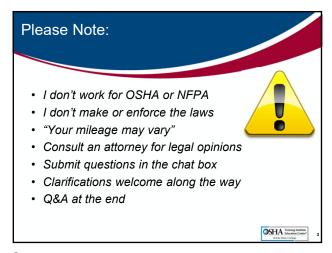


## Organizers Sean Ryan, OTIEC Region 1 Program Director Jen English, OTIEC Region 1 Asst. Program Director Steven L. Greeley, Director, Maine SafetyWorks! Dawn McKenney, Private Consultation Program Manager, SafetyWorks! Mary Matthews, Public Enforcement and Consultation Program Manager, SafetyWorks!

2

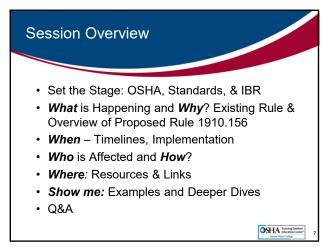






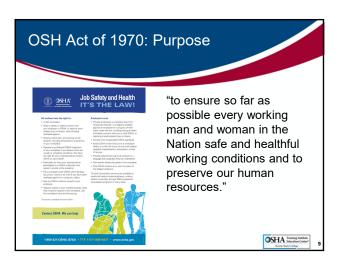
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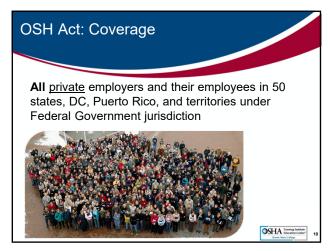


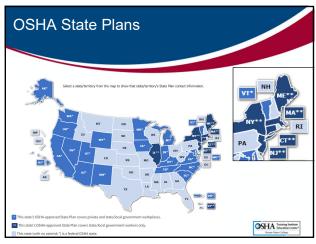




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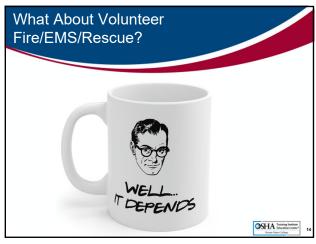




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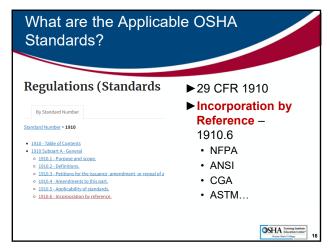
# Each employer shall • furnish to each of his employees employment and a place of employment which are free from recognized hazards that are causing or are likely to cause death or serious physical harm to his employees. • comply with promulgated OSHA standards

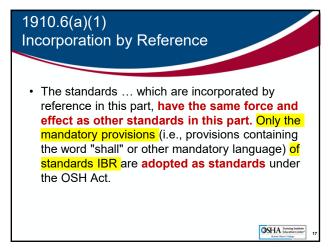




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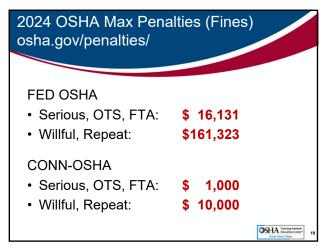






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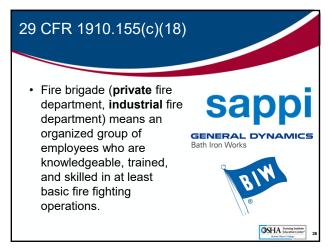




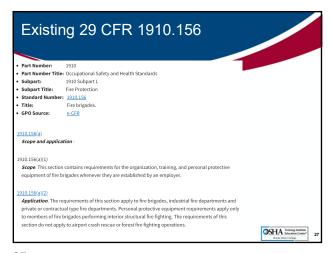
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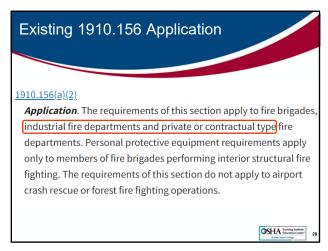






26





#### 1910.156: Fire Brigades Standard History · Sept. 12, 1980: Rule promulgated • Sept. 11, 2001: Attacks on WTC, Pentagon, ... • 9/11 Commission recommendations • 2007 OSHA began exploring updating emergency response standards (see p. 56) · 2014 OSHA held stakeholder meetings · 2015-2016 NACOSH committee meetings and

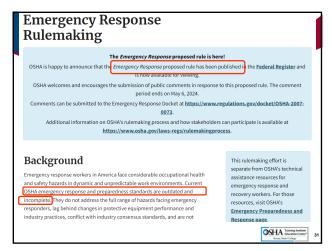
OSHA Training Education

2021 SBREFA Review

draft language for new rule

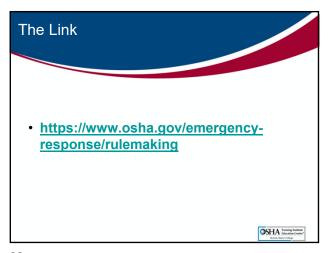
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32



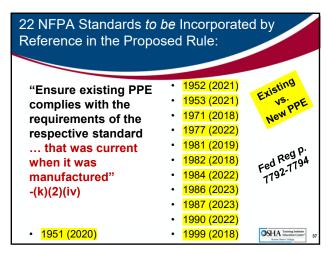
# 1 NFPA Standard *presently* Incorporated by Reference to 1910.156 NFPA 1971 Protective Clothing for Structural Firefighting, 1975 edition. Development of Criteria for Fire Fighters Gloves; Vol. II, part II; Test Methods, 1976 Publication "Model Performance Criteria for Structural Fire Fighters' Helmets"

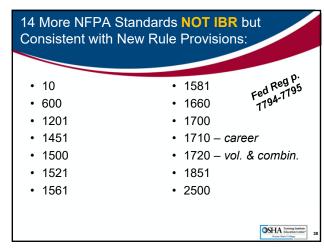
34

22 NFPA Standards <i>to be</i> Incorporated by Reference in the Proposed Rule:		
• 1001 (2019)	• 1952 (2021)	
• 1002 (2017)	• 1953 (2021)	
• 1005 (2019)	• 1971 (2018)	
• 1006 (2021)	• 1977 (2022)	_
• 1021 (2020)	• 1981 (2019)	Fed Reg P. 1792-1794
• 1081 (2018)	<ul> <li>1982 (2018)</li> </ul>	Fea. 179"
• 1140 (2022)	<ul> <li>1984 (2022)</li> </ul>	715
• 1407 (2020)	<ul> <li>1986 (2023)</li> </ul>	
• 1582 (2020)	• 1987 (2023)	
• 1910 (2024)	• 1990 (2022)	
• 1951 (2020)	• 1999 (2018)	OSHA Training Institute Kover State Cultage 35

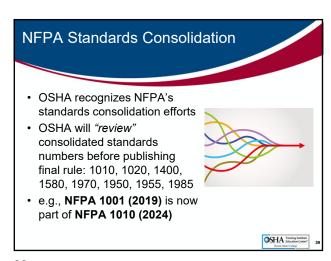
35

22 NFPA Standard Reference in the P		d by
• 1001 (2019)	• <mark>1952 (2021)</mark>	
• 1002 (2017)	• 1953 (2021)	New PPE
• 1005 (2019)	• 1971 (2018)	Ne.
• 1006 (2021)	• <mark>1977 (2022)</mark>	
• 1021 (2020)	• <mark>1981 (2019)</mark>	Fed Reg P. 1792-1794
• 1081 (2018)	• <mark>1982 (2018)</mark>	Fea. 1797
• 1140 (2022)	• 1984 (2022)	715
• 1407 (2020)	<ul> <li>1986 (2023)</li> </ul>	
• 1582 (2020)	<ul> <li>1987 (2023)</li> </ul>	
• 1910 (2024)	• 1990 (2022)	
• <mark>1951 (2020)</mark>	<ul> <li>1999 (2018)</li> </ul>	OSHA Training Institute Known State Culture  Known State Culture





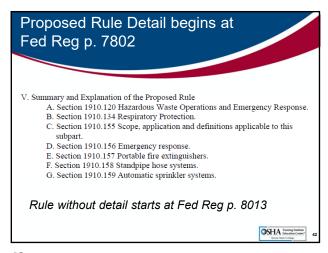
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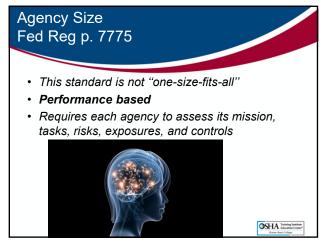






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#### Agency Size – 1/4 Fed Reg p. 7775

 Organizations that provide emergency services vary significantly in size and the type(s) of service(s) they provide. They are often not well suited for "one-size-fitsall" prescriptive standards.

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#### Agency Size - 2/4

 Accordingly, the proposed rule is a "performance-based" standard, which provides flexibility for affected employers to establish the specific criteria that best suits their organization.

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#### Agency Size - 3/4

 The proposed rule focuses on the achievement of desired results improving emergency responder health and safety and reducing injuries and fatalities—while providing flexibility as to the precise methods used to achieve those results.



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#### Agency Size – 4/4

The performancebased nature of the proposed rule is particularly beneficial to small and volunteer organizations with limited resources.



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## 1910.156 "Emergency Response" Scope

- The scope of the proposed rule is larger, expanding beyond employers who provide only firefighting services to include employers that provide other emergency services, such as prehospital EMS and technical search and rescue services. In addition, the proposed rule would impact public and municipal fire departments and other emergency response employers in States with OSHA-approved State Plans...
  - Fed Reg p. 7802



#### 1910.156 New Terms

- WERE: Workplace Emergency Response Employer
- WERT: Workplace Emergency Response Team (collateral duty) "team member"
- ESO: Emergency Service Organization (primary duty) – "responder"
- ERP: Emergency Response Program
- PIP: Pre-incident Plan



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#### Layout of Proposed Rule – 1/3

- a. Scope.
- b. Definitions.
- c. Organization of the WERT, Establishment of the ERP and Emergency Service Capability
- d. ESO Establishment of ERP and Emergency Service(s) Capability
- e. Team Member and Responder Participation
- f. WERT and ESO Risk Management Plan

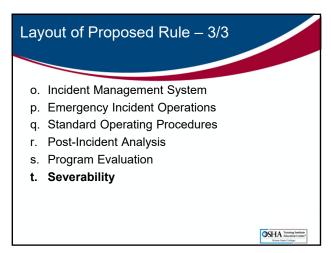


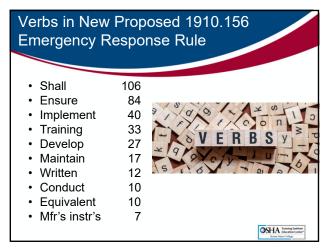
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#### Layout of Proposed Rule – 2/3

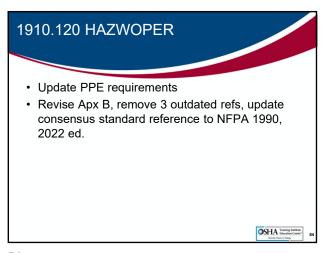
- g. Medical and Physical (& Behavioral Health, & Wellness) Requirements
- h. Training
- i. WERE Facility Preparedness
- j. ESO Facility Preparedness
- k. Equipment and PPE
- I. Vehicle Preparedness and Operation
- m. WERE Pre-Incident Planning
- n. ESO Pre-Incident Planning







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## Move respiratory protection for structural firefighting from 1910.134 to 1910.156, with a cross-reference

55

#### 1910.155 Scope, Application, Defs

- Add definitions for Class K fire, clean agent, halogenated agent, wet chemical, wetting agent.
- Delete definitions for enclosed structure, fire brigade, flame resistance, helmet, lining, outer shell, positive pressure breathing apparatus, quick disconnect valve, vapor barrier.







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#### 1910.156 New Definitions

- Drawn from NFPA 600, 1500, 1561, 1660, 2500, 1700, 1710
- · Community vulnerability assessment
- · Control zone
- · EMS (distinct from first aid)
- · Incident Safety Officer
- · Non-emergency service
- Rapid Intervention Crew (RIC)

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#### 1910.156 - Skilled Support Worker

- "an employee of an employer whose primary function is not as an emergency service provider and who is skilled in certain tasks or disciplines that can support a WERT or ESO."
- · Operates under IC
- · E.g., backhoe operator in trench rescue
- · Once IC terminates, SSW role ends



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#### 1910.156 - Volunteers - 1/3

- "any emergency responders who are referred to as volunteers but receive "significant remuneration" within the meaning of federal law would be included within the scope of this proposed rule as employees."
  - Fed Reg p. 7802-7803



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#### 1910.156 - Volunteers - 2/3

- "all volunteer emergency responders who are currently excluded from coverage under the OSH Act should expect that they will continue to be excluded from the scope of this rulemaking."
  - Fed Reg p. 7803



#### 1910.156 - Volunteers - 3/3

 "some States with OSHA-approved State Plans regard volunteer firefighters and other volunteers as employees under state law. ... Regardless of whether these volunteers are considered employees under federal law, such States must treat them as it does other emergency response workers under its analogue to any final standard resulting from this rulemaking."

-Fed Reg p. 7803



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#### 1910.156 - Law Enforcement

The proposed rule would apply to employers whose employees, in addition to performing law enforcement duties, also provide services such as firefighting, EMS, or technical search and rescue. ... the proposed rule would apply only with respect to when those employees provide services that do not qualify as law enforcement."
 -Fed Reg. p. 7803

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#### 1910.156 - Technical Rescue

- Technical search and rescue: a type of service that utilizes special knowledge and skills and specialized equipment to resolve unique or complex search and rescue situations, such as rope rescue, vehicle/machinery rescue, structural collapse, trenches, and technical water rescue.
- N/A to lower than technical rescue -Fed Reg p. 7804

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#### 1910.156 Exclusions

- N/A to disaster site cleanup workers after emergency nature of incident has ended.
- · HAZWOPER separate rule remains
- N/A to rescue provisions in current PRCS 1910.146; would apply to ESO/WERE that does more than just PRCS rescue
- N/A if activity solely governed by other OSHA standard: 1910.38 EAPs, .157 FEs, .151 First Aid, .119 PSM, .272 grain



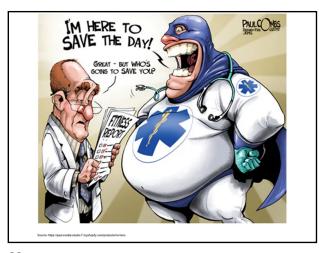
64

#### 1910.156 - Fitness

- Physical and mental fitness requirements, and addressing effects resulting from emergency response activities
- Medical eval and surveillance, ref NFPA 1582 (IBR)
- To be established based on type and level of services provided, and # of exposures to products of combustion
  - Fed Reg p. 7815



**65** 

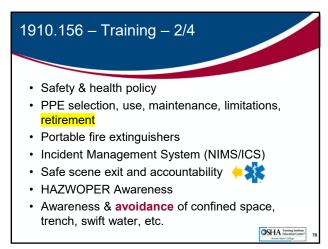


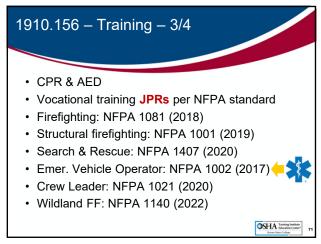




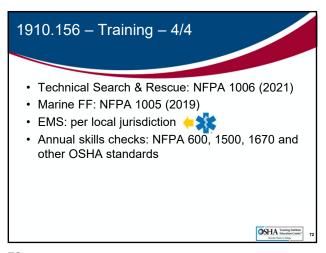
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# Initial, ongoing, refresher, professional and leadership development Commensurate with safe performance of expected duties and functions Language, literacy Online/Media – trainer available to answer questions Fed Reg p. 7821





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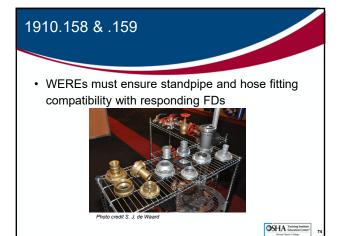


#### 1910.156 - Facility (WERE / ESO)

- · Safe for team members
- · Emergency evacuation
- PPE decon, disinfection, cleaning, storage
- · Fire detection, sprinklers
- Compatible standpipe and hose connections with mutual aid (x-ref to 1910.158, .159)
- 4 limbs to use a fire pole; landing cushion; access protected
  - Fed Reg p. 7824 and following

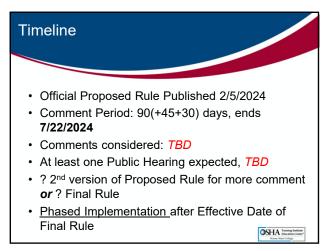


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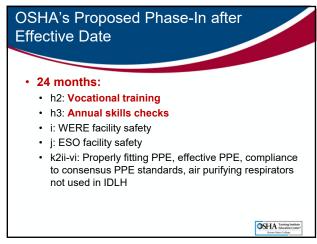


# OSHA's Proposed Phase-In after Effective Date • 6 months cont'd: - k2vii-x: Properly use/wear protective ensemble; cleaning & decontamination; remove damaged/ defective from service; employee-owned items - k3: PPE gross decon before leaving scene, keep passenger & crew compartment clean - r: Post-Incident Analysis

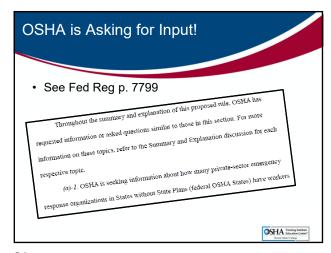
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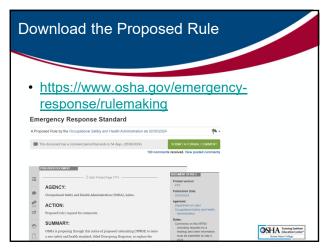




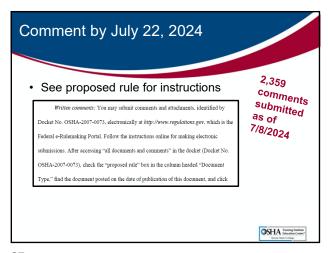
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#### David Cropp comment 6/4/24

"2 in/2 out is a sham. It does nothing to ensure the safety of FFs and limits responder's ability to make rescues as early as possible, giving victims the best shot at survivability. Please do not tighten this standard or you will be condemning a great deal perfectly viable victims to death and/or ruining the careers of FFs who ignore the new standard. We must be allowed to do our jobs and this standard, while being good intentioned, actually makes our jobs more dangerous."

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#### Jason Hord comment 5/28/24

"... there must be some data-sharing arrangement whereby each firefighter's exposures to combustion products are shared with each fire department for whom he works – as a paid responder or as a volunteer – and those departments must rely on each firefighter to accurately count their exposures during a day of training."

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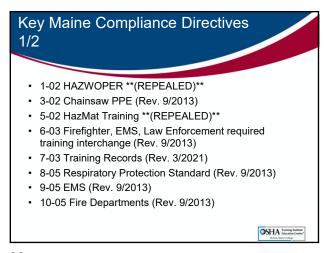
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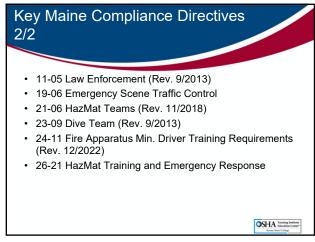


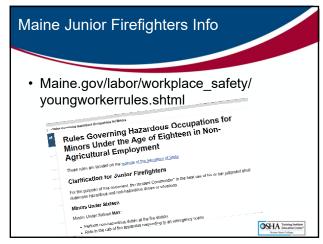




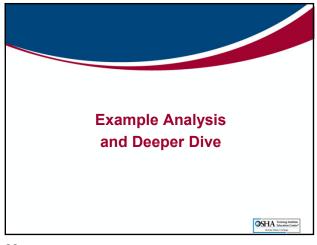
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			or Struct s, 2019			
	shall	must	shall not	AHJ	sections	
Ch 1	23	0	2	15	23	
Ch 2	1	0	0	0	4	
Ch 3	6	2	0	1	23	
Ch 4	5	0	0	2	91	
Ch 5	5	0	0	2	46	
Ch 6	7	0	0	7	16	
					SHA Training Interest College	n Center*

## NFPA 1001: Std for Structural FF Prof. Qualifications, 2019 ed.

- 6 Chapters
- · 203 numbered paragraphs
  - 47 Shall statements
  - 2 Shall not
  - 2 Must
  - 27 AHJ references
- 5 Non-Mandatory Annexes, A-E

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#### NFPA 1001 sec. 3.1, Definitions

 The definitions contained in this chapter shall apply to the terms used in this standard.
 Where terms are not defined in this chapter or within another chapter, they shall be defined using their ordinarily accepted meanings within the context in which they are used. Merriam-Webster's Collegiate
 Dictionary, 11th edition, shall be the source for the ordinarily accepted meaning.

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NFPA 1001, 1/2	sec. 3.2.6, d	efinition
contains only the word "s and that is in mandatory re	mandatory phall" to indicate a form general	ain text of which provisions using ate requirements ally suitable for nother standard or lw.
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## NFPA 1001, sec. 3.2.6, definition 2/2

Nonmandatory provisions are not to be considered a part of the requirements of a standard and shall be located in an appendix, **annex**, footnote, informational note, or other means as permitted in the NFPA Manuals of Style. ...



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#### NFPA 1001, sec. 3.2.2, definition

#### **Authority Having Jurisdiction (AHJ).**

An organization, office, or individual responsible for enforcing the requirements of a code or standard, or for approving equipment, materials, an installation, or a procedure.

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## NFPA 1001, sec. A.3.2.2, explanation 1/4 The phrase "authority having jurisdiction," or its acronym AHJ, is used in NFPA documents in a broad manner, since jurisdictions and approval agencies vary, as do their responsibilities. Continued next slide

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## NFPA 1001, sec. A.3.2.2, explanation 2/4

Where public safety is primary, the authority having jurisdiction may be a federal, state, local, or other regional department or individual such as a fire chief; fire marshal; chief of a fire prevention bureau, labor department, or health department; building official; electrical inspector; or others having statutory authority.

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### NFPA 1001, sec. A.3.2.2, explanation 3/4

 For insurance purposes, an insurance inspection department, rating bureau, or other insurance company representative may be the authority having jurisdiction.

Continued next slide

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## NFPA 1001, sec. A.3.2.2, explanation 4/4

 In many circumstances, the property owner or his or her designated agent assumes the role of the authority having jurisdiction; at government installations, the commanding officer or departmental official may be the authority having jurisdiction.



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### NFPA 1001: Std for Structural FF Prof. Qualifications, 2019 ed.

First edition: 1974

#### **Correlating Committee on Prof Quals:**

- 18 primary members
- · 4 alternate members
- · 13 nonvoting members

#### **Technical Cmte on FF Prof Quals:**

- 29 primary members
- 9 alternate members

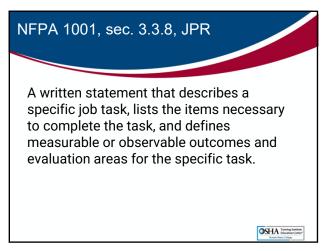


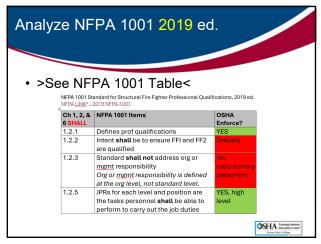
110

### Origin and Development of NFPA 1001

 "The intent of the technical committee was to develop clear and concise JPRs that can be used to determine that an individual, when measured to the standard, possesses the skills and knowledge to perform as a fire fighter. The committee further contends that these JPRs can be used in any fire department in any city, town, or private organization throughout North America."

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