

## MaineDOT's Standard Operating Procedures

### For Identification of Historic Properties

As described in MaineDOT Environmental Office's Standard Operating Procedures for Section 106 of the National Historic Preservation Act process, the following procedure was followed to identify historic properties (36 CFR 800.4):

The Historic Coordinator (HC) will determine the Area of Potential Effect (APE) and then conduct an Above Ground Cultural Resource Survey or assign projects to the consultant(s) and/or the MHPC archaeological staff. The identification and evaluation of historic properties must be performed by professionals who meet the professional standards established by the Secretary of the Interior [§ 800.2(a)(1)]. The Professional Qualification Standards are published in 36 CFR 61. The HC will provide topographic maps with the APE clearly identified and a written project scope of work. The HC will enter dates into ProjEx under Schedule/Approval/Section 106 architectural survey and Section 106 archaeological survey for when the surveys were assigned and completed. The HC will also enter the name of the surveyor in the permit number section. If there is no PIN number, then the information will be filed in the CPD Non- PIN Regional e-file and archives database.

All above ground surveys will be entered into the web-based historic properties database and GIS layer by the Historic Coordinator or the consultant. All surveys and determinations of eligibility and effects will meet the requirements of the MHPC Survey Guidelines.

The following is a breakdown of responsibility for 800.4:

§800.4 (a) (1) - MaineDOT/HC

§800.4 (a) (2) - MaineDOT/HC consultant, MHPC archaeological staff, and Tribes

§800.4 (a) (3) - MaineDOT/HC

§800.4 (a) (4) - MaineDOT/HC and the lead federal agency

§800.4 (b), (c) and (d) - MaineDOT/HC, consultant, MHPC archaeological staff, and Tribes.

The Historic Coordinator, and/or consultant, and/or the MHPC archaeological staff, and/or the THPO (as appropriate) in accordance with 36 CFR § 800.4 (c) and MHPC Survey Guidelines, will evaluate and recommend whether properties within the APE are eligible for and/or listed on the National Register of Historic Places. The HC will make a final determination of eligibility for the SHPO's concurrence.

**A.** If there are no National Register eligible or listed properties within the APE, a survey report with eligibility recommendations will be supplied to the HC by the architectural consultant, and/or the MHPC archaeological staff, and/or the THPO (see MHPC Survey Guidelines for Architectural Survey Report guidelines). The report will include all properties surveyed and indicate (property by property) why they are not eligible for the National Register. The HC will make a final determination and forward the supporting documentation with a detailed cover memo and finding of **No historic properties affected** to the SHPO/THPO for concurrence. In accordance with § 800.4(d), all participating consulting parties will be notified and the documentation will be made available subject to confidentiality provisions of 800.11(c). Documentation will be in accordance with 36 CFR § 800.4(d) and § 800.11(d). All documentation will be filed in the CPD e-file and dates will be entered into ProjEx under Schedule/Approval/Section 106 SHPO concurrence. If there is no PIN number, then the information will be filed in the CPD Non- PIN Regional e-file and archives database.

i. If the SHPO/THPO does not object within 30 days of receipt of an adequately documented finding, a memo will be forwarded from the SHPO/THPO to the HC stating so. If no response is received after 30 days from the SHPO/THPO, concurrence will be assumed [see §800.4(d)(1)(i)]. This will complete Section 106. All documentation will be filed in the CPD e-file and dates will be entered into ProjEx under Schedule/Approvals/Section 106 SHPO concurrence. If there is no PIN number, then the information will be filed in the CPD Non-PIN Regional e-file and archives database.

ii. If the SHPO/THPO objects to the finding of no historic properties affected, then the HC, the lead federal agency, and/or the SHPO will follow §800.4(d)(1)(ii) by meeting to resolve the disagreement, or the lead federal agency will forward the finding and supporting documentation to the Advisory Council on Historic Preservation (ACHP) and request that the ACHP review the finding pursuant to §800.4(d)(1)(iv)(C).

**B.** If there are National Register eligible or listed properties identified within the APE, a survey report with eligibility recommendations will be supplied to the HC by the architectural consultant, and/or the MHPC archaeological staff, and/or the THPO (see MHPC Survey Guidelines for Architectural Survey Report guidelines). The report will indicate under which National Park Service National Register Criteria (Criteria A, B, C or D) the property is eligible and which of the seven aspects of integrity (Location, Design, Setting, Materials, Workmanship, Feeling, and/or Association) the property retains to convey its significance. The HC will make a final determination of eligibility for the SHPO's concurrence. For nearly all projects, the determination of National Register boundaries will automatically default to the modern-day parcel boundaries. The need for more refined and individual assessments of boundaries beyond that will be assessed on a case-by-case basis.

i. If the SHPO/THPO objects to the finding of National Register eligibility, then the HC, the lead federal agency, and the SHPO will meet to resolve the disagreement, or the lead federal agency will forward the finding and supporting documentation to the Secretary of

the Interior (specifically the Keeper of the National Register within the U.S. Dept of Interior/National Park Service) pursuant to 36 CFR § 63 requesting a determination of eligibility. The Keeper of the National Register will respond within 45 days with a determination.

**STATE OF MAINE**  
**Memorandum**

Date: August 9, 2016

To: Kirk F. Mohny, MHPC  
From: Megan M. Hopkin, Maine DOT/ENV  
Subject: Section 106 request for concurrence  
Project: Thomaston 18890.00  
Scope: sidewalk construction

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The Maine DOT has reviewed this project pursuant to the Maine Programmatic Agreement (PA) and Section 106 of the National Historic Preservation Act of 1966, as amended.

The project consists of sidewalk construction along Starr Street (from Beechwood to Valley), Watts Lane, and Alley Street, between Beechwood Street and Valley Street. The Federal action for this project is Federal funding. The project is a locally administered project. The cultural review is scheduled to be completed by October 1, 2016.

In accordance with 36 CFR Part 800.4, the following identification efforts of historic properties were made:

- 800.4(a) (1) - The Area of Potential Effect (APE) includes properties/structures adjacent to the road and within the project limits. Properties/structures adjacent to the project limits are considered to be within the APE. The APE is shown as a red polygon on the attached map.
- 800.4(a) (2) – Review of existing information consisted of researching the National Register database. The Maine Historic Preservation Commission Archaeological staff has also reviewed the undertaking.
- 800.4(a) (3) – The town of Thomaston was contacted via letter and asked to comment on knowledge of, or concerns with, historic properties in the area, and any issues with the undertaking’s effect on historic properties. The town was also requested to provide information regarding local historic societies or groups. The town has not replied
- 800.4(a) (4) – Letters obtaining project location and scope were sent to the 4 federally recognized Tribes in Maine. The Tribes have not replied to date.
- 800.4(c) – The Maine DOT conducted historic architectural surveys within the APE to determine if properties met National Register criteria. Several properties were determined listed on the National Register as part of the Thomaston Historic District, including the Union Block. Maine Historic Preservation Commission Archaeological staff also reviewed this undertaking and recommended ‘no archaeological properties affected’.

In accordance with 36 CFR Part 800.4(d), ***the Maine DOT has determined that no historic or prehistoric archaeological properties or historic architectural properties will be adversely affected by the undertaking.*** Please see attached supporting documentation.

In accordance with the PA and 36 CFR Part 800, please reply with your concurrence or objection to this determination within 30 days.

Please contact me at [megan.m.hopkin@maine.gov](mailto:megan.m.hopkin@maine.gov) or at 592-3486 if you have any questions. Thank you.

cc: CPD e-file  
enc: Architectural memo  
Archaeological memo  
Supporting Information for Finding of Effect

## **Supporting Information for Determination of Eligibility and Finding of Effect**

**Project:** Thomaston 17890.00

**Scope:** sidewalk construction

**Finding of Effect:** No adverse effect

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### **Detailed Scope**

The proposed project is sidewalk construction along Starr Street which is located behind the Union Block in downtown Thomaston. This project is a locally administered project. The project will consist of installation of new grade-separated sidewalks, with granite curbing and ADA-compliant curb ramps from the sidewalks to street grade where the pedestrian path crosses streets, and ladder-striped at-grade crosswalks. Existing conditions in the project area consist mainly of a patchwork expanse of pavement that encompasses parking, pedestrian walkways, drainage ways, and roads. The striped pedestrian walkways are at grade with no curb separating them from roadways and parking areas. An approximately 113' portion of the proposed sidewalk was installed along the Alley way in 2013.

**Purpose & Need:** Inspection of the entire area to the rear of the Union Block yields a clear need to create safe and convenient pedestrian access that is separate from the vehicular ways, including roads, parking lots, and travel aisles. The expanse of pavement causes cars moving through the corridor to contend with vehicles randomly moving in and out of the parking areas. Together with the lack of handicapped accessible sidewalks and crosswalks, this condition poses safety hazards for pedestrians patronizing the Union Block and students from the nearby schools. Organization of the area is a key need for improvement. Simple addition of curbing and sidewalks will greatly enhance the organization and delineate driving and walking paths. This will also encourage pedestrian access in just the denoted areas, which will upgrade conditions for both drivers and walkers.

**Summary of Proposed Scope:** Several improvements, geared toward addressing the items identified above, are proposed:

1. Grade-separated sidewalks consisting of approximately 475 linear feet of asphalt sidewalk, 30 linear feet of brick paver sidewalk, and 875 linear feet of granite curbing. These sidewalks fill a gap by connecting to existing sidewalks at Main Street, Beechwood Street, and Valley Street, and providing direct pedestrian access to the three school facilities.

2. Install ADA-compliant curb ramps from the sidewalks to street grade at 14 locations where the pedestrian path crosses streets (Beechwood, Watts Lane, Starr Street, and Valley Street) and parking lot entrances.
3. Ladder-stripped at-grade crosswalks. These will be painted at 9 locations crossing streets or parking lot entrances.
4. Minor re-grading of Starr Street and parking areas to improve existing drainage and account for drainage redirection due to sidewalk curbs.

### **Federal Action**

Federal funding.

### **Definition of APE**

The study area includes a portion of Starr Street and the surrounding area. The Area of Potential Effects is defined as the area in which the project may cause alterations to the visual setting or characteristics of properties in the vicinity of the project. This definition is illustrated as a red polygon on the topographic map submitted with the survey package.

### **Historic Properties**

#### **(1) Thomaston Historic District, South Side of Starr Street**

##### **NR-Listed, Criteria A and C**

Thomaston Historic District was listed on the National Register in 1974. The district stretches from High Street to Georges Street along Route 1. The period of significance is 19th century with the areas of significance of Architecture, Industry, and Commerce. The integrity of the district is fairly maintained via location, setting, and association. However, some integrity has been lost to feeling, materials, workmanship and design. Many of the homes when surveyed in 1992 were sheathed in materials including clapboard, asbestos, aluminum or vinyl siding. Many of these buildings have retained those materials today; however, some have been restored to the original siding or have been sheathed in vinyl siding. This change in material, although reversible has diminished the materials integrity of the district.

Given this change, reevaluation of the district's contributing and non-contributing resources should be considered.

The district should also be further evaluated in the areas and period of significance as well as a boundary expansion. The Thomaston Historic District should also include Criteria A, social history, art, and community planning. These areas of significance incorporate Thomaston's history and development as a jail town, shipping town, and it's associated with Charles Copeland.

Criteria A, planning, would cover the history of Route 1 and its relation with Thomaston as well as the six surviving hitching posts along Main Street.

The period of significance should include early to mid-20th century, based on the association with Charles Copeland.

141 resources are considered contributing resources to the Thomaston Historic District.

### **Impacts to Properties**

#### **(2) Thomaston Historic District, South Side of Starr Street**

##### **NR-Listed, Criteria A and C**

Most of the work will be completed within the existing ROW limits. Some easements or rights will be needed for construction of the project but the rights will be acquired by the town. Since the project area is located in the rear of the Union Block, in an area consisting of mainly parking lots, the project will not have a major visual impact on the Union Block or the historic district.

The proposed project will have **no adverse effect** on the Thomaston Historic District.

### **Archaeological Resources**

No archaeological resources will be affected by this undertaking.

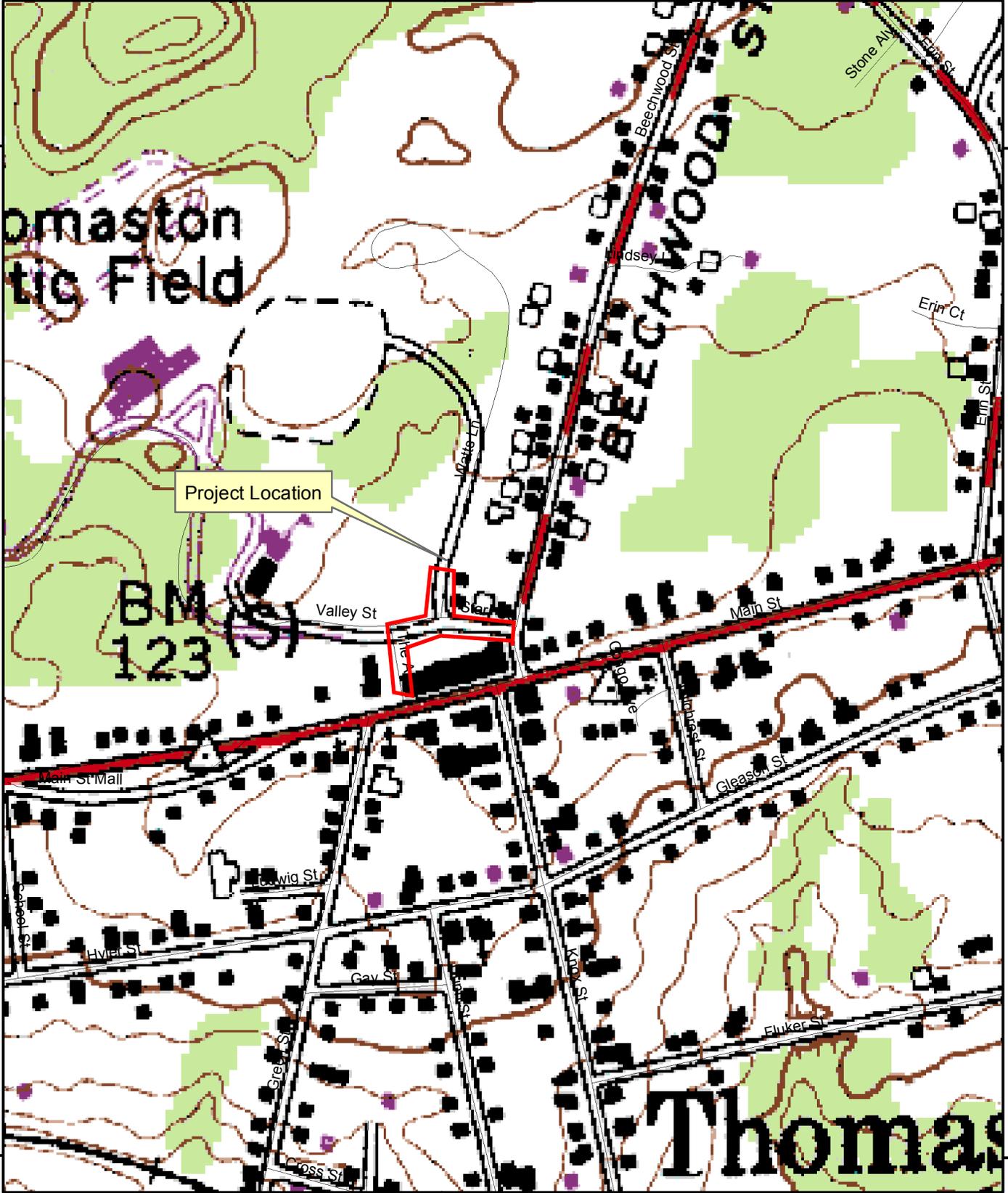
### **Avoidance, Minimization and Mitigation**

Impacts to properties have been kept to a minimum. An architectural historian did make an on-site observance that none of the other resources within the area are 45 years or older or contribute to the Thomaston Historic District. The project takes place in an area filled by Town owned parking lots. No mitigation is needed.

69°11'0"W

44°5'0"N

44°5'0"N

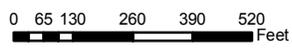


44°4'30"N

44°4'30"N

69°11'0"W

MDOT WIN 18890.00  
 Thomaston  
 sidewalk construction





Lura Libby School

Valley St

Valley St

Star St

Star St

Star St

The Republican Journal

Athens Mediterranean Pizzeria

KDK

Thomaston Post Office

Rte 1

Main St

Thomaston Cafe

Sunoco Gas Station

Thomaston Police Department

Camden National Bank

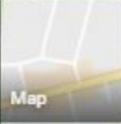
Thomaston Fire Department

Episcopal Church of St. John Baptist

St John the Baptist Episcopal Church

Bindery

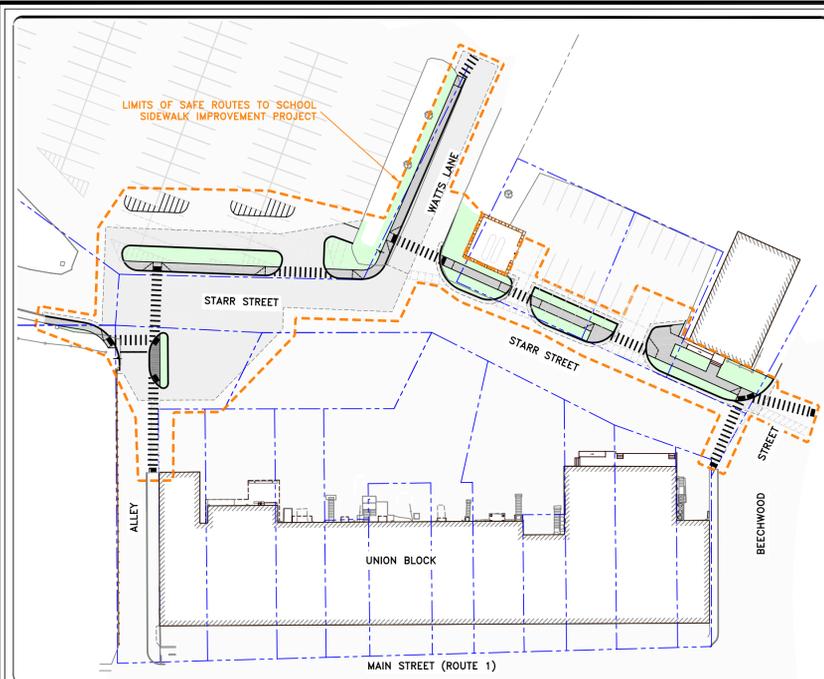
Google



3D



Existing Right of Way



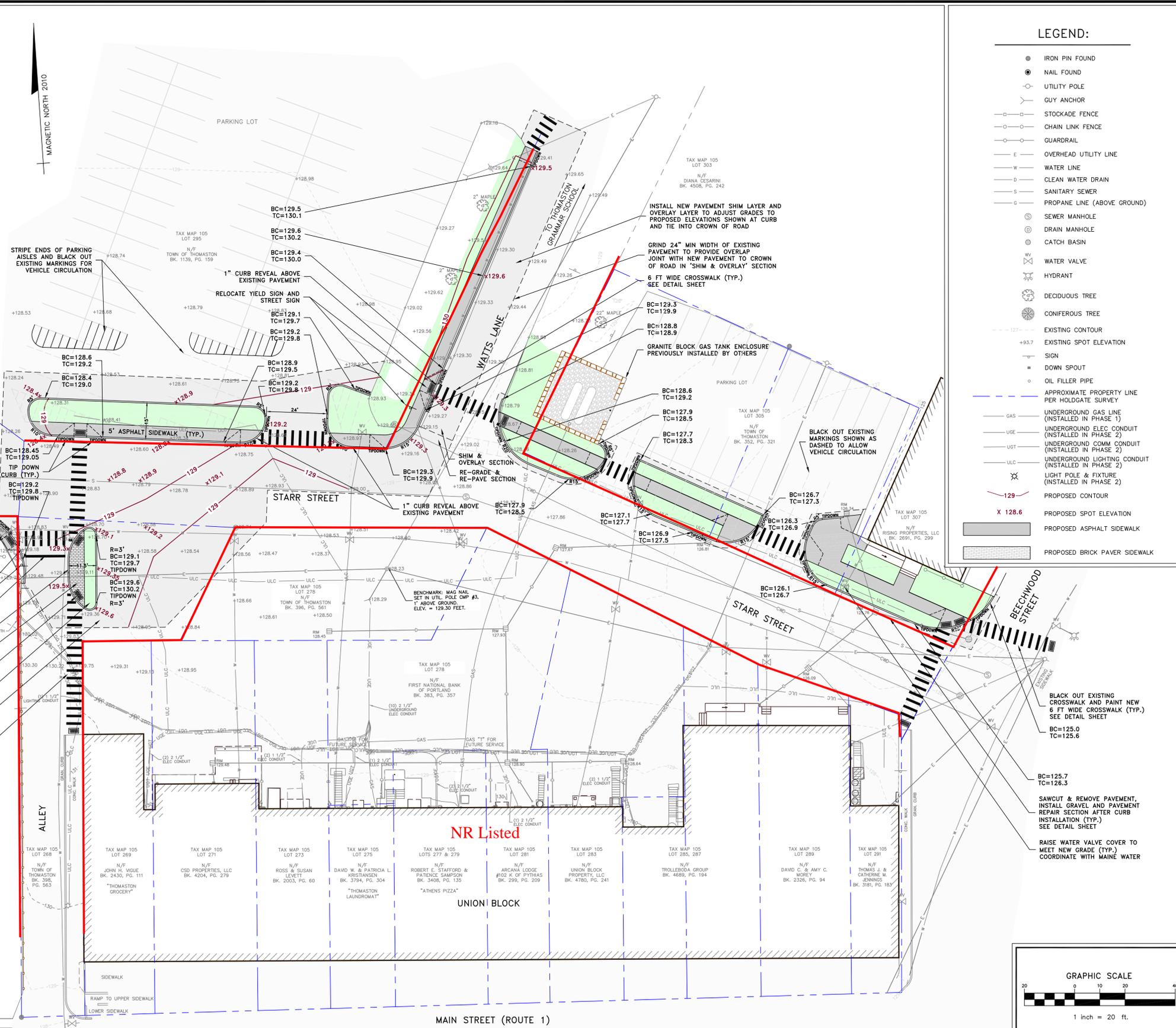
SITE LOCATION MAP

SCALE: 1" = 50'

**SITE PLAN NOTES:**

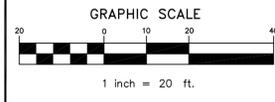
- THESE PLANS ARE FOR SIDEWALK CONSTRUCTION, WHICH IS A PORTION OF THE UNION BLOCK STREETScape IMPROVEMENTS PROJECT. THIS PHASE OF THE PROJECT CONSISTS OF INSTALLATION OF NEW SIDEWALKS AS PART OF THE STATE OF MAINE SAFE ROUTES TO SCHOOL PROGRAM. FUTURE PHASES OF THE UNION BLOCK STREETScape IMPROVEMENTS PROJECT WILL INCLUDE ROADWAY, ADDITIONAL SIDEWALKS, CURBING, DRAINAGE, ELECTRIC, TELEPHONE, AND CABLE UTILITIES, HARDSCAPE AND LANDSCAPE WORK.
- PEDESTRIAN AND VEHICULAR ACCESS TO BUSINESSES AND SCHOOLS SHALL BE MAINTAINED DURING CONSTRUCTION.
- TRAFFIC FLOW THROUGH STARR STREET, WATTS LANE, BEECHWOOD STREET, THE ALLEY TO THE WEST OF THE UNION BLOCK, AND THE PARKING AREA SHALL BE MAINTAINED THROUGHOUT THE PROJECT. THE CONTRACTOR IS RESPONSIBLE FOR TRAFFIC CONTROL DURING CONSTRUCTION.
- PROPERTY LINES SHOWN ARE BASED ON A PLAN FOR THE TOWN OF THOMASTON, PREPARED BY FRANK O. HOLDGATE, AND RECORDED AT THE KNOX COUNTY REGISTRY OF DEEDS IN PLAN CABINET 8, SHEET 134.
- TOPOGRAPHIC DATA IS PROVIDED BY LANDMARK CORPORATION SURVEYORS & ENGINEERS IN 2010 AND 2015. CONTOURS AND ELEVATIONS SHOWN ON THIS PLAN ARE BASED ON AN ELEVATION TRANSFERRED FROM THE RIM OF SEWER MANHOLE #09-105 AT THE INTERSECTION OF BEECHWOOD AND STARR STREETS. DATA PROVIDED BY THE TOWN OF THOMASTON POLLUTION CONTROL DEPARTMENT. A TEMPORARY BENCHMARK ON UTILITY POLE CMP#3 (ELEVATION=129.30) IS SHOWN ON THE PLAN.
- GRADING SPOT ELEVATIONS SHOWN ON THIS PLAN ARE TO ENSURE POSITIVE DRAINAGE ON THE SITE.
- NO CHANGES ARE PROPOSED TO EXISTING WATER, SEWER, GAS, ELECTRIC, TELEPHONE, AND CABLE UTILITIES DURING THIS PHASE OF CONSTRUCTION, WITH THE EXCEPTION OF RAISING WATER VALVE AND MANHOLE COVERS WHERE NECESSARY TO MEET PROPOSED GRADE. COORDINATE WITH MAINE WATER AND THE TOWN OF THOMASTON.
- ALL CURBING SHALL BE GRANITE CURB AS SHOWN ON THE DETAIL SHEET C2 UNLESS OTHERWISE SPECIFIED.
- SIDEWALK SURFACE TREATMENTS VARY AND ARE SHOWN ON THE SITE PLAN SHEET C1.

- EXTEND ASPHALT SIDEWALK WITH GRANITE CURB. 7" REVEAL ON GRANITE. SIDEWALK GRADE 7" ABOVE ADJACENT PAVEMENT.
- RAISE WATER VALVE COVER TO MEET NEW SIDEWALK GRADE (TYP.)
- RELOCATE STOP SIGN AND STREET SIGN
- PAINT 12" WIDE STOP BAR
- 1" CURB REVEAL R=15' BOTH SIDES
- 6' WIDE BRICK PAVEMENT SIDEWALK
- TRUNCATED DOME DETECTABLE WARNING DEVICE (TYP.)
- LOAM & SEED (TYP.)
- SAWCUT & REMOVE PAVEMENT, INSTALL TYPE A GRAVEL SHIM LAYER, COMPACT AND RE-PAVE TO MEET PROPOSED ELEVATIONS
- BLACK OUT EXISTING CROSSWALK AND PAINT NEW 6 FT WIDE CROSSWALK (TYP.) SEE DETAIL SHEET



**LEGEND:**

- IRON PIN FOUND
- NAIL FOUND
- UTILITY POLE
- GUY ANCHOR
- STOCKADE FENCE
- CHAIN LINK FENCE
- GUARDRAIL
- OVERHEAD UTILITY LINE
- WATER LINE
- CLEAN WATER DRAIN
- SANITARY SEWER
- PROPANE LINE (ABOVE GROUND)
- SEWER MANHOLE
- DRAIN MANHOLE
- CATCH BASIN
- WATER VALVE
- HYDRANT
- DECIDUOUS TREE
- CONIFEROUS TREE
- EXISTING CONTOUR
- EXISTING SPOT ELEVATION
- SIGN
- DOWN SPOUT
- OIL FILLER PIPE
- APPROXIMATE PROPERTY LINE PER HOLDGATE SURVEY
- GAS UNDERGROUND GAS LINE (INSTALLED IN PHASE 1)
- ULG UNDERGROUND ELEC. CONDUIT (INSTALLED IN PHASE 2)
- ULC UNDERGROUND COMM. CONDUIT (INSTALLED IN PHASE 2)
- ULC UNDERGROUND LIGHTING CONDUIT (INSTALLED IN PHASE 2)
- LIGHT POLE & FIXTURE (INSTALLED IN PHASE 2)
- PROPOSED CONTOUR
- PROPOSED SPOT ELEVATION
- PROPOSED ASPHALT SIDEWALK
- PROPOSED BRICK PAVEMENT SIDEWALK



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**REGINA S. LEONARD**  
landscape architecture & design  
29 BRIDGE ST., TOPSHAM, ME 04086  
T(207)450-9700 F(207)482-0023

FIELD WORK DATE: 2010-2015					
FIELD WORK BY: KMB/EST					
DRAFTED BY: KMB/JML					
CHECKED BY: MJS					
PLAN DATE: MARCH 17, 2016					
NO.	REVISIONS	BY	DATE		

**SIDEWALK IMPROVEMENTS FOR MDOT "SAFE ROUTES TO SCHOOL"**

**PROGRESS PRINT FOR CLIENT & AGENCY REVIEW ONLY**

**TOWN OF THOMASTON UNION BLOCK STREETScape PROJECT THOMASTON, MAINE KNOX COUNTY**

SHEET DESIGNATION: **C1**

SCALE: 1" = 20' JOB No.: 10-102 SHEET 1 OF 2