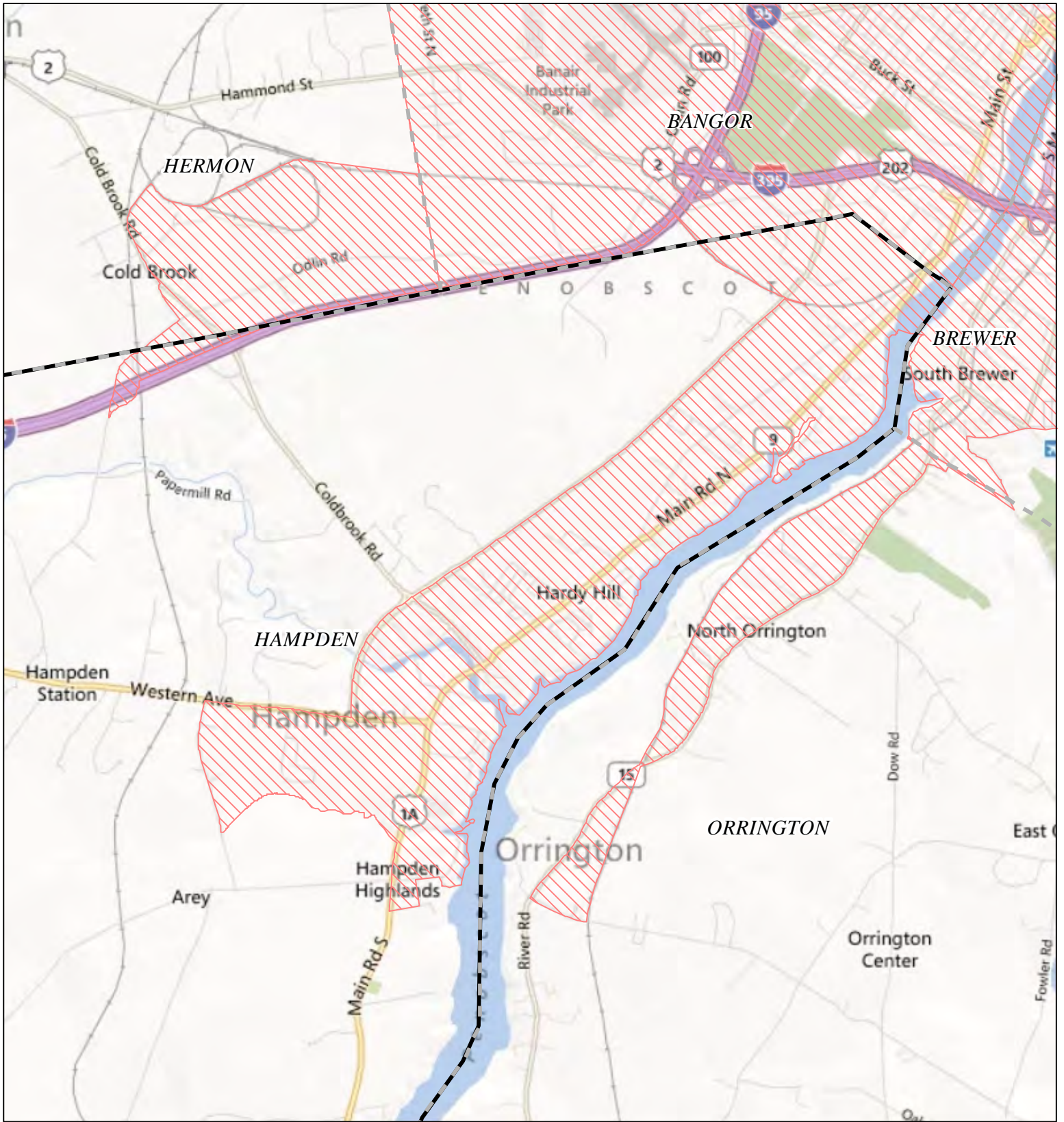
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Appendices

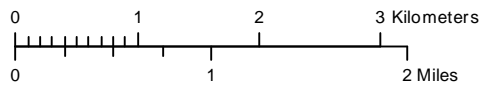
A Urbanized Area Map



NPDES Phase II Stormwater Program
Automatically Designated MS4 Areas

Hampden ME

 Regulated Area (2000 + 2010 Urbanized Area)



Town Population: 7257
Regulated Population: 2897
(Populations estimated from 2010 Census)



Urbanized Areas, Town Boundaries:
US Census (2000, 2010)
Base map © 2010 Microsoft Corporation
and its data suppliers



SEE B Town Stormwater Infrastructure Map

The Town's Stormwater Infrastructure Map can be found in the Town's GIS.



C Interlocal Contacts and Coordinated Response

This Appendix contains correspondence with neighboring MS4s from the 2013 MS4 permit cycle. The Town will reach out again to these communities during PY1 of the 2022 MS4 permit cycle to re-establish IDDE cooperation using updated contact list (see below). All associated correspondence and coordinated IDDE response with neighboring communities will be documented in this Appendix.

The Town of Hampden's interconnected MS4s and contacts are:

Bangor:

- Name: Richard May
- Phone Number: (207) 992-4243
- Email: richard.may@bangormaine.gov

MaineDOT:

- Name: Kerem Gungor
- Phone Number: (207) 592-3489
- Email: Kerem.Gungor@maine.gov

Town of Hampden
106 Western Avenue
Hampden, Maine 04444



Phone: (207) 862-3034
Fax: (207) 862-5067
Email: clerk@hampdenmaine.gov

March 15, 2021

Richard May, Stormwater Utility Technician
City of Bangor Engineering Department
73 Harlow Street
Bangor, Me. 04401

Re: Interconnected MS4 Notification and Coordination

Dear Richard,

The Town of Hampden is regulated under the Maine Municipal Separate Storm Sewer System (MS4) General Permit for the discharge of stormwater from its urbanized area. Under this permit, the Town is required to coordinate with interconnected and nested MS4 permittees. With the recent reissuance of the new 5-year MS4 General Permit, which takes effect July 1st, 2022, Hampden has developed and will implement a new Stormwater Management Plan (SMP). Our Notice of Intent (NOI) to comply with the 2022 MS4 permit, accompanied by our SMP, will be filed with the Maine DEP on or before March 31st, 2021 and will also be posted on the Town's website.

Because the City of Bangor MS4 regulated area interconnects with Hampden's regulated area, we wanted to make you aware of our compliance efforts and SMP submission, as well as the continued implementation of our Illicit Discharge Detection and Elimination (IDDE) Plan that has been updated for the new permit.

Included in the IDDE Plan is an easy way for Hampden residents and staff to contact me, the Stormwater Coordinator, in the event of an illicit discharge. Should an illicit discharge occur in your municipality that has the potential to discharge to Hampden's MS4, we request that you contact me immediately upon discovery of the discharge. Should an illicit discharge occur in the Town of Hampden that has the potential to affect the City of Bangor's MS4, I will contact you immediately. Please forward this request to any of your municipal staff that might be in a position to coordinate illicit discharge response efforts.

Thank you for your cooperation in this effort to minimize the potential for illicit discharges into our MS4. Feel free to contact me with any questions.

Respectfully,

A handwritten signature in blue ink that reads "Victor J. Smith".

Victor J. Smith, P.E.
Public Works Director and Stormwater Coordinator
Phone: (207) 862-3337
Email: publicworks@hampdenmaine.gov

Town of Hampden
106 Western Avenue
Hampden, Maine 04444



Phone: (207) 862-3034
Fax: (207) 862-5067
Email: clerk@hampdenmaine.gov

March 15, 2021

Kerem Gungor, Ph.D., P.E
Maine DOT Environmental Office
Surface Water Quality Unit
16 SHS, Augusta, ME 04333-0016

Re: Interconnected MS4 Notification and Coordination

Dear Kerem,

The Town of Hampden is regulated under the Maine Municipal Separate Storm Sewer System (MS4) General Permit for the discharge of stormwater from its urbanized area. Under this permit, the Town is required to coordinate with interconnected and nested MS4 permittees. With the recent reissuance of the new 5-year MS4 General Permit, which takes effect July 1st, 2022, Hampden has developed and will implement a new Stormwater Management Plan (SMP). Our Notice of Intent (NOI) to comply with the 2022 MS4 permit, accompanied by our SMP, will be filed with the Maine DEP on or before March 31st, 2021 and will also be posted on the Town's website.

Because Maine DOT's MS4 regulated area interconnects with Hampden's regulated area, we wanted to make you aware of our compliance efforts and SMP submission, as well as the continued implementation of our Illicit Discharge Detection and Elimination (IDDE) Plan that has been updated for the new permit.

Included in the IDDE Plan is an easy way for Hampden residents and staff to contact me, the Stormwater Coordinator, in the event of an illicit discharge. Should an illicit discharge occur within MDOT's infrastructure that has the potential to discharge to Hampden's MS4, we request that your agency contact me immediately upon discovery of the discharge. Should an illicit discharge occur in the Town of Hampden that has the potential to affect MDOT's MS4, I will contact you immediately. Please forward this request to any of your unit staff that might be in a position to coordinate illicit discharge response efforts.

Thank you for your cooperation in this effort to minimize the potential for illicit discharges into our MS4. Feel free to contact me with any questions.

Respectfully,

A handwritten signature in blue ink that reads "Victor J. Smith".

Victor J. Smith, P.E.
Public Works Director and Stormwater Coordinator
Phone: (207) 862-3337
Email: publicworks@hampdenmaine.gov

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Bangor, ME 04401

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D Illicit Discharge Detection and Elimination Standard Operating Procedures

The following pages contain the Standard Operating Procedures (SOPs) followed by the Town of Hampden for:

- Detecting illicit discharges via Outfall Inspections (**Appendix D.1**);
- Tracing illicit discharge sources (**Appendix D.2**); and
- Removing illicit discharge sources (**Appendix D.3**).



Standard Operation Procedure	
SOP-1 IDDE: Outfall Screening	
Purpose of the SOP:	This SOP provides a basic checklist for managers and field crews conducting illicit discharge inspections of storm drainage system outfalls

Reference: Brown et al., *Illicit Discharge Detection and Elimination: A Guidance Manual for Program Development and Technical Assessments*, Center for Watershed Protection, Ellicott City, 2004.

Planning Considerations:

- ❑ Employees should have reviewed and understand the information in the QAPP
- Inspections are to occur during dry weather (less than ¼" precipitation in previous 72 hours)
- ❑ Conduct inspections with at least two staff per crew if possible
- ❑ Conduct inspections during low groundwater and leaf off conditions if possible

Field Methods:

- ❑ Ensure outfall is accessible – contact Public Works if overgrown
- ❑ Inspect outfall only if safe to do so
- ❑ Visually inspect general area for possible sources
- ❑ Estimate flow
- ❑ Use electronic Outfall Inspection Form to document observations
- ❑ If dry weather flow is present, attempt to identify the source of the flow for future comparison
- ❑ If dry weather flow is present, conduct field screening (multi-meter parameters and ammonia/chlorine test strips), followed by the collection of samples for lab parameters (*E. coli* and Surfactant testing)
- ❑ If an illicit discharge is suspected follow procedures outlined in **SOP-2 IDDE: Tracing Illicit Discharges**
- ❑ Do not enter private property without permission
- ❑ Take a photo of the outfall using the mobile collection device.

Equipment List:

1. Mobile data collection device
2. Cell phone
3. Flashlight (spare batteries)
4. Disposable gloves
5. Folding wood ruler
6. Multi-parameter probe
7. Ammonia test strips
8. Chlorine test strips
9. Sample bottles
10. Timer
11. Hand sanitizer
12. Safety vests
13. First aid kit
14. Cooler
15. Permanent marker



Standard Operation Procedure	
SOP-2 IDDE: Tracing Illicit Discharges	
Purpose of the SOP:	To provide a quick reference list of items to keep in mind during investigation activities to efficiently and systematically identify the source of an illicit discharge

Reference: Brown et al., *Illicit Discharge Detection and Elimination: A Guidance Manual for Program Development and Technical Assessments*, Center for Watershed Protection, Ellicott City, 2004.

Planning Considerations:

- Employees should have reviewed and understand the information in the QAPP
- Review / consider information collected when illicit discharge was initially identified (Outfall Inspection Form)
- Consider storm drainage basin and land uses
- Conduct investigation with at least two staff per crew
- Manholes may only be entered by properly trained and equipped personnel with authorization by an confined space entry supervisor
- Never put yourself in danger

<p>Equipment List:</p> <ol style="list-style-type: none"> 1. Mobile data collection device 2. Cell phone 3. Flashlight (spare batteries) 4. Disposable gloves 5. Hand sanitizer 6. Safety vests 7. Manhole hook 8. Safety cones 9. Sledgehammer 10. Equipment for outfall sampling and monitoring
--

Field Methods:

- Revisit outfall to verify reported discharge is still present
- Conduct field screening and collect applicable samples, as necessary, depending on previous findings and as per **SOP-1** and the QAPP located in Appendix E
- Survey the general area / surrounding properties to identify potential sources of the illicit discharge as a first step
- Investigate illicit discharges using visual inspections of upstream points as a second step
- Utilize O&M resources as required (traffic control, video truck, additional staff)
- Document investigation results for future reference
- Do not enter private property without permission (See the Non-Stormwater Discharge Ordinance for access and inspection permissions)
- If source cannot be found, add the location to a future inspection program
- Take a photo of the outfall using the mobile collection device



SEE D.3 Illicit Discharge Source Removal SOP

Standard Operation Procedure	
SOP-3 IDDE: Illicit Discharge Source Removal	
Purpose of the SOP:	This SOP provides basic information for managers and inspection / enforcement staff to assist with illicit discharge source removal utilizing escalating compliance actions

Reference: Brown et al., Illicit Discharge Detection and Elimination: A Guidance Manual for Program Development and Technical Assessments, Center for Watershed Protection, Ellicott City, 2004.

Planning Considerations:

- ❑ Employees should have reviewed and understand the information presented in Chapter 14 of the reference manual
- ❑ Employees should understand the Town's Non-Stormwater Discharge Ordinance

Field Methods:

- ❑ Upon identification of an illicit discharge to the MS4 the Stormwater Coordinator will be notified
- ❑ Upon identification of an illicit discharge to the MS4 the owner of the property, where the illicit connection is located will be notified and informed of their obligation to immediately stop the illicit discharge and begin corrective measures
- ❑ Town employees will provide technical assistance for eliminating the discharge and ensuring appropriate discharge of waste materials
- ❑ Follow-up inspections will be performed by municipal staff or consultants to verify that the illicit discharge is eliminated, and any corrective measures are installed in accordance with Town design standards
- ❑ Escalating enforcement and legal actions in accordance with Town Code will be utilized if the discharge is not eliminated



SEE E Quality Assurance Project Plan for MS4 Dry Weather Outfall Monitoring

Quality Assurance Project Plan for MS4 Dry Weather Outfall Monitoring

1 Overview

The purpose of this Quality Assurance Project Plan (hereafter referred to as the QAPP) is to describe the actions that the MS4 permittee will undertake in order to comply with requirements of the Maine Pollutant Discharge Elimination System (MEPDES) Municipal Separate Storm Sewer System (MS4) General Permit. Data generated by this plan will be included, as required by the General Permit, in the MS4 Annual Report to the Maine DEP.

1.1 Acknowledgement

This QAPP is based on a Stormwater Monitoring QAPP developed by Integrated Environmental Engineering, Inc. for municipalities in Maine. Permission to use content from Integrated Environmental's QAPP was granted by Kristie L. Rabasca, P.E.

2 Background and Scope

In Maine, there are 30 municipalities (permittees) regulated by the 2022 Maine General Permit for Stormwater Discharges from Municipal Separate Storm Sewer Systems (MS4 General Permit). As part of the MS4 General Permit requirements, the municipalities must conduct dry weather inspections on 100% of their outfalls during the 5-year term of the MS4 General Permit.

2.1 Requirements for Outfall Monitoring

Under most conditions, if an outfall is observed to have dry weather flow, monitoring must be conducted to assess whether there is an *illicit discharge* associated with the flow. An illicit discharge is any discharge to a regulated MS4 system that is not composed entirely of stormwater other than:

- discharges authorized pursuant to another permit issued pursuant to 38 M.R.S. §413;
- uncontaminated groundwater;
- water from a natural resource (such as a wetland); or
- other Allowable Non-Stormwater Discharges identified in Part IV(C)(3)(h) of the MS4 General Permit.

Exempt conditions for dry weather outfall sampling and monitoring are described in Part IV(C)(3)(e)(vi) of the 2022 MS4 General Permit.

Monitoring must be conducted whether or not the outfall's dry weather flow exhibits evidence of an illicit discharge. Where dry weather flow is present at an outfall, the permittee must sample the

discharge and analyze for the following parameters:

- E. coli, enterococci, total fecal coliform or human bacteroides;
- Optical enhancers or surfactants;
- Ammonia;
- Total residual chlorine;
- Temperature; and
- Conductivity.

Data from sampling and analysis can be used to determine if there is an illicit discharge present in the flow and can help to identify potential sources of the illicit discharge.

2.2 QAPP Purpose

The purpose of this Quality Assurance Project Plan (QAPP) is to provide sampling personnel information that will assist them in collecting samples and analyzing them using field equipment/test kit(s) and/or laboratories in a manner that ensures sufficient accuracy and precision for identifying or ruling out the presence of illicit discharges in dry weather outfalls. This QAPP provides information on various field equipment/test kit(s) and analytical methods available to permittees that can be used to comply with the MS4 permit requirements for dry weather outfall monitoring.

This QAPP has been developed to accompany a municipality's Illicit Discharge Detection and Elimination (IDDE) Plan, which is required by the MS4 General Permit. The QAPP itself does not contain all the IDDE requirements associated with the MS4 permit, so the municipality's IDDE Plan should be consulted to determine the specific monitoring requirements and schedules. In addition, if an inspection finds evidence of an illicit discharge, the municipality must investigate to identify the source and work with responsible parties to remove the source. The IDDE Plan describes the processes and procedures specific to a municipality for such follow-up investigations.

3 Sampling Procedures

3.1 Sample Collection

Samples are required to be collected at outfalls that exhibit dry weather flow (defined as flow after there has been no precipitation greater than ¼ inch for 72 hours, and there is no melt water from snow or ice). Because dry weather flow can be intermittent and/or highly variable in short periods of time, personnel should be prepared to collect samples during any outfall inspection.

Samples are collected only from a flowing source, and where the pipe outlet has at least 1 or 2 inches of free-flowing drop before any standing water or pool below it (as in Fig. 1, below). Outfalls may not offer a clean catch of discharge (as in Fig. 2, below), and when this is the case, an alternative sampling

option should be considered, such as sampling upstream structures or using sand bags around the outfall to prevent contamination from backflow. Stagnant water should not be sampled unless the municipality deems it necessary.



Fig. 1. This outfall provides a good opportunity for a clean catch of its discharge.



Fig. 2. This outfall is partially submerged and a clean catch of its discharge is not possible.

3.2 Sampling equipment

If dry weather flow is present, the outfall is safely accessible, and a clean catch can be made, then monitoring should be conducted. **Table 1** provides a list of equipment that should be gathered and available for outfall monitoring. All samplers should be trained on the proper use and basic maintenance of field equipment prior to employing field methods. This includes training on calibration of analytical equipment used in the field, handling and disposal of field test kit components, and methods to minimize cross-contamination between samples.

After sampling events, any reusable sample collection containers are cleaned with soap and tap water. Cleaning is completed in a location where wash water can be discharged to a licensed wastewater treatment plant, sanitary sewer, or septic system.

Table 1. Field Equipment for Monitoring

1 Gallon of Distilled or de-ionized water for rinsing, and squirt bottle
1 Roll Paper towels
3-5 clean plastic 250 ml beakers for water sample collection in plastic bag marked "Clean" or disposable whirl-pak bags.
Garbage bags
1 long sampling pole and/or sampling pump and tubing
Equipment to remove and access catch basin covers if needed (hook/magnet, hammer, crowbar, etc.)
Field equipment/test kits (see Table 2) and bottles for any laboratory samples or off-site field test kits. <ul style="list-style-type: none"> • Ensure field test kits have not expired • Typically keep bottles available for 5-10 samples
Non-latex gloves
Box of 1-gallon plastic bags
Cooler with ice
Camera or phone
Safety Vest
Scissors
Sunscreen and bug spray
Clip board
3-5 Field Data Sheets (See Addendum 1)
Mobile device with application for digital data collection (e.g. Fulcrum)
Chain of Custody (See Addendum 2)
Sharpies and water-proof pens
Packing tape and Duct tape
Sheet of blank labels for bottles
First aid kit

3.3 Sample documentation

For each outfall sampled, a device with a mobile inspection data collection application (e.g. Fulcrum app), or a paper form as a backup, is used to document the date, time, and location of sample(s) collected, weather conditions, any general observations related to the tests being performed, and results of any parameters analyzed using field equipment or test kits. Note that the data collection form has a place to document sample observations including odor, color, turbidity, presence of algae, etc. These observations will be documented in addition to the observations made during the normal outfall inspection (which should be conducted in accordance with the MS4's IDDE Plan or SOP).

Sample bottles that will be taken away from the sampling site for analysis will be labelled with the date, time, and sample location as well as the name of the sampler. Example labels are provided in **Addendum 1** along with an example field data collection form.

When using a third-party laboratory for any off-site analysis, sample bottles should be obtained before the sampling event. Coordination with the laboratory is also recommended to ensure that sample hold times and preservation requirements are being met. If samples are being collected on a Friday, the laboratory may need prior notice to meet short hold times. Analytical methods, hold times, and other pertinent information is described in Section 4 of this QAPP.

4 Analysis methods

The MS4 General Permit does not require samples to be analyzed using Clean Water Act (CWA) Methods published in 40 Code of Federal Regulations Chapter 136. The use of field equipment/ test kit(s) and laboratories are both allowed. The MS4 General Permit does not require samples to be analyzed by a laboratory that is certified by the Maine DEP. However, this QAPP specifies that when a commercial laboratory is used for a CWA method, it will be certified by the Maine DEP for the CWA method specified.

A list of commercial certified laboratories is available on the Maine DEP website at:
<https://www.maine.gov/dhhs/mecdc/environmental-health/dwp/professionals/labCert.shtml>.

Note also that many Wastewater Treatment Plants conduct bacteria analysis for operational purposes. If there is a Wastewater Treatment Plant in the area, it can also be used for the bacteria screening. This QAPP does not specify CWA methods or Maine DEP certification for use of field equipment/test kit(s) or *E. coli* testing.

Table 2 provides information related to sampling parameters, analysis methods, and sample preservation and hold times that may be used during dry weather outfall monitoring. Analysis methods specified in **Table 2** include CWA methods, field equipment, and test kits, where applicable. **Table 2** also provides information on when a particular analysis method might be preferable if there are

multiple options for a given parameter. Prior to sampling, the sampler and Stormwater Coordinator will determine what analysis method (CWA Method, field equipment, or test kit) will be used.

Test kit components that have expired will not be used and test kits will be replaced if/when they reach the end of their useful lives.

Dissolved oxygen, pH and conductivity meters are calibrated each day prior to use. The calibrations are documented electronically in a spreadsheet. Probes that have useful life limits are replaced following the manufacturers recommended schedule.

User manual(s) and safety data sheets (SDS) for field equipment and/or test kit(s) that will be utilized for dry weather monitoring are maintained electronically or in paper form, easily accessible to the field personnel who will be conducting the monitoring.

Table 2 Sampling Parameters, Analysis Methods, and Sample Preservation and Holding Times

Bacteria - select one or more based on discharge environment	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Bacteria - E. coli	SM 9223 B (IDEXX Colilert Quanti-Tray) EPA 1603 (membrane filtration, MF) Or SM 9221 B (Most probable number, MPN)	Ice	To lab within 6 hours Analyze within 2 hours of receipt	120 ml or 250 ml plastic sterile bottle with lid from lab	Use for discharges to freshwater (with ammonia and either optical enhancers or surfactants)
Bacteria - enterococcus	SM 9230 B, C or D, (MPN including IDEXX Enterolert, or MF) EPA 1600 (MF)	Ice	To lab within 6 hours Analyze within 2 hours of receipt	120 ml or 250 ml plastic sterile bottle with lid from lab	Use for discharges to salt water (with ammonia and either optical enhancers or surfactants)
Bacteria – Fecal Coliform	SM 9222 D (MF CFU/100ml) Or SM 9221 C, E (Multitube MPN/100ml)	Ice	To lab within 6 hours Analyze within 2 hours of receipt	120 ml or 250 ml plastic sterile bottle with lid from lab	Use for discharges to salt or freshwater (with ammonia and either optical enhancers or surfactants)
Bacteria – Human Bacteroides	Labs: EMSL (NJ), Microbial Insights (TN) or Source Molecular (FL)	Ice	To lab within 24 hours Analyze within 48 hours	1000 ml plastic bottle with sodium thiosulfate from lab (with insulated shipping box)	Use for discharges to salt or freshwater (with ammonia and either optical enhancers or surfactants). Not a CWA method, so Maine Laboratory certification not required.

Table 2 Sampling Parameters, Analysis Methods, and Sample Preservation and Holding Times

Ammonia (select one method)	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Ammonia	Ammonia Test Strips	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	
Ammonia	Laboratory Method EPA 350.1/350.2	Sulfuric Acid (pH <2) + Ice	28 days	250 ml plastic bottle from lab	
Ammonia	Hach DR300 Pocket Colorimeter Ammonia Nitrogen or LaMotte 3680-01 DC1200 Colorimeter test kit	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Reagent contains Mercury, Generates a Toxic Hazardous Waste (D009) instructional video (10 minutes): https://www.youtube.com/watch?v=hFiEEEAmWFo
Total Residual Chlorine (select one method)	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Chlorine	Field kit – Hach Colorimeter II low range	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Instructional video available at: https://www.youtube.com/watch?v=WTTUDOHq1Vw
Chlorine	Industrial test Systems Ultra-Low Total Chlorine Test Strips and other mid range chlorine test strips	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	As of 6/2020, USEPA had not used Ultra low chlorine test strips (0.2 to 0.5 mg/L). Informal review shows these should be used simultaneously with a mid range (0.5 to 10 mg/l) test strips to double check range.
Temperature and Conductivity (use both)	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Temperature	Temperature/ Conductivity probe	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Use to distinguish between groundwater and surface water.
Conductivity	Temperature/ Conductivity probe	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Use to distinguish between salt water and fresh water.

Table 2 Sampling Parameters, Analysis Methods, and Sample Preservation and Holding Times

Optical Enhancers or Surfactants (select one)	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Surfactants	SM5540C	Ice	To lab within 24 hours Analyze within 48 hours	500 ml plastic bottle from lab	Works on most soaps (laundry detergent, personal care products, dish soap)
Surfactants	CheMetrics K-9400 field test kit	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Works on most soaps (laundry detergent, personal care products, dish soap). Contains alcohol and chloroform. Generates a Flammable (D001) and Toxic (D022) Hazardous Waste. Do not use test kit in the field unless licensed to transport hazardous wastes. Instructional Video available at: https://www.youtube.com/watch?v=6vwiZgWqa04
Optical brighteners	VWR handheld UV lamp: UV-A: 360-365 nm, model number 89131-488	None	Analyze within 7 days	Unbleached cotton pad wetted with sample placed in sealed baggie	Works only on water with high to moderate laundry detergent. Provides only presence/absence.
Optical brighteners	Maine Healthy Beaches Fluorometer (\$15,000 unit)	None	Keep in a dark container, provide to MHB in 1-2 days, analyze within 7 days	Whirl bag or 100 ml plastic bottle.	Provides semi-quantitative numeric fluorescence of sample. Need to provide sample to MHB in bottle or whirl bag (in a box or cooler). One week hold time. Provide advanced notice to coordinate delivery to office. Organic matter or tannins, or color will interfere.

Table 2 Sampling Parameters, Analysis Methods, and Sample Preservation and Holding Times

Other Optional Parameters	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Dissolved Oxygen	Hach DO Test kit Model OX-2P DO Probe	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Waters of the state have Dissolved Oxygen standards. This test can show whether outfall contributions are affecting Dissolved Oxygen content of receiving waters.
pH	EPA method 4500-H+B pH Probe	None	Immediate (w/in 15 minutes) in Field	Field jar or beaker	Waters of the state have pH standards. This measurement can show whether outfall contributions are affecting the pH of receiving waters.
Total Phosphorus	EPA 365.3	Sulfuric Acid (pH <2) + Ice (4°C)	28 days	250 ml glass bottle from lab.	Provides data regarding nutrient contributions to receiving waters which can originate from paved surfaces, fertilizers, and eroding soils.
Personal Care Products	EPA 1694	Sulfuric Acid (pH <2) + Ice (4°C)	7 days to extraction 40 days after extraction	1000 ml amber jar	EPA Lab Chelmsford can run if capacity. Contact Todd Borci. Otherwise need to use a commercial laboratory. EPA recommends analyzing only for following subset: Caffeine, 1,7-DMX (metabolite of caffeine), Acetaminophen, Carbamazepine (anti-depressant), Primidone (anti-epilepsy drug), Atenolol (high Blood pressure med), Cotinine (metabolite of nicotine), urobilin (by product of hemoglobin breakdowns), Azithromycin (antibiotic)

Table 2 Sampling Parameters, Analysis Methods, and Sample Preservation and Holding Times

Other Optional Parameters	CWA Method, Field Equipment, or Test Kit	Preservation	Holding time	Bottle needed	Notes on Use
Total Suspended Solids	EPA 160.2 or SM2549D	Ice	7 days	1000 ml plastic bottle from lab	
Biochemical Oxygen Demand	EPA 405.1 or SM5210B	Ice	To lab within 24 hours, analyze within 48 hours	300 mL BOD bottle	Provides general water quality information.
Total Petroleum Hydrocarbons DRO and GRO	SW 8015C	Ice	7 days to extraction 40 days after extraction	500 ml amber glass jar and 3 40 ml VOA containers from lab with sulfuric acid	DRO is Diesel Range Organics (C10 to C28) GRO is Gasoline Range Organics (C5 to C10)
Nitrate + Nitrite	SM 4500 or EPA 300	Sulfuric Acid (pH <2) + Ice (4°C)	28 days	125 ml plastic bottle from lab	Provides data regarding nutrient contributions to receiving waters which can originate from paved surfaces, fertilizers, eroding soils or wastewaters.
Total Kjeldahl Nitrogen	SM 4500 or EPA 300	Sulfuric Acid (pH <2) + Ice (4°C)	28 days	1000 ml amber glass bottle from lab	Provides data regarding nutrient contributions to receiving waters which can originate from paved surfaces, fertilizers, eroding soils or wastewaters.

5 Quality Control

5.1 Reporting Limits

The following are the reporting limits required by the MS4 General Permit:

Ammonia: 0.5 mg/L

Surfactants: 0.25 mg/L

Total Residual Chlorine: 0.05 mg/L

E. coli bacteria 4 cfu/100 ml

Enterococcus 10 cfu/100 ml

To ensure that data collected meet the required reporting limits, the MS4 permittee will use either a Maine Certified Laboratory or one of the field equipment/test kit methods listed above in **Table 2** to assess dry weather flow.

Maine Certified Laboratories have standard reporting limits for the parameters that conform to the MS4 General Permit required reporting limits.

Each of the test kits listed above in **Table 2** has a use range that is appropriate for the work being conducted, and which meets the MS4 required reporting limits.

5.2 Equipment or Rinsate Blanks

For most instances, dedicated equipment and containers are used to collect samples, so that equipment and rinsate blanks are not required to be collected and analyzed. However, if equipment or collection containers are being used multiple times in the field for different sample locations, they should be rinsed with distilled water in between samples, and the rinsate disposed of away from the collection site. The USEPA Volunteer Monitor's Guide to Quality Assurance Project Plans has additional information on how to complete these tasks.

6 Field Data Sheets and Chain of Custody

As described in Section 3.3, a mobile inspection application will be used to digitally document sample collection. The application will document the type of field equipment or test kit(s) used and results of any field analysis. A list of parameters documented are provided in **Addendum 1** to this QAPP.

Whenever samples will be sent to a laboratory or transported for off-site analysis, a Chain of Custody will be used to document sample collection dates, times, analytical methods requested, and custody of the sample from the time it was collected, until the time it was analyzed. Example Chains of Custody are provided in **Addendum 2** to this QAPP.

7 Data Reports

Information and monitoring data collected on the mobile inspection application shall constitute data reports for analyses using field equipment or test kits.

Whenever samples are sent to a laboratory for analysis, data reports are provided by the laboratory showing the sample location, date and time of collection, results of the analysis, date and time of analysis, the reporting limit, the person who conducted the analysis, and the analytical method used.

8 Data Review and Follow up

Once all results have been received, they will be reviewed by the Stormwater Coordinator. Data shall also be stored electronically or in paper format for at least 3 years following the expiration date of the MS4 General Permit, as required by the MS4 General Permit.

If the person collecting the sample is the Stormwater Coordinator, they may opt to have another municipal staff person review the data, or a Stormwater Coordinator from another municipality if they deem it necessary to assist in the overall investigation. Data should be reviewed within 2 weeks of receipt and additional investigations should be implemented to identify the source of any potential illicit discharge if any of the thresholds in **Table 3** are exceeded.

Table 3. Thresholds for Additional Investigation

Parameter	Threshold Level for Additional Investigation	Notes/Discussion
E. coli	236 cfu/100 ml – discharges into freshwater rivers or streams	All classifications of flowing fresh surface water in Maine (AA, A, B and C) have a standard that no more than 10% of the samples may exceed this concentration in any 90 day interval. A fresh surface water is at risk of impairment if it is receiving significant discharges from human sources above this concentration.
E. coli	194 cfu/100 ml – discharges into freshwater ponds	Great Ponds and lakes less than 10 acres have a standard that no more than 10% of the samples may exceed this concentration in any 90 day interval. A water of this type is at risk of impairment if it is receiving significant discharges from human sources above this concentration.
Enterococci	54 CFU/100 ml – discharges into saline/estuarine Class SA or SB	These waters have a standard that no more than 10% of the samples may exceed this concentration in any 90 day interval. A water is at risk of impairment if it is receiving significant discharges from human sources above this concentration. (Note Maine Healthy Beaches threshold is 104 MPN/100 ml)
Enterococci	94 CFU/100 ml – discharges into saline/estuarine Class SC	These waters have a standard that no more than 10% of the samples may exceed this concentration in any 90 day interval. A water is at risk of impairment if it is receiving significant discharges from human sources above this concentration. (Note Maine Healthy Beaches threshold is 104 MPN/100 ml)

Parameter	Threshold Level for Additional Investigation	Notes/Discussion
Fecal Coliform	61 cfu/100 ml (2 times 31 cfu/100 ml for MF) to 100 cfu/100ml	The low end of this threshold is two times the 90 th percentile standards that DMR applies for approved (open) shellfish harvesting areas and is very conservative (90% of the samples collected from the area must be above these concentrations for the harvesting area to remain open and completely unrestricted for shellfish harvesting.)
Human Bacteroides	Any concentration may be indicative of human sewage.	Any concentration of human source of sewage should be investigated.
Ammonia	≥ 0.50 mg/L	This is the effective reporting limit of the Ammonia test strips and was taken from USEPA Draft 2012 Bacteria Source Tracking Protocol.
Chlorine	≥ 0.05 mg/L	Limit of test kit and was taken from USEPA Draft 2012 Bacteria Source Tracking Protocol.
Surfactants	≥ 0.25 mg/L	Taken from USEPA Draft 2012 Bacteria Source Tracking Protocol.
Optical Brighteners	≥ 100 ug/L) (≥ 0.10 mg/L)	This is used by Maine Healthy Beaches as an actionable threshold. If using a handheld fluorometer, conduct further investigation if presence of optical brighteners is detected.

MS4s should use the thresholds listed above to make determinations whether an outfall requires additional investigation for illicit discharges. Outfalls that exceed at least one of the above thresholds should be investigated further using techniques described in the MS4s IDDE Plan.

As described in Section 2 of this QAPP, if the above thresholds are not exceeded, the MS4 may make the determination that the flow is from uncontaminated groundwater, water from a natural resource, or an allowable non-stormwater discharge.

Addenda:

1. Example Data Collection Form and labels
2. Example Chains of Custody

References:

Integrated Environmental Engineering. February 2021, *ISWG and SMSWG Stormwater Monitoring Program QAPP*, Revision 1.

U.S. EPA. September 1996, *The Volunteer Monitor's Guide to Quality Assurance Project Plans*, Document Number: 841-B-96-003.

Addendum 1

Example Field Data Collection and labels



MS4 Outfall Inspection Form

Outfall ID: _____ Date: _____ Location (Lat./Long.): _____
Inspector: _____ Time: _____

Time/ Quantity of Last Precipitation (must be < .25" in preceding 72hrs): _____

Current Air Temperature/Weather Conditions: _____

Able to Inspect?

- Yes No (Unable to locate) No (Unable to access, fencing, etc.)
 No (Safety) No (Other – Describe)

Outfall Type:

- RCP PVC Iron CMP HDPE Ditch
 Other (Describe)

Outfall Diameter (If applicable): _____ Receiving Water: _____ Flowing (Yes/No): _____

Flow Quantity:

- Trickle Minor Flow Quarter Pipe ≥ Half Pipe
 N/A

Sampling Conducted:

- Yes No (Describe why not) N/A – No Flow



Documented Field Parameters:

Barometric Pressure _____ mm/Hg Water Temperature _____ °C

pH _____ Chlorine _____ mg/L Ammonia _____ mg/L

Conductivity _____ μS/cm Dissolved Oxygen _____ mg/L

Analytic Samples Collected:

E. Coli Surfactants Other (Describe)

Illicit Discharge Indicators Present:

Foam Discolored Discharge (Describe) Excess Algae/Vegetation
 Trash/Floatables Sanitary Sewer Solids Unusual Odor (Describe)
 Oil Sheen/Staining None Other (Describe)

General Condition of Outfall:

Good Fair Poor

Identified Defects:

Erosion Excess Sediment Accumulation Excess Vegetation
 Trash/Debris Accumulation Other (Describe) None

Maintenance Follow-Up:

Yes (Describe) No



Maintenance Follow-Up Priority:

- High Medium Low N/A

Photo Collected:

- Yes No (Describe)

Comments:

This set of labels was designed to be used with Avery 5366 labels, but you can use any labels.

Sampler: _____ Date: _____

Time: _____ Field ID: _____

Sampler: _____ Date: _____

Time: _____ Field ID: _____

Sampler: _____ Date: _____

Time: _____ Field ID: _____

Sampler: _____ Date: _____

Time: _____ Field ID: _____

Sampler: _____ Date: _____

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Sampler: _____ Date: _____

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Sampler: _____ Date: _____

Time: _____ Field ID: _____

Sampler: _____ Date: _____

Time: _____ Field ID: _____

Addendum 2

Example Chains of Custody

Laboratory Sample Chain of Custody

Client:	Contact:	Phone #:	Email
Address:	City:	State:	Zip Code:
Purchase Order #:	Proj. Name/No.:	Quote #:	
Bill (if different than above):		Address:	
Sampler (Print/Sign):		Copies To:	

LAB USE ONLY	Work Order #:	Analysis and Container Type Preservatives									
Remarks:		Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.
		Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N
Shipping Info:	FEDEX UPS CLIENT										
Airbill No:											
Temp C	Temp Blank Intact Not Intact										

*	Sample Description	Date/Time Collected	Matrix water/soil /other	No. of Containers	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.	Filt.
					Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N	Y/N

COMMENTS:

Relinquished By:	Date/Time	Received By:	Relinquished By:	Date/Time	Received By:
Relinquished By:	Date/Time	Received By:	Relinquished By:	Date/Time	Received By:



EMSL ANALYTICAL, INC.
LABORATORY • PRODUCTS • TRAINING

EMSL Order Number (Lab Use Only):

EMSL ANALYTICAL, INC.
200 ROUTE 130 NORTH
CINNAMINSON, NJ 08077

PHONE: (800) 220-3675
FAX: (856) 786-0262

Company :		EMSL-Bill to: <input type="checkbox"/> Same <input type="checkbox"/> Different If Bill to is Different please note in Comments**					
Street:		Third Party Billing requires written authorization from third party					
City:	State/Province:	Zip/Postal Code:	Country:				
Report To (Name):		Fax #:					
Telephone #:		E-mail Address:					
Project Name/ Number:							
Please Provide Results: <input type="checkbox"/> Fax <input type="checkbox"/> E-mail		PO#	State Samples Taken:				
Turnaround Time (TAT) Options* - Please Check							
<input type="checkbox"/> 3 Hour	<input type="checkbox"/> 6 Hour	<input type="checkbox"/> 24 Hour	<input type="checkbox"/> 48 Hour	<input type="checkbox"/> 72 Hour	<input type="checkbox"/> 96 Hour	<input type="checkbox"/> 1 Week	<input type="checkbox"/> 2 Week
<small>*Analysis completed in accordance with EMSL's Terms and Conditions located in the Analytical Price Guide. TATs are subject to methodology requirements.</small>							
Fungi		Bacteria		Insects			
<input type="checkbox"/> ERMI Panel (M180) Dust Only		<input type="checkbox"/> Human <i>Bacteroides</i> (M199)		<input type="checkbox"/> Bed Bug (<i>Cimex lectularius</i>) (M146)			
<input type="checkbox"/> EPA 36 Panel (M233) Air, Swab		<input type="checkbox"/> Total <i>Bacteroides</i> (M095)		<input type="checkbox"/> Tick - <i>Anaplasma phagocytophilum</i> Anaplasmosis (M261)			
<input type="checkbox"/> Water Damage 20 Panel (M181)		<input type="checkbox"/> <i>E. coli</i> O157:H7 (M140)		<input type="checkbox"/> Tick - <i>Babesia microti</i> Babesiosis (M260)			
<input type="checkbox"/> Wood Rot Fungi 10 Panel (M232)		<input type="checkbox"/> <i>E. coli</i> (M200)		<input type="checkbox"/> Tick - <i>Borrelia burgdorferi</i> Lyme disease (M196)			
<input type="checkbox"/> <i>Aspergillus</i> 15 Panel (M186)		<input type="checkbox"/> Total <i>Enterococcus</i> (M096)		Other			
<input type="checkbox"/> <i>Aspergillus</i> 6 Panel (M188)		<input type="checkbox"/> <i>Helicobacter pylori</i> (M207)		<input type="checkbox"/> <i>Acanthamoeba</i> spp. (M147)			
<input type="checkbox"/> <i>Penicillium</i> 13 Panel (M189)		<input type="checkbox"/> <i>Legionella pneumophila</i> (M103)		<input type="checkbox"/> <i>Cryptosporidium</i> spp. (M237)			
<input type="checkbox"/> Customized Fungi Panel (M100)		<input type="checkbox"/> <i>Legionella</i> 4 species-EPA (M162)		<input type="checkbox"/> <i>Giardia</i> spp. (M149)			
<input type="checkbox"/> <i>Penicillium</i> Mycotoxin 9 Panel (M190)		<input type="checkbox"/> <i>Legionella</i> Broad Screen (M163)		<input type="checkbox"/> Enterovirus RT-PCR (M142)			
Birds, Animal Droppings		<input type="checkbox"/> MRSA (M203)		<input type="checkbox"/> Food Authentication (F130)			
<input type="checkbox"/> <i>Chlamydomyphila psittaci</i> (M234)		<input type="checkbox"/> <i>Mycobacterium avium</i> (M144)		<input type="checkbox"/> GMO Analysis (F131)			
<input type="checkbox"/> <i>Cryptococcus neoformans</i> (M143)		<input type="checkbox"/> <i>Mycobacterium tuberculosis</i> (M159)		<input type="checkbox"/> DNA Barcode Analysis (M195)			
<input type="checkbox"/> <i>Histoplasma capsulatum</i> (M208)		<input type="checkbox"/> <i>Pseudomonas aeruginosa</i>		<input type="checkbox"/> DNA Sequencing Fungi/Bacteria Isolates (M192)			
<input type="checkbox"/> Raccoon Roundworm (M236)		<input type="checkbox"/> <i>Salmonella</i> spp. (M141)		<input type="checkbox"/> Special Request:			
<input type="checkbox"/> Rodent (Mouse, Rat) Dropping (M271)		<input type="checkbox"/> <i>Shigella</i> spp. (F122)					
Sample #	Sample Location	Sample Type	Test Code	Volume/Area	Date/Time Collected		
Client Sample # (s): -				Total # of Samples:			
Relinquished (Client):				Date:	Time:		
Received (Lab):				Date:	Time:		
Comments:							



F Potential Illicit Discharge Response Procedures

In the case of a potential illicit discharge reported via the “hotline” or other means, follow the below procedures.

1. Process

- (a) Use the electronic complaint reporting form to collect the appropriate information from the caller. Then, transfer the information to the Stormwater Coordinator.
- (b) Promptly investigate all reported potential illicit discharges.
- (c) If an illicit discharge of unknown source is confirmed, follow the procedure in SOP-2 IDDE: Tracing Illicit Discharges (which can be found in **Appendix D.2** of this Plan).
- (d) If an illicit discharge known source is confirmed, follow the procedure in SOP-3 IDDE - Illicit Discharge Source Removal (which can be found in **Appendix D.3** of this Plan).

2. Clean- up

- (a) Clean or cause to be cleaned the catch basin, storm drain, outfall, or other storm sewer conveyance or initiate the appropriate spill response as needed.

3. Documentation

- (a) File all completed electronic forms (ie. Call log, catch basins cleaning, storm drain cleaning) in the IDDE folder located in the Town’s electronic database.
- (b) Document any further action taken.

4. Review

- Review incidents reported by citizens or municipal employees on an annual basis to look for patterns of illicit discharges and to evaluate the call-in inspection program.



SEE G Hydrant Flushing SOP

Hampden Water District Hydrant Flushing SOP

Flushing occurs in the Spring and Fall for all water lines in the system. There are also bleeders that run throughout the summer, but these are running non-chlorinated water so there is not a need to dechlorinate them.

ALL sections of the HWD infrastructure, including standpipes, will be dechlorinated regardless of levels of chlorine.

Procedure:

1. Attach Dechlorination Device to Hydrant (Hydrant Mounted Flush Box, Truck Mounted Flush Box, Bazooka Tube)
2. Add Dechlorination Product to Device (Sodium Sulfite, Ascorbic Acid, Calcium Thiosulfate, etc.)
3. Start Flush – Each section of water line has a different requirement for length of flushing time, and is all dependent on engineering calculations available in a spreadsheet at the HWD. The spreadsheet also has flow rates.
4. Test Residual Before and After Dechlorination Device
5. Ensure residuals are less than detectable limit leaving the Dechlorination Device

Contractors – new lines are super chlorinated and flushed by contractor. New bids will have to include dechlor specs per the above guidelines.



SEE H Illicit Discharge Prioritization Criteria and Worksheet



Table 2: Priority Area Screening Factors

Screening Factor	Retained or Eliminated	Rationale for Elimination
Receiving Water Status (Impaired areas, TMDLs with WLA, Poor dry weather receiving water quality)	Retained	
Impervious Cover	Retained	
Density of Stormwater Infrastructure	Retained	
Size of Subwatershed	Retained	
# Acres in Urbanized Area	Retained	
Average Development Age	Eliminated	Not Applicable
History of discharge complaints & knowledge of suspect discharges	Eliminated	Not Applicable (Very Low Frequency)
Density of Aging Septic Systems	Retained	
Sewer Conversion Status (CSO)	Eliminated	Myles (Code Enforcement Officer) explained that all watershed's would have a 1 for this category.
Sewer Conversion (previously septic)	Eliminated	Not Applicable



Table 2: Cont.

Screening Factor	Retained or Eliminated	Rationale for Elimination
Historic Industrial Operations	Retained	
Sewer Crossings/Common trench construction	Retained	
Type of Development	Eliminated	Accounted for by other factors (Impervious Cover and Historic Industrial Operations)

Worksheet to Prioritize Areas for Illicit Discharge Inspections

Drainage Area/ Subwatershed	Screening Factors - Categories of Information Reviewed																Score			
	Density of Stormwater Infrastructure		Size of Subwatershed		# Acres in Urbanized Area		Receiving Water Status (Impaired, TMDLs with WLA, Poor dry weather receiving water quality)		Impervious Cover		Density of Aging Septic Systems		Sewer (I&I)		Sewer Crossings/ common trench constructions		Historic Industrial Operations		Raw Score	Average IDP Score
	Notes	Score	Notes	Score	Notes	Score	Notes	Score	Notes	Score	Notes	Score	Notes	Score	Notes	Score	Notes	Score		
Sucker Brook	Obtained from GIS	1	794 acres - Obtained from GIS	1	234	2	Obtained from GIS	3		2	Obtained from GIS	3		1	Obtained from GIS	2		3	18	2.0
Shaw Brook	Obtained from GIS	0	475 acres - Obtained from GIS	1	48	1	Obtained from GIS	3		2	Obtained from GIS	3		0	Obtained from GIS	0		3	13	1.4
Soudabscook	Obtained from GIS	3	5,542 acres - Obtained from GIS	3	750	1	Obtained from GIS	2		3	Known aged systems	2		3	Obtained from GIS	3		1	21	2.3
West Branch Soudabscook	Obtained from GIS	0	4,116 acres - Obtained from GIS	3	0	0	Obtained from GIS	1		1	Known aged systems	2		0	Obtained from GIS	0		1	8	0.9
Reeds Brook	Obtained from GIS	2	1,285 acres - Obtained from GIS	2	171	1	Obtained from GIS	1		2	Known aged systems	3		3	Obtained from GIS	2		1	17	1.9
Brown Brook	Obtained from GIS	1	4,273 acres - Obtained from GIS	3	0	0	Obtained from GIS	1		1	Known aged systems	1		0	Obtained from GIS	0		1	8	0.9
Webber Brook	Obtained from GIS	0	1,720 acres - Obtained from GIS	2	0	0	Obtained from GIS	1		1	Known aged systems	1		0	Obtained from GIS	0		1	6	0.7
Baker Brook	Obtained from GIS	0	1,582 acres - Obtained from GIS	2	0	0	Obtained from GIS	1		1	Known aged systems	1		0	Obtained from GIS	0		1	6	0.7
Penobscot North	Obtained from GIS	3	1,084 acres - Obtained from GIS	2	1084	3	Obtained from GIS	2		3	Known aged systems	1		2	Obtained from GIS	3		3	22	2.4
Penobscot South	Obtained from GIS	1	1,285 acres - Obtained from GIS	2	24	1	Obtained from GIS	1		2	Known aged systems	3		2	Obtained from GIS	1		1	14	1.6
Category Definitions																				
High (Score = 3)	Very Dense*	Large (3,000-5,500)	Most	Water is of poor quality (impaired)	Greater than 50%**	Many	If converted from combined sewers prior to 1990 or if located in an area that is newly on sewer (mixed septic and sewer systems)	If a high number of crossings are present (100 or more), or many sewer lines in close proximity to storm drain lines.	High density of industrial sites											
Medium (Score = 2)	Medium Density*	Medium (1,000-3,000)	Medium amount	Not a high or low quality water	25 - 50%**	Not many	Unknown or suspected issues	If not many crossings are present (50-100), or there are not a lot of sewer lines in close proximity to storm drain lines.	Medium density of industrial sites											
Low (Score = 1)	Low Density*	Small (1-1,000)	Small amount	Water is of high quality and requires protection	Less than 25%**	Very few	Recently converted with good re-connection and construction oversight	If less than 50 crossings are present.	Low density of industrial sites											

Notes: Scores equate to Illicit Discharge Potential (IDP)

*Based off visual assessment of GIS, DOT Catch Basins

does not include

**Based off visual assessment of GIS, includes impervious cover by all owners



SEE I Non-Stormwater Discharge Ordinance

**TOWN OF HAMPDEN, MAINE
NON-STORM WATER DISCHARGE ORDINANCE**

ADOPTED: Hampden Town Council, June 18, 2007
Effective Date: July 18, 2007

CERTIFIED BY: Denise Hodsdon
Name

Town Clerk
Title Affix Seal

**NON-STORM WATER DISCHARGE ORDINANCE
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NON-STORM WATER DISCHARGE ORDINANCE

**ARTICLE 1
PURPOSE and OBJECTIVES**

1.1. Purpose. The purpose of this Non-Storm Water Discharge Ordinance (the “Ordinance”) is to provide for the health, safety, and general welfare of the citizens of the Town of Hampden, Maine through the regulation of Non-Storm Water Discharges to the Municipality’s Storm Drainage System as required by federal and State law. This Ordinance establishes methods for controlling the introduction of Pollutants

into the Town’s Storm Drainage System in order to comply with requirements of the federal Clean Water Act and State law.

1.2. Objectives. The objectives of this Ordinance are:

- 1.2.1. To prohibit unpermitted or unallowed Non-Storm Water Discharges to the Storm Drainage System; and
- 1.2.2. To set forth the legal authority and procedures to carry out all inspection, monitoring and enforcement activities necessary to ensure compliance with this Ordinance.

ARTICLE 2 DEFINITIONS

For the purposes of this Ordinance, the terms listed below are defined as follows:

Clean Water Act. “Clean Water Act” means the federal Water Pollution Control Act (33 U.S.C. § 1251 et seq., also known as the “Clean Water Act”), and any subsequent amendments thereto.

Discharge. “Discharge” means any spilling, leaking, pumping, pouring, emptying, dumping, disposing or other addition of Pollutants to “waters of the State.” “Direct discharge” or “point source” means any discernible, confined and discrete conveyance, including, but not limited to, any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock, concentrated animal feeding operation or vessel or other floating craft, from which Pollutants are or may be discharged.

Enforcement Authority. “Enforcement Authority” means the person(s) or department authorized under Article 4 of this Ordinance to administer and enforce this Ordinance.

Exempt Person or Discharge. “Exempt Person or Discharge” means any Person who is subject to a Multi-Sector General Permit for Industrial Activities, a General Permit for Construction Activity, a General Permit for the Discharge of Stormwater from the Maine Department of Transportation and the Maine Turnpike Authority Municipal Separate Storm Sewer Systems, or a General Permit for the Discharge of Stormwater from State or Federally Owned Authority Municipal Separate Storm Sewer System Facilities; and any Non-Storm Water Discharge permitted under a NPDES permit, waiver, or waste discharge license or order issued to the discharger and administered under the authority of the U.S. Environmental Protection Agency (“EPA”) or the Maine Department of Environmental Protection (“DEP”).

Industrial Activity. “Industrial Activity” means activity or activities subject to NPDES Industrial Permits as defined in 40 CFR, Section 122.26 (b)(14).

Municipality. “Municipality” means the Town of Hampden, Maine.

Municipal Separate Storm Sewer System, or MS4. “Municipal Separate Storm Sewer System” or “MS4,” means conveyances for storm water, including, but not limited to, roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, human-made channels or storm drains (other than publicly owned treatment works and combined sewers) owned or operated by any municipality, sewer or sewage district, fire district, State agency or Federal agency or other public entity that discharges directly to surface waters of the State.

National Pollutant Discharge Elimination System (NPDES) Storm Water Discharge Permit. “National Pollutant Discharge Elimination System (NPDES) Storm Water Discharge Permit” means a permit issued

by the EPA or by the DEP that authorizes the discharge of pollutants to waters of the United States, whether the permit is applicable on an individual, group, or general area-wide basis.

Non-Storm Water Discharge. “Non-Storm Water Discharge” means any Discharge to an MS4 that is not composed entirely of Storm Water.

Person. “Person” means any individual, firm, corporation, municipality, quasi-municipal corporation, State agency or Federal agency or other legal entity which creates, initiates, originates or maintains a Discharge of Storm Water or a Non-Storm Water Discharge.

Pollutant. “Pollutant” means dredged spoil, solid waste, junk, incinerator residue, sewage, refuse, effluent, garbage, sewage sludge, munitions, chemicals, biological or radiological materials, oil, petroleum products or by-products, heat, wrecked or discarded equipment, rock, sand, dirt and industrial, municipal, domestic, commercial or agricultural wastes of any kind.

Premises. “Premises” means any building, lot, parcel of land, or portion of land, whether improved or unimproved, including adjacent sidewalks and parking strips, located within the Municipality from which Discharges into the Storm Drainage System are or may be created, initiated, originated or maintained.

Regulated Small MS4. “Regulated Small MS4” means any Small MS4 regulated by the State of Maine “General Permit for the Discharge of Stormwater from Small Municipal Separate Storm Sewer Systems” dated June 3, 2003 (“General Permit”), including all those located partially or entirely within an Urbanized Area (UA) and those additional Small MS4s located outside a UA that as of the issuance of the General Permit have been designated by the DEP as Regulated Small MS4s.

Small Municipal Separate Storm Sewer System, or Small MS4. “Small Municipal Separate Storm Sewer System”, or “Small MS4,” means any MS4 that is not already covered by the Phase I MS4 stormwater program including municipally owned or operated storm sewer systems, State or federally-owned systems, such as colleges, universities, prisons, Maine Department of Transportation and Maine Turnpike Authority road systems and facilities, and military bases and facilities.

Storm Drainage System. “Storm Drainage System” means the Municipality’s Regulated Small MS4.

Storm Water. “Storm Water” means any Storm Water runoff, snowmelt runoff, and surface runoff and drainage; “Stormwater” has the same meaning as “Storm Water.”

Urbanized Area (“UA”). “Urbanized Area” or “UA” means the areas of the State of Maine so defined by the latest decennial (2000) census by the U.S. Bureau of the Census.

ARTICLE 3 APPLICABILITY

This Ordinance shall apply to all Persons discharging Storm Water and/or Non-Storm Water Discharges from any Premises into the Storm Drainage System.

**ARTICLE 4
RESPONSIBILITY FOR ADMINISTRATION**

The Building Inspector is the Enforcement Authority who shall administer, implement, and enforce the provisions of this Ordinance.

**ARTICLE 5
PROHIBITION OF NON-STORM WATER DISCHARGES**

5.1. General Prohibition. Except as allowed or exempted herein, no Person shall create, initiate, originate or maintain a Non-Storm Water Discharge to the Storm Drainage System. Such Non-Storm Water Discharges are prohibited notwithstanding the fact that the Municipality may have approved the connections, drains or conveyances by which a Person Discharges unallowed Non-Storm Water Discharges to the Storm Drainage System.

5.2. Allowed Non-Storm Water Discharges. The creation, initiation, origination and maintenance of the following Non-Storm Water Discharges to the Storm Drainage System is allowed:

- 5.2.1. Landscape irrigation; diverted stream flows; rising ground waters; uncontaminated ground water infiltration (as defined at 40 CFR 35.2005(20)); uncontaminated pumped ground water; uncontaminated flows from foundation drains; air conditioning and compressor condensate; irrigation water; flows from uncontaminated springs; uncontaminated water from crawl space pumps; uncontaminated flows from footing drains; lawn watering runoff; flows from riparian habitats and wetlands; residual street wash water (where spills/leaks of toxic or hazardous materials have not occurred, unless all spilled material has been removed and detergents are not used); hydrant flushing and fire fighting activity runoff; water line flushing and discharges from potable water sources; and individual residential car washing;
- 5.2.2. Discharges specified in writing by the Enforcement Authority as being necessary to protect public health and safety; and
- 5.2.3. Dye testing, with verbal notification to the Enforcement Authority prior to the time of the test.

5.3. Exempt Person or Discharge. This Ordinance shall not apply to an Exempt Person or Discharge, except that the Enforcement Authority may request from Exempt Persons and Persons with Exempt Discharges copies of permits, notices of intent, licenses and orders from the EPA or DEP that authorize the Discharge(s).

**ARTICLE 6.
SUSPENSION OF ACCESS TO THE MUNICIPALITY'S SMALL MS4.**

The Enforcement Authority may, without prior notice, physically suspend Discharge access to the Storm Drainage System to a Person when such suspension is necessary to stop an actual or threatened Non-Storm Water Discharge to the Storm Drainage System which presents or may present imminent and substantial danger to the environment, or to the health or welfare of persons, or to the Storm Drainage System, or which may cause the Municipality to violate the terms of its environmental permits. Such suspension may include, but is not limited to, blocking pipes, constructing dams or taking other measures, on public ways or public property, to physically block the Discharge to prevent or minimize a Non-Storm Water Discharges to the Storm Drainage System. If the Person fails to comply with a suspension order issued in an emergency, the Enforcement Authority may take such steps as deemed necessary to prevent

or minimize damage to the Storm Drainage System, or to minimize danger to persons, provided, however, that in taking such steps the Enforcement Authority may enter upon the Premises that are the source of the actual or threatened Non-Storm Water Discharge to the Storm Drainage System only with the consent of the Premises' owner, occupant or agent.

**ARTICLE 7.
MONITORING OF DISCHARGES.**

In order to determine compliance with this Ordinance, the Enforcement Authority may enter upon and inspect Premises subject to this Ordinance at reasonable hours with the consent of the Premises' owner, occupant or agent: to inspect the Premises and connections thereon to the Storm Drainage System; and to conduct monitoring, sampling and testing of the Discharge to the Storm Drainage System.

**ARTICLE 8.
ENFORCEMENT.**

It shall be unlawful for any Person to violate any provision of or to fail to comply with any of the requirements of this Ordinance. Whenever the Enforcement Authority believes that a Person has violated this Ordinance, the Enforcement Authority may enforce this Ordinance in accordance with 30-A M.R.S.A. § 4452.

8.1. Notice of Violation. Whenever the Enforcement Authority believes that a Person has violated this Ordinance, the Enforcement Authority may order compliance with this Ordinance by written notice of violation to that Person indicating the nature of the violation and ordering the action necessary to correct it, including, without limitation:

- 8.1.1. The elimination of Non-Storm Water Discharges to the Storm Drainage System, including, but not limited to, disconnection of the Premises from the MS4;
- 8.1.2. The cessation of discharges, practices, or operations in violation of this Ordinance;
- 8.1.3. At the Person's expense, the abatement or remediation (in accordance with best management practices in DEP rules and regulations) of Non-Storm Water Discharges to the Storm Drainage System and the restoration of any affected property; and/or
- 8.1.4. The payment of fines, of the Municipality's remediation costs and of the Municipality's reasonable administrative costs and attorneys' fees and costs.

If abatement of a violation and/or restoration of affected property is required, the notice shall set forth a deadline within which such abatement or restoration must be completed.

8.2. Penalties/Fines/Injunctive Relief. Any Person who violates this Ordinance shall be subject to fines, penalties and orders for injunctive relief and shall be responsible for the Municipality's attorney's fees and costs, all in accordance with 30-A M.R.S.A. § 4452. Each day such violation continues shall constitute a separate violation. Moreover, any Person who violates this Ordinance also shall be responsible for any and all fines, penalties, damages and costs, including, but not limited to attorneys' fees and costs, incurred by the Municipality for violation of federal and State environmental laws and regulations caused by or related to that Person's violation of this Ordinance; this responsibility shall be in addition to any penalties, fines or injunctive relief imposed under this Article.

8.3. Consent Agreement. The Enforcement Authority may, with the approval of the municipal officers, enter into a written consent agreement with the violator to address timely abatement of the violation(s) of this Ordinance for the purposes of eliminating violations of this Ordinance and of recovering fines, costs and fees without court action.

8.4. Appeal of Notice of Violation. Any Person receiving a Notice of Violation or suspension notice may appeal the determination of the Enforcement Authority to the Board of Appeals in accordance with the Board of Appeals Ordinance. The notice of appeal must be received within 30 days from the date of receipt of the Notice of Violation. The Board of Appeals shall hold a de novo hearing on the appeal within 30 days from the date of receipt of the notice of appeal. The Board of Appeals may affirm, reverse or modify the decision of the Enforcement Authority. A suspension under Article 6 of this Ordinance remains in place unless or until lifted by the Board of Appeals or by a reviewing court. A party aggrieved by the decision of the Board of Appeals may appeal that decision to the Maine Superior Court within 45 days of the date of the Board of Appeals decision pursuant to Rule 80B of the Maine Rules of Civil Procedure.

8.5. Enforcement Measures. If the violation has not been corrected pursuant to the requirements set forth in the Notice of Violation, or, in the event of an appeal to the Board of Appeals, within 45 days of a decision of the Board of Appeals affirming the Enforcement Authority's decision, then the Enforcement Authority may recommend to the municipal officers that the municipality's attorney file an enforcement action in a Maine court of competent jurisdiction under Rule 80K of the Maine Rules of Civil Procedure.

8.6. Ultimate Responsibility of Discharger. The standards set forth herein are minimum standards; therefore this Ordinance does not intend nor imply that compliance by any Person will ensure that there will be no contamination, pollution, nor unauthorized discharge of Pollutants into waters of the U.S. caused by said Person. This Ordinance shall not create liability on the part of the Municipality, or any officer agent or employee thereof for any damages that result from any Person's reliance on this Ordinance or any administrative decision lawfully made hereunder.

**ARTICLE 9.
SEVERABILITY.**

The provisions of this Ordinance are hereby declared to be severable. If any provision, clause, sentence, or paragraph of this Ordinance or the application thereof to any person, establishment, or circumstances shall be held invalid, such invalidity shall not affect the other provisions, clauses, sentences, or paragraphs or application of this Ordinance.

**ARTICLE 10.
BASIS.**

The Town of Hampden, Maine enacts this Non-Storm Water Discharge Ordinance (the "Ordinance") pursuant to 30-A M.R.S.A. § 3001 (municipal home rule ordinance authority), 38 M.R.S.A. § 413 (the "Wastewater Discharge Law"), 33 U.S.C. § 1251 et seq. (the "Clean Water Act"), and 40 CFR Part 122 (U.S. Environmental Protection Agency's regulations governing the National Pollutant Discharge Elimination System ("NPDES")). The Maine Department of Environmental Protection, through its promulgation of the "General Permit for the Discharge of Stormwater from Small Municipal Separate Storm Sewer Systems" dated June 3, 2003, has listed the Town as having a Regulated Small Municipal Separate Storm Sewer System ("Small MS4"); under this General Permit, listing as a Regulated Small MS4 necessitates enactment of this Ordinance as part of the Municipality's Storm Water Management Program.



SEE C Construction Inspection Form



Town of Hampden Construction Site Inspection Form

Permit Number:		Site Contractor:	
Site Name:	Date/Time:	Inspected By:	
Address/Watershed:			
Last Rain Date/Quantity:		Area Disturbed:	
Reason for Inspection: <input type="checkbox"/> Initial <input type="checkbox"/> Routine <input type="checkbox"/> Final <input type="checkbox"/> Rain Event <input type="checkbox"/> Complaint			
Project Description:			
	YES/NO/NA	COMMENTS	
1. Is an Erosion and Sediment Control Plan available and being followed?			
2. Is a weekly inspection log available and up to date (if required)?			
3. Are all erosion control practices installed properly, maintained, and functioning?			
Areas at finished grade are properly stabilized			
Concentrated flow inlet/outlet protection installed			
Disturbed dormant areas stabilized			
Entrance/exits properly stabilized			
Slopes and stockpiles properly stabilized/protected			
Other			



	YES/NO/NA	COMMENTS
4. Are all sedimentation control practices installed properly, maintained, and functioning?		
Construction entrance		
Dust control practices		
Sedimentation basins/traps/diversions		
Perimeter controls		
Check dams		
Other		
5. Are ESC measures, construction activities, and housekeeping adequately maintained?		
Sedimentation/erosion in ditches		
Tracked sediment or dust at exits		
Hazardous material storage and spill control practices adequate		
Waste management (concrete/paint washout, solid waste, sanitary waste, hazardous waste, etc.) adequate		
Other		



	YES/NO/NA	COMMENTS
6. Violation, Corrective Actions, Recommendations		
Sediment/pollutants discharged from site		
Natural resource impacts		
Corrective action required		
Site compliant with all permits		
Notice of violation or stop work order issued		
Comments/Corrective Actions (complete corrective actions before the next rain event and within 7 days)		

Attach any photos taken at the time of inspection to this document.





SEE D Catch Basin Inspection Form



MS4 Catch Basin Inspection Form

Catch basin ID:

Date:

Location (Lat./Long.):

Inspector:

Time:

Able To Inspect?

- Yes No (Unable to locate) No (Unable to access, fencing, etc.)
 No (Safety) No (Other – Describe)

Condition

- Good Fair Poor

Defects

- Loose Bricks Cracked Grout Frame Cracked Erosion
 Pavement Cracked Severe Structural Cracks Other (Describe)
 None

Sump Depth (Feet):

Silt Depth (Feet):

≥50% of Sump Depth? (Yes/No):

Flow Description:

- None Trickle Moderate Significant Intermittent
 Flooded Other (Describe)

Water Condition

- Clear Murky Litter Odor (Describe)
 Vegetation (Describe) Oil Sheen
 Pet Waste Foam Sanitary Sewer Solids
 Other (Describe)



SEE

Follow-Up:

Yes (Describe)

No

Follow-Up Priority:

High

Medium

Low

N/A

Photo Collected:

Yes

No (Describe)

Comments:



SEE E 2022 MS4 General Permit

An electronic version of the 2022 MS4 General Permit can be found at the below link. This permit is also available in the Town's electronic data management system.

General Permit for the Discharge of Stormwater from Small Municipal Separate Storm Sewer Systems





NOTICE OF INTENT TO COMPLY WITH MAINE GENERAL PERMIT FOR THE DISCHARGE OF STORMWATER FROM MUNICIPAL SEPARATE STORM SEWER SYSTEMS (MS4)

PLEASE TYPE OR PRINT IN **BLACK INK ONLY**

PERMITTEE INFORMATION					
MS4 Entity	Town of Hampden	Permittee ID #	MER041022		
Name and title of chief elected official or principal executive officer	Paula Scott, Town Manager				
Mailing Address	106 Western Avenue				
Town/City	Hampden	State	ME	Zip Code	04444
Daytime Phone	(207) 862-3034	Email	townmanager@hampdenmaine.gov		
PRIMARY CONTACT PERSON FOR OVERALL STORMWATER MANAGEMENT PROGRAM (if different than PEO/CEO)					
Name and Title	Victor Smith, Public Works Director				
Mailing Address	106 Western Avenue				
Town/City	Hampden	State	ME	Zip Code	04444
Daytime Phone	(207) 862-3337	Email	publicworks@hampdenmaine.gov		
STORMWATER MANAGEMENT PLAN (SWMP)					
Urbanized Area (sq. mi.)	3.6				
I have attached our updated SWMP with ordinances, SOPs, forms. <input checked="" type="checkbox"/>					
Name of streams, wetlands, or waterbodies to which the regulated small MS4 discharges (<i>attach additional sheets as necessary</i>):					
Penobscot River, Reeds Brook, Souadabscook Stream, Sucker Brook, Unnamed Streams,					
List of impaired waterbodies that receive stormwater from the regulated small MS4 (<i>attach additional sheets as necessary</i>):					
Penobscot River (Non-UIS), Sucker Brook					
CERTIFICATION					
I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.					
Signature of Permittee				Date	03-25-2021

This NOI registration form must be filed with the Department at the following address:

Stormwater Program Manager
 Maine Department of Environmental Protection
 Bureau of Water Quality
 17 State House Station
 Augusta ME 04333-0017
Rhonda.Poirier@maine.gov

OFFICE USE ONLY							
Date Recieved		Staff		Date Accepted		Date Not Accepted	



Legal Notices

NOTICE OF INTENT (NOI)

The Municipality of Hampden will file a Notice of Intent (NOI) to comply with the Maine General Permit for the Discharge of Stormwater from Small Municipal Separate Storm Sewer Systems issued 10/15/2020 (MER041000 W009170-5Y-C-R) and an associated Stormwater Management Plan (SWMP) with the Maine Department of Environmental Protection. The NOI and SWMP will be filed on or about **March 31, 2021**. A copy may also be seen at the Hampden municipal offices and on the municipal website: URL: <https://www.hampdenmaine.gov/>.

The DEP will review the submittal and assess if it is complete for processing within 60 days of submittal. Once it has been deemed complete for processing, it will be made available on the Maine DEP website for 30-day public comment: <https://www.maine.gov/dep/comment/index.html>. A request for public hearing or request that the Board of Environmental Protection assume jurisdiction over this application must be received by the DEP, in writing, no later than 20 days after the application is found acceptable for processing. Requests must indicate the interest of the person filing the request and specify the reasons why a hearing is warranted. Unless otherwise provided by law, a hearing is discretionary and may be held if the Commissioner or the Board finds significant public interest or there is conflicting technical information.

The NOI and SWMP are also available for viewing at the DEP Office in Augusta by scheduled appointment during normal business hours during the pandemic. Written public comments or requests for information may be made to the Division of Water Quality Management, Department of Environmental Protection, State House Station #17, Augusta, ME 04333- 0017; telephone (207) 592-6233 and must include the name of the municipality filing the NOI and the Permit number provided above.

March 25, 2021



SEE G Permittee Specific DEP Order



STATE OF MAINE
DEPARTMENT OF ENVIRONMENTAL PROTECTION



JANET T. MILLS
GOVERNOR

MELANIE LOYZIM
COMMISSIONER

May 18, 2022

Ms. Paula Scott
Town Manager
106 Western Avenue
Hampden, Maine 04444
e-mail: townmanager@hampdenmaine.gov

**RE: Municipal Separate Storm Sewer System (MS4) General Permit #MER041000
Final - MER041022**

Dear Ms. Scott:

Enclosed please find a copy of your **final** MEPDES permit and Maine WDL which was approved by the Department of Environmental Protection. Please read this permit/license and its attached conditions carefully. Compliance with this permit/license will protect water quality.

Any interested person aggrieved by a Department determination made pursuant to applicable regulations, may appeal the decision following the procedures described in the attached DEP FACT SHEET entitled “*Appealing a Commissioner’s Licensing Decision.*”

If you have any questions regarding the matter, please feel free to call me at 287-7693. Your Department compliance inspector copied below is also a resource that can assist you with compliance. Please do not hesitate to contact them with any questions.

Thank you for your efforts to protect and improve the waters of the great state of Maine!

Sincerely,

Gregg Wood
Division of Water Quality Management
Bureau of Water Quality

Enc.

cc: Jana Wood, DEP/EMRO	Lori Mitchell, DEP/CMRO	Holliday Keen, DEP/CMRO
Irene Saumur, DEP/CMRO	Damien Houlihan, USEPA	Nathan Chien, USEPA
Richard Carvalho, USEPA	Newton Tedder, USEPA	

AUGUSTA
17 STATE HOUSE STATION
AUGUSTA, MAINE 04333-0017
(207) 287-7688 FAX: (207) 287-7826

BANGOR
106 HOGAN ROAD, SUITE 6
BANGOR, MAINE 04401
(207) 941-4570 FAX: (207) 941-4584

PORTLAND
312 CANCO ROAD
PORTLAND, MAINE 04103
(207) 822-6300 FAX: (207) 822-6303

PRESQUE ISLE
1235 CENTRAL DRIVE, SKYWAY PARK
PRESQUE ISLE, MAINE 04769
(207) 764-0477 FAX: (207) 760-3143



STATE OF MAINE
DEPARTMENT OF ENVIRONMENTAL PROTECTION
17 STATE HOUSE STATION
AUGUSTA, ME 04333

**DEPARTMENT ORDER
IN THE MATTER OF**

TOWN OF HAMPDEN)	MUNICIPAL SEPARATE STORM
HAMPDEN, PENOBSBOT COUNTY, MAINE)	SEWER SYSTEM
MER041022)	MER041000
)	GENERAL PERMIT COVERAGE
APPROVAL)	RENEWAL

The Department of Environmental Protection (Department/DEP) has considered the Notice of Intent submitted by the TOWN OF HAMPDEN (Town/permittee), with supportive data, agency review comments and other related materials on file for coverage under the Municipal Separate Storm Sewer System (MS4) General Permit, #MER041000, issued by the Department on October 15, 2020 and revised on November 23, 2021, and FINDS THE FOLLOWING FACTS.

The permittee submitted a Notice of Intent (NOI) with an initial Stormwater Management Plan (SWMP) to the Department on March 25, 2021 that were made available for a 30-day public comment period on the Department's website at <https://www.maine.gov/dep/comment/comment.html?id=4463193>. No public comments were received on the NOI or the initial SWMP. The Department has reviewed the initial SWMP document and made the determination that the document is consistent with and fully articulates what is required to meet the MS4 GP standard. Pursuant to Part IV(B) of MS4 GP issued by the Department on October 15, 2020 and revised on November 23, 2021, the permittee must update the initial SWMP within 60 days of the effective date of this DEP permittee specific order or within 60 days of the final resolution to an appeal of this DEP permittee specific order. The final plan must be submitted to the Department and will be posted on the Department's website.

The permittee must fully implement the following Best Management Practices (BMPs) in accordance with their associated schedules of compliance, as established in the Town of Hampden's and Bangor Area Stormwater Working Group's (BASWG's) Modified Stormwater Management Plan that is in effect at the time any schedule for compliance is due:

Town of Hampden's Minimum Control Measure (MCM) Enforceable BMP(s)

MCM1 BMP1A & BMP1B
MCM2 BMP2A & BMP2B
MCM3 BMP3A, BMP3B, BMP3C, BMP3D (Only Measurable Goal 1),
BMP3E, & BMP 3F
MCM4 BMP4A, BMP4B, BMP4C, & BMP4D
MCM5 BMP5A & BMP5B
MCM6 BMP6A, BMP6B, BMP6C, BMP6D (Except Measurable Goal 4),
& BMP 6E

BASWG Regional SWMP Minimum Control Measure (MCM) Enforceable BMP(s)

MCM1 BMP 1.g.1, BMP 1.g.2, BMP 1.h.1 (Except optional campaign on pg. 13), & BMP 1.h.2 (Except optional campaign on pg. 13)
MCM2 BMP 2.a.3

Impaired Streams

The Town of Hampden has one urban impaired stream (UIS) that the MS4 discharges to within the urbanized area. This stream is Sucker Brook. Progress has been made on identifying and addressing impairments through assessment, best management practices, and/or public education.

To meet the standards of the MS4 GP for impaired waters, the permittee must also fully implement the following BMPs in accordance with their associated schedules of compliance as established in the Modified Stormwater Management Plan that is in effect at the time any schedule for compliance is due:

- IWBMP1;
- IWBMP2; and
- IWBMP3.

Modifications to the Initial Stormwater Management Plan required as a result of this Order, if any, must be provided to the Department in accordance with Part IV.B of the MS4 GP, and the Department will notify the permittee if further changes are required in accordance with Part IV.B.2.


The permittee has agreed to comply with all terms and conditions of the MS4 General Permit, #MER041000, dated October 15, 2020 and revised on November 23, 2021. Operated in accordance with the Municipal Separate Storm Sewer System (MS4) General Permit, #MER041000, the discharges identified by the permittee will not have a significant adverse effect on water quality or cause or contribute to the violation of the water quality standards of the receiving water.

THEREFORE, the Department GRANTS the TOWN OF HAMPDEN, coverage under the Municipal Separate Storm Sewer System (MS4) General Permit, #MER041000, issued by the Department on October 15, 2020 and revised on November 23, 2021, subject to the terms and conditions therein.

This DEP permittee specific order becomes effective on July 1, 2022 and expires at midnight five (5) years after that date. If the GP is to be renewed, this DEP permittee specific order will remain in effect and enforceable until the Department takes final action on the renewal.

DONE AND DATED AT AUGUSTA, MAINE, THIS 18 DAY OF May, 2022.

DEPARTMENT OF ENVIRONMENTAL PROTECTION

BY: 
_____ *for* Melanie Loyzim, Commissioner

PLEASE NOTE ATTACHED SHEET FOR GUIDANCE ON APPEAL PROCEDURES

The Notice of Intent was received by the Department on _____ March 25 2021 _____.

The Notice of Intent was accepted by the Department on _____ April 2, 2021 _____.

FILED
MAY 18, 2022
State of Maine
Board of Environmental Protection

Date filed with Board of Environmental Protection: _____

This Order prepared by GREGG WOOD, BUREAU OF WATER QUALITY

RESPONSE TO COMMENTS

During the period of March 16, 2022 through the date of signature of this final agency action, the Department solicited comments on the draft MEPDES DEP permittee specific order. The Department did receive timely written comments from the permittee. Responses to substantive comments are as follows:

Comment #1: The language in the draft order (italicized below) is potentially vague, which may lead to confusion about what steps are required for compliance.

“The permittee must fully implement all actions, schedules and milestones established in the March 31, 2021 initial SWMP and any revisions to the initial SWMP reflected in the final plan.”

The City of Hampden is a member of the Bangor Area Stormwater Group (BASWG) and thus has joint BMPs defined in the regional SWMP. Specifically, we are concerned that in our SWMP, as well as the BASWG SWMP, it may not always be clear what qualifies as mandatory “actions, schedules and milestones” and what does not. This is because our SWMPs were written broadly to, in addition to setting out specific and measurable actions, provide helpful context, educate officials and citizens about the Plan, and establish process, among other things. There is, therefore, significant text in our SWMPs that do not appear to us to be an action, schedule or milestone, and thus would not be enforceable, but we are concerned that it will not always be clear exactly what is mandatory and what is not. Additionally, we believe that the language about enforcing any additional revisions to the SWMPs also may be somewhat unclear, given that SWMPs are living documents that are expected under the new MS4 general permit to evolve over time.

Response #1: The Department concurs with the permittee’s position on the purpose and enforceability of the SWMP as a stand-alone document. Part VI(E), *Relationship Between the SWMP and Permit Required Terms and Conditions* of the December 9, 2016 Federal Register states in relevant part “...under EPA small MS4 regulations, the details included the permittee’s SWMP document are not directly enforceable as effluent limitations of the permit. The SWMP document is intended to be a tool that describes the means by which the MS4 establishes its stormwater controls and engages in the adaptive management process during the term of the permit. While the requirement to develop a SWMP document is an enforceable condition of the permit (see §122.34(b) of the final rule) the contents of the stormwater management document itself are not enforceable as effluent limitations of the permit, unless the document or specific details within the SWMP are specifically incorporated by the permitting authority into the permit.”

Part VI(E), also states in relevant part “... the details of any part of the permittee's program that are described in the SWMP, unless specifically incorporated into the permit, are not enforceable under the permit, and because they are not terms of the permit, the MS4 may revise those parts of the SWMP if necessary to meet any permit requirements or to make improvements to stormwater controls during the permit term. As discussed in more detail below, the permitting authority has discretion to determine what elements, if any, of the SWMP are to be made enforceable, but in order to do so it must follow the procedural requirements for the second step under Sec. 122.28(d)(2).

The regulations envision that the MS4 permittee will develop a written SWMP document that provides a road map for how the permittee will comply with the permit. The SWMP document(s) can be changed based on adaptations made during the course of the permit, which enable the permittee to react to circumstances and experiences on the ground and to make adjustments to its program to better comply with the permit. The fact that the SWMP is an external tool and not required to be part of the permit is intended to enable the MS4 permittee to be able to modify and retool its approach during the course of the permit term in order to continually improve how it complies with the permit and to do this without requiring the permitting authority to review and approve each change as a permit modification.”

Comment #2: We recommend clarifying this provision to eliminate any potential confusion. This will, in turn, promote compliance and lead to better water quality. To accomplish that, we note that our SWMP, as well as the regional BASWG SWMP, have Best Management Practices with Measurable Goals, and believe the second step order would be more clear if it references that we will fully implement those BMPs. This approach is consistent with Part III.A.8 of the GP which provides: “Following the public comment period on the NOI, the Department will issue a permittee specific DEP Order that establishes additional terms and conditions, including but not limited to, a list of required actions and corresponding schedules of compliance for a limited number of BMPs associated with the implementation of this GP.” Thus, we suggest the following changes:

The permittee must fully implement the following Best Management Practices in accordance with their associated schedules of compliance, as established in the Town of Hampden’s and Bangor Area Stormwater Working Group’s (BASWG’s) Modified Stormwater Management Plan that is in effect at the time any schedule for compliance is due:

Town of Hampden’s Minimum Control Measure (MCM) Enforceable BMP(s)

MCM1 BMP1A & BMP1B

MCM2 BMP2A & BMP2B

MCM3 BMP3A, BMP3B, BMP3C, BMP3D (Only Measurable Goal 1),
BMP3E, & BMP 3F

MCM4 BMP4A, BMP4B, BMP4C, & BMP4D

MCM5 BMP5A & BMP5B

MCM6 BMP6A, BMP6B, BMP6C, BMP6D (Except Measurable Goal 4),
& BMP 6E

BASWG Regional SWMP Minimum Control Measure (MCM) Enforceable BMP(s)

MCM1 BMP 1.g.1, BMP 1.g.2, BMP 1.h.1 (Except optional campaign
on pg. 13), & BMP 1.h.2 (Except optional campaign on pg. 13)

MCM2 BMP 2.a.3

Modifications to the Initial Stormwater Management Plan required as a result of this Order, if any, must be provided to the Department in accordance with Part IV.B of the MS4 GP, and the Department will notify the permittee if further changes are required in accordance with Part IV.B.2.

In addition, and for similar reasons, we recommend that the Department strike all of the language in the draft order regarding “Impaired Waters,” with the exception of the last two paragraphs (addressing budgeting and documentation, which we agree are helpful). Although this language does not utilize the “actions, schedules and milestones” phrase, it does paraphrase from the SWMP in ways that could similarly cause confusion in the case of a conflict between the language of the SWMP and the paraphrased summary of that language in the Order. Accordingly, we recommend the following be inserted in its place:

To meet the standards of the MS4 GP for impaired waters, the permittee must also fully implement the following Best Management Practices in accordance with their associated schedules of compliance, as established in the Modified Stormwater Management Plan that is in effect at the time any schedule for compliance is due:

- IWBMP1;*
- IWBMP2; and*
- IWBMP3.*

Response #3: The revisions cited above are acceptable to the Department and are consistent with Remand Rule in that “the permitting authority has discretion to determine what elements, if any, of the SWMP are to be made enforceable, but in order to do so it must follow the procedural requirements for the second step under Sec. 122.28(d)(2).”

Part IV.B of the GP states in relevant part “Modified Stormwater Management Plan (SWMP). The permittee must implement and enforce a written (hardcopy or electronic) SWMP. The initial SWMP must be updated within 60 days of permit authorization to include how the permittee will meet all requirements of the DEP Order. The modified SWMP must include a summary of the comments received during the MS4s public comment period and any corresponding changes to the SWMP made in response to the comments received. The permittee must perform all actions required by the permittee specific DEP Order in accordance with the timelines in the permittee specific DEP Order. Unless otherwise specified by the Department in writing, the permittee must submit the updated SWMP to the Department indicating how the permittee has modified their SWMP to be consistent with the GP and permittee specific DEP Order. To modify the schedule established in the permittee specific DEP Order, the permittee must file an application on a DEP form with the Department that includes a justification to formally modify the original permittee specific DEP Order.”

The final DEP permittee specific order has been modified accordingly.



DEP INFORMATION SHEET

Appealing a Department Licensing Decision

Dated: August 2021

Contact: (207) 314-1458

SUMMARY

This document provides information regarding a person's rights and obligations in filing an administrative or judicial appeal of a licensing decision made by the Department of Environmental Protection's (DEP) Commissioner.

Except as provided below, there are two methods available to an aggrieved person seeking to appeal a licensing decision made by the DEP Commissioner: (1) an administrative process before the Board of Environmental Protection (Board); or (2) a judicial process before Maine's Superior Court. An aggrieved person seeking review of a licensing decision over which the Board had original jurisdiction may seek judicial review in Maine's Superior Court.

A judicial appeal of final action by the Commissioner or the Board regarding an application for an expedited wind energy development ([35-A M.R.S. § 3451\(4\)](#)) or a general permit for an offshore wind energy demonstration project ([38 M.R.S. § 480-HH\(1\)](#)) or a general permit for a tidal energy demonstration project ([38 M.R.S. § 636-A](#)) must be taken to the Supreme Judicial Court sitting as the Law Court.

I. ADMINISTRATIVE APPEALS TO THE BOARD

LEGAL REFERENCES

A person filing an appeal with the Board should review Organization and Powers, [38 M.R.S. §§ 341-D\(4\)](#) and [346](#); the Maine Administrative Procedure Act, 5 M.R.S. § [11001](#); and the DEP's [Rule Concerning the Processing of Applications and Other Administrative Matters \(Chapter 2\)](#), 06-096 C.M.R. ch. 2.

DEADLINE TO SUBMIT AN APPEAL TO THE BOARD

Not more than 30 days following the filing of a license decision by the Commissioner with the Board, an aggrieved person may appeal to the Board for review of the Commissioner's decision. The filing of an appeal with the Board, in care of the Board Clerk, is complete when the Board receives the submission by the close of business on the due date (5:00 p.m. on the 30th calendar day from which the Commissioner's decision was filed with the Board, as determined by the received time stamp on the document or electronic mail). Appeals filed after 5:00 p.m. on the 30th calendar day from which the Commissioner's decision was filed with the Board will be dismissed as untimely, absent a showing of good cause.

HOW TO SUBMIT AN APPEAL TO THE BOARD

An appeal to the Board may be submitted via postal mail or electronic mail and must contain all signatures and required appeal contents. An electronic filing must contain the scanned original signature of the appellant(s). The appeal documents must be sent to the following address.

Chair, Board of Environmental Protection
c/o Board Clerk
17 State House Station
Augusta, ME 04333-0017
ruth.a.burke@maine.gov

The DEP may also request the submittal of the original signed paper appeal documents when the appeal is filed electronically. The risk of material not being received in a timely manner is on the sender, regardless of the method used.

At the time an appeal is filed with the Board, the appellant must send a copy of the appeal to: (1) the Commissioner of the DEP (Maine Department of Environmental Protection, 17 State House Station, Augusta, Maine 04333-0017); (2) the licensee; and if a hearing was held on the application, (3) any intervenors in that hearing proceeding. **Please contact the DEP at 207-287-7688 with questions or for contact information regarding a specific licensing decision.**

REQUIRED APPEAL CONTENTS

A complete appeal must contain the following information at the time the appeal is submitted.

1. *Aggrieved status.* The appeal must explain how the appellant has standing to bring the appeal. This requires an explanation of how the appellant may suffer a particularized injury as a result of the Commissioner's decision.
2. *The findings, conclusions, or conditions objected to or believed to be in error.* The appeal must identify the specific findings of fact, conclusions of law, license conditions, or other aspects of the written license decision or of the license review process that the appellant objects to or believes to be in error.
3. *The basis of the objections or challenge.* For the objections identified in Item #2, the appeal must state why the appellant believes that the license decision is incorrect and should be modified or reversed. If possible, the appeal should cite specific evidence in the record or specific licensing criteria that the appellant believes were not properly considered or fully addressed.
4. *The remedy sought.* This can range from reversal of the Commissioner's decision on the license to changes in specific license conditions.
5. *All the matters to be contested.* The Board will limit its consideration to those matters specifically raised in the written notice of appeal.
6. *Request for hearing.* If the appellant wishes the Board to hold a public hearing on the appeal, a request for hearing must be filed as part of the notice of appeal, and it must include an offer of proof regarding the testimony and other evidence that would be presented at the hearing. The offer of proof must consist of a statement of the substance of the evidence, its relevance to the issues on appeal, and whether any witnesses would testify. The Board will hear the arguments in favor of and in opposition to a hearing on the appeal and the presentations on the merits of an appeal at a regularly scheduled meeting. If the Board decides to hold a public hearing on an appeal, that hearing will then be scheduled for a later date.
7. *New or additional evidence to be offered.* If an appellant wants to provide evidence not previously provided to DEP staff during the DEP's review of the application, the request and the proposed supplemental evidence must be submitted with the appeal. The Board may allow new or additional evidence to be considered in an appeal only under limited circumstances. The proposed supplemental evidence must be relevant and material, and (a) the person seeking to add information to the record must show due diligence in bringing the evidence to the DEP's attention at the earliest possible time in the licensing process; or (b) the evidence itself must be newly discovered and therefore unable to have been presented earlier in the process. Requirements for supplemental evidence are set forth in [Chapter 2 § 24](#).

OTHER CONSIDERATIONS IN APPEALING A DECISION TO THE BOARD

1. *Be familiar with all relevant material in the DEP record.* A license application file is public information, subject to any applicable statutory exceptions, and is made accessible by the DEP. Upon request, the DEP will make application materials available to review and photocopy during normal working hours. There may be a charge for copies or copying services.

2. *Be familiar with the regulations and laws under which the application was processed, and the procedural rules governing the appeal.* DEP staff will provide this information upon request and answer general questions regarding the appeal process.
3. *The filing of an appeal does not operate as a stay to any decision.* If a license has been granted and it has been appealed, the license normally remains in effect pending the processing of the appeal. Unless a stay of the decision is requested and granted, a licensee may proceed with a project pending the outcome of an appeal, but the licensee runs the risk of the decision being reversed or modified as a result of the appeal.

WHAT TO EXPECT ONCE YOU FILE A TIMELY APPEAL WITH THE BOARD

The Board will acknowledge receipt of an appeal, and it will provide the name of the DEP project manager assigned to the specific appeal. The notice of appeal, any materials admitted by the Board as supplementary evidence, any materials admitted in response to the appeal, relevant excerpts from the DEP's administrative record for the application, and the DEP staff's recommendation, in the form of a proposed Board Order, will be provided to Board members. The appellant, the licensee, and parties of record are notified in advance of the date set for the Board's consideration of an appeal or request for a hearing. The appellant and the licensee will have an opportunity to address the Board at the Board meeting. The Board will decide whether to hold a hearing on appeal when one is requested before deciding the merits of the appeal. The Board's decision on appeal may be to affirm all or part, affirm with conditions, order a hearing to be held as expeditiously as possible, reverse all or part of the decision of the Commissioner, or remand the matter to the Commissioner for further proceedings. The Board will notify the appellant, the licensee, and parties of record of its decision on appeal.

II. JUDICIAL APPEALS

Maine law generally allows aggrieved persons to appeal final Commissioner or Board licensing decisions to Maine's Superior Court (see [38 M.R.S. § 346\(1\)](#); 06-096 C.M.R. ch. 2; [5 M.R.S. § 11001](#); and M.R. Civ. P. 80C). A party's appeal must be filed with the Superior Court within 30 days of receipt of notice of the Board's or the Commissioner's decision. For any other person, an appeal must be filed within 40 days of the date the decision was rendered. An appeal to court of a license decision regarding an expedited wind energy development, a general permit for an offshore wind energy demonstration project, or a general permit for a tidal energy demonstration project may only be taken directly to the Maine Supreme Judicial Court. See 38 M.R.S. § 346(4).

Maine's Administrative Procedure Act, DEP statutes governing a particular matter, and the Maine Rules of Civil Procedure must be consulted for the substantive and procedural details applicable to judicial appeals.

ADDITIONAL INFORMATION

If you have questions or need additional information on the appeal process, for administrative appeals contact the Board Clerk at 207-287-2811 or the Board Executive Analyst at 207-314-1458 bill.hinkel@maine.gov, or for judicial appeals contact the court clerk's office in which the appeal will be filed.

Note: This information sheet, in conjunction with a review of the statutory and regulatory provisions referred to herein, is provided to help a person to understand their rights and obligations in filing an administrative or judicial appeal. The DEP provides this information sheet for general guidance only; it is not intended for use as a legal reference. Maine law governs an appellant's rights.
